## **Migration and Refugee Division Commentary**

# Bridging visas

Current as at 19 September 2019

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#### Overview

The Bridging E (Class WE) visa (BVE) is a temporary visa granted to non-citizens who would otherwise be unlawful. There are two subclasses:

- Subclass 050 Bridging (General) is mainly for unlawful non-citizens detected or detained by the Department's compliance program; unlawful non-citizens in criminal detention; or persons who made a substantive visa application and hold or last held a BVE; or someone holding a Bridging D visa (Subclass 041).
- Subclass 051 Bridging (Protection Visa Applicant) is for persons who have been refused immigration clearance, or have bypassed immigration clearance, and have applied for a protection visa.<sup>1</sup>

#### Valid application requirements

The requirements for making a valid BVE application are set out in item 1305 of Schedule 1 to the Migration Regulations 1994 (the Regulations).<sup>2</sup> An application is validly made if:

- it is made on the prescribed form;<sup>3</sup>
- it is made at the prescribed place and in the prescribed manner;<sup>4</sup>
- it is made by an eligible non-citizen within the meaning of s.72 of the *Migration Act 1958* (the Act);<sup>5</sup>
- if the applicant is in immigration detention a detention review officer has been informed;<sup>6</sup>
- an application by a person claiming to be a member of the family unit of a person who is an applicant for a BVE *may* be made at the same time and place as, and combined with, the application by that person;<sup>7</sup>
- if the applicant has applied at the same time and on the same form for a substantive visa, the

<sup>&</sup>lt;sup>1</sup> In respect of eligible non-citizens in immigration detention, Migration Legislation Amendment Regulations 2011 (No.1) (SLI 2011, No.105), amended r.2.24(2) to clarify that, from 1 July 2011, a person who bypassed immigration clearance and applied for a protection visa is only eligible for a subclass 051 visa. In all other cases, a subclass 050 visa should be granted. <sup>2</sup> Note that as a result of *Migration and Maritime Powers Legislation Amendment (Resolving the Asylum Legacy Caseload) Act* 

<sup>&</sup>lt;sup>2</sup> Note that as a result of *Migration and Maritime Powers Legislation Amendment (Resolving the Asylum Legacy Caseload) Act* 2014 (No.135 of 2014) an application for a bridging visa will be invalid if there are no specific visa application requirements and no specific criteria prescribed for the grant of the visa. Where both the Act and regulations specify requirements that must be met for the making of a visa application of that class, then both must be met. See s.46AA inserted by Division 1, Part 1 of Schedule 3 to No.135 of 2014.

<sup>&</sup>lt;sup>3</sup> Item 1305(1). A Bridging E visa is taken to have been applied for when an application is made for certain temporary or permanent visas using a variety of forms – for example, Student Visa applications using Form 157A. For applications made on or after 18 April 2015, the approved form is that specified in an instrument under r.2.07(5): Migration Amendment (2015 Measures No.1) Regulation 2015 (SLI 2015, No.34). For applications made before that date, the approved form was specified in Item 1305(1) itself.

<sup>&</sup>lt;sup>4</sup> Item 1305(3)(a) and (b). For applications made before 18 April 2015, the application must be made in Australia but not in immigration clearance by an applicant who is in Australia but not in immigration clearance: Item 1305(3) and (b). For applications made on or after this date, the application must be made as specified in a legislative instrument for Item 1305(3)(a) under r.2.07(5): SLI 2015, No.34.
<sup>5</sup> Item 1305(3)(ba). Regulation 2.20 prescribes the classes of persons who are eligible non-citizens for the purposes s.72(1)(b).

<sup>&</sup>lt;sup>5</sup> Item 1305(3)(ba). Regulation 2.20 prescribes the classes of persons who are eligible non-citizens for the purposes s.72(1)(b). Regulation 2.20(11A) was inserted by Migration Legislation Amendment (2016 Measures No.3) Regulation 2016 (F2016L01390), to include non-citizens born in Australia to unauthorised maritime arrival parents where at least one of the child's parents is or has been an eligible non-citizen. The amendment applies to non-citizens born before, on or after 10 September 2016.

<sup>&</sup>lt;sup>6</sup> Item 1305(3)(c). Detention review officers are appointed under r.2.10A(2) for the State or Territory in which an applicant is detained.

<sup>&</sup>lt;sup>7</sup> Item 1305(3)(d).

substantive visa application is valid;<sup>8</sup>

for visa applications made on or after 14 December 2013: the applicant has not previously held a BVE that was cancelled for failing to comply with condition 8564 (criminal conduct) or 8566 (code of behaviour);<sup>9</sup> and has not previously held a visa that was cancelled under r.2.43(1)(p) or (q) (relating to s.116(1)(g) visa cancellations due to criminal convictions, charges and certain investigations).<sup>10</sup>

Amendments to the requirements for a valid BVE application were made to prevent valid visa applications for persons whose temporary visas had been cancelled for breach of new characterrelated conditions or on the basis of s.116(1)(e).<sup>11</sup> The amendments were subsequently disallowed with the result that only BVE applications made in the period 18 November 2017 to 5 December 2017 were subject to these validity requirements.<sup>12</sup>

There are no visa application charges payable for a BVE.<sup>13</sup>

A person may also be prohibited from applying for a BVE under s.501E and r.2.12AA where there has been a previous visa refused or cancelled on character grounds which has not been set aside or revoked (see discussion <u>below</u>).<sup>14</sup> A BVE may also be granted without an application under r.2.25 to a non-citizen in criminal detention who is unwilling or unable to make a valid BVE application and is not otherwise barred from doing so by the Act or Regulations.<sup>15</sup>

Section 74 of the Act also provides that further bridging visa applications may be made but no earlier than 30 days after a prior application was refused or finally determined (where a review application was made) unless there are prescribed circumstances (see 'Further bridging visa applications' below).

## Subclass 050 (Bridging (General))

## Visa criteria

There are both time of application, and time of decision criteria that must be met. All applicants must satisfy the primary criteria set out below.

#### Time of application criteria

At the time of application the applicant:

- must be an unlawful non-citizen (see <u>below</u>), or hold either a Bridging E visa or a Bridging D Subclass 041 (Bridging (Non-applicant)) visa;<sup>16</sup> and
- must not be an eligible non-citizen<sup>17</sup> of the kind set out in r.2.20(7)-(11) or (17);<sup>18</sup> and

<sup>&</sup>lt;sup>8</sup> Item 1305(3)(e).

<sup>&</sup>lt;sup>9</sup> Item 1305(3)(f) as inserted by Migration Amendment (Bridging Visas – Code of Behaviour) Regulation 2013 (SLI2013, No.269), applies to visa applications made on or after 14 December 2013.

<sup>&</sup>lt;sup>10</sup> Item 1305(3)(g) as inserted by SLI2013, No.269 for visa applications made on or after 14 December 2013.

<sup>&</sup>lt;sup>11</sup> Items 1305(3)(fa), (g) and (h) as inserted by Migration Legislation Amendment (2017 Measures No.4) Regulations 2017 (F2017L01425) for visa applications made on or after 18 November 2017.

<sup>&</sup>lt;sup>12</sup> Disallowed by the Senate at 5:56pm on 5 December 2017: Senate Hansard, 5 December 2017 at pp.96-97.

<sup>&</sup>lt;sup>13</sup> Item 1305(2).

<sup>&</sup>lt;sup>14</sup> For s.501E(2)(b) of the Act, only a Bridging R (Class WR) visa is specified.

<sup>&</sup>lt;sup>15</sup> Other than by a provision in Item 1305 of Schedule 1.

<sup>&</sup>lt;sup>16</sup> cl.050.211(1).

<sup>&</sup>lt;sup>17</sup> An eligible non-citizen is a non-citizen who has been immigration cleared, is in a prescribed class of persons; or

- must meet **one** of the following criteria in cl.050.212:<sup>19</sup>
  - Acceptable arrangements to depart Australia cl.050.212(2)
    - The applicant is making or the subject of acceptable arrangements to depart Australia (see <u>below</u>).<sup>20</sup>
  - Valid substantive visa application cl.050.212(3)
    - Either the applicant:<sup>21</sup>
      - has made a valid substantive visa application that can be granted if the applicant is in Australia and that application has not been 'finally determined'<sup>22</sup> OR
      - will, within a period allowed by the Minister, make a substantive visa application that can be granted if the applicant is in Australia (see <u>Legal Issues</u> below).
  - Judicial review application cl.050.212(3A), (4)(a), (aa) and (d), (4AA) and (4A)

The applicant or the Minister has made a judicial review application in certain circumstances. These circumstances are where:

- the visa application was valid, and the grant of the substantive visa was refused and either the applicant or the Minister applied for judicial review and those proceedings (including appeals) have not been completed;<sup>23</sup> or
- the applicant has applied for judicial review of a decision in relation to a substantive visa, or the Minister has applied for judicial review in relation to the applicant's substantive visa application, other than a decision to refuse to grant a visa;<sup>24</sup> or
- the applicant applied for judicial review of the validity of a law affecting their eligibility to apply for a substantive visa or their entitlement to be granted or continue to hold a substantive visa;<sup>25</sup> or
- the applicant is a member of the family unit of a person whose substantive visa application is the subject of judicial review proceedings.<sup>26</sup>
- This includes circumstances where the applicant is a group member of representative proceedings under the *Federal Court of Australia Act 1976* or sues under the *High*

<sup>25</sup> cl.050.212(4)(d).

<sup>26</sup> cl.050.212(4AA).

the Minister has determined to be such: s.72 of the Act. Regulation 2.20 prescribes the classes of persons who are eligible noncitizens for the purposes s.72(1)(b). Regulation 2.20(11A) was inserted by F2016L01390, to include non-citizens born in Australia to unauthorised maritime arrival parents where at least one of the child's parents is or has been an eligible noncitizen. The amendment applies to non-citizens born before, on or after 10 September 2016.

<sup>&</sup>lt;sup>18</sup> cl.050.211(2). Applicants of the kind set out in r.2.20(7)-(11) may be eligible for a Subclass 051 Bridging E visa (see <u>below</u>). Applicants of the kind set out in r.2.20(17) may be eligible for a Bridging R visa. Regulation 2.20(17) applies to visa applications on foot as at 18 June 2013 and applications made from that date: inserted by Migration Amendment Regulation 2013 (No.4) (SLI 2013, No.131).

<sup>&</sup>lt;sup>19</sup> cl.050.212(1).

<sup>&</sup>lt;sup>20</sup> cl.050.212(2).

<sup>&</sup>lt;sup>21</sup> cl.050.212(3).

<sup>&</sup>lt;sup>22</sup> An application is 'finally determined' when it is no longer subject to merits review under Part 5, 7 or 7AA of the Act, or any prescribed period within which a merits review application must be made has passed without any application being made or a fast track review decision has been made: s.5(9). In addition, where a tribunal or IAA decision is made on or after 28 May 2014, s.5(9A) provides that an application, other than on the basis of ss.349(2)(c) or 415(2)(c) or s.473CC(2)(b), is finally determined when a decision is taken to have been made under s.368(2) and s.430(2) (written decisions); s.368D(1) and s.430D(1) (oral decisions); or s.473EA(2) (IAA): ss.5(9A)(a)-(e) and (9B), inserted by *Migration Amendment Act 2014* (No.30, 2014) with effect from 28 May 2014 and amended by No.60, 2015 from 1 July 2015 and by No.135, 2014 from 18 April 2015.
<sup>23</sup> cl.050.212(3A).

<sup>&</sup>lt;sup>24</sup> cl.050.212(4)(a) and (aa).

Court Rules<sup>27</sup> but does not include an application for judicial review of a decision made in relation to a request for Ministerial intervention.<sup>28</sup> See Legal Issues below.

Merits review of cancellation decision - cl.050.212(4)(b)

The applicant has applied or will apply for merits review of a decision to cancel a visa.<sup>29</sup>

Application for revocation of a cancellation decision or merits review of a decision not to revoke a cancellation - cl.050.212(4)(ba) and (bb)

The applicant has made or will make such an application.<sup>30</sup>

Visa cancelled under s.140 (consequential cancellation) - cl.050.212(5) and (5A)

Section 140 provides that, where a person's visa has been cancelled (under ss.109, 116, 128, 133A, 133C, or 137J), a visa held by another person because they are a member of the family unit of the other person is also cancelled. A person whose visa is cancelled under s.140 will satisfy cl.050.212(5) if the other person whose visa was cancelled has applied or will apply for review of the cancellation decision.<sup>31</sup>

Application for a declaration from a court - cl.050.212(4AAA), (4AB)

The applicant has applied either for a declaration from a court that the Act does not apply to them, or judicial or merits review of a decision made in relation to them under the Australian Citizenship Act 2007, and the proceedings for the declaration or review have not been completed.<sup>32</sup>

A member of the immediate family<sup>33</sup> of a person who meets this requirement, or a brother or sister who has not turned 18 of a person who meets this requirement and is also under 18 would meet cl.050.212.34

Subject of (possible) Ministerial intervention - cl.050.212(5B), (6), (6AA) and (6B)

The applicant is the subject of a decision being assessed for possible Ministerial intervention, or has been the subject of Ministerial intervention.<sup>35</sup> Specifically:

the applicant requested that the s.48A bar on further onshore protection visa 0 applications not apply and had not previously sought the removal of the bar or Ministerial intervention:<sup>36</sup> or

<sup>&</sup>lt;sup>27</sup> cl.050.212(4A).

<sup>&</sup>lt;sup>28</sup> A decision on a s.417 [s.351 Part 5] request has an insufficient nexus with a substantive visa to be a 'decision in relation to a substantive visa': SZMCE v MIAC [2011] FMCA 383 (Cameron FM, 26 May 2011).

cl.050.212(4)(b) and (c).

<sup>&</sup>lt;sup>30</sup> cl.050.212(4)(ba),(bb) and (c).

<sup>&</sup>lt;sup>31</sup> cl.050.212(5) and (5A). See Legal Service's Commentary on <u>Consequential Cancellations (s.140).</u> Section 140 was amended by Migration Amendment (Character and General Visa Cancellation) Act 2014 (SLI 2014, No.129) to include reference to consequential cancellation that results from the exercise of the Minister's new cancellation powers under s.133A and s.133C. These amendments apply to a visa held on or after 11 December 2014; although under those new provisions the Minister cannot set aside a decision that was made prior to that date.  $\frac{32}{2} \neq 0.50, 212(44.4.4)$ 

cl.050.212(4AAA). Subclause 050.212(4AAA) was inserted by Migration Amendment Regulations 2005 (No.7) (SLI 2005, No. 172), commenced on 26 July 2005 and is intended to permit the grant of a BVE to certain unlawful non-citizens undertaking court proceedings concerning their citizenship status and held in immigration detention. An applicant is taken to have applied for judicial review if the applicant is a group member of representative proceedings under the Federal Court of Australia Act 1976 or sues under the High Court Rules: cl.050.212(4A). Note: reference in the subclause to the Australian Citizenship Act 1948 was omitted by Migration Amendment (Redundant and Other Provisions) Regulation 2014 (SLI 2014, No.30) with effect from 22 March 2014.

<sup>&</sup>lt;sup>3</sup> A 'member of the immediate family' includes a spouse, dependent child and a parent of a person under the age of 18: r.1.12AA(1).

cl.050.212(4AB).

<sup>&</sup>lt;sup>35</sup> cl.050.212(5B), (6), (6AA) and (6B).

- for visa applications made from 1 July 2009 the applicant is the subject of a visa application decision or a visa cancellation for which the Minister has the power to intervene, the applicant has made a request to the Minister to substitute a more favourable decision, and the applicant has not previously requested Ministerial intervention or been subject to a s.48B determination;<sup>37</sup> or
- the applicant holds/held a BVE granted before 1 July 2009 on certain grounds and before that date requested Ministerial intervention which is yet to be determined<sup>38</sup> (see further discussion in <u>Legal Issues</u> below), or
- the Minister has decided to substitute a more favourable decision for the decision of the Tribunal but the applicant cannot be granted a substantive visa because of a determination under s.85.<sup>39</sup>
- Holder of BVE compelling need to work cl.050.212(6A) and (8)<sup>40</sup>

The applicant holds a BVE granted on certain grounds and the Minister considers s/he has a compelling need to work. Specifically (for visa applications made from 1 July 2009):

- the applicant holds a BVE which was granted on the basis of meeting cl.050.212(6AA) and the Minister has decided under ss.345, 351 or 417 to substitute a more favourable decision, but the applicant could not be granted the substantive visa because of s.85, and there is a 'compelling need to work';<sup>41</sup> or
- the applicant holds a BVE to which condition 8101 is attached, there is a 'compelling need to work', and:
  - if the applicant was a protection visa applicant on or after 1 July 1997, there are acceptable reasons for the delay in making the protection visa application; or
    - the applicant is in a class of persons specified by the Minister by an instrument in writing.<sup>42</sup>

<sup>42</sup> cl.050.212(8), amended by SLI 2009, No.143 for visa applications made on or after 1 July 2009. The amendments do not apply for a bridging visa application made before 1 July 2009. See the <u>Register of Instruments – Bridging Visas</u>. For visa applications made before 1 July 2009, cl.050.212(8) requires that the applicant holds a BVE granted on the basis of a valid onshore substantive visa application that is subject to condition 8101 [no work] and the Minister is satisfied the applicant has a compelling need to work and if the applicant is an applicant for a protection visa certain conditions are met. If the applicant is an

<sup>&</sup>lt;sup>36</sup> cl.050.212(5B).

<sup>&</sup>lt;sup>37</sup> cl.050.212(6) as amended by Migration Amendment Regulations 2009 (No.6) (SLI 2009 No.143) for visa applications made on or after 1 July 2009. For visa applications made before 1 July 2009, cl.050.212(6) required the applicant to be the subject of a visa application decision or cancellation being assessed for the first time for Ministerial intervention, and cl.050.212(6AA) required a more favourable decision from the Minister but the applicant is unable to be granted a substantive visa because of a s.85 determination.

<sup>&</sup>lt;sup>38</sup> cl.050.212(6B), inserted by SLI 2009, No.143 r.3 and Sch.1 item [10]. For visa applications made from 1 July 2009 to 13 September 2009, the previous bridging visa must have been granted for satisfying cl.050.212(6A). For visa applications made on or after 14 September 2009, the previous bridging visa must have been granted on the basis that the applicant satisfied cl.050.212(6) or (6A): Migration Amendment Regulations 2009 (No.8) (SLI 2009 No.201).

<sup>&</sup>lt;sup>39</sup> cl.050.212(6AÅ). s.85 confers power on the Minister to determine, by legislative instrument, the maximum number of visas of a specified class or subclass for a financial year.
<sup>40</sup> As amended by *Migration and Maritime Powers Legislation Amendment (Resolving the Asylum Legacy Caseload) Act 2014* 

<sup>&</sup>lt;sup>40</sup> As amended by *Migration and Maritime Powers Legislation Amendment (Resolving the Asylum Legacy Caseload) Act 2014* (No.135 of 2014).

<sup>&</sup>lt;sup>41</sup> cl.050.212(6A), amended by Migration Legislation Amendment (2015 Measures No.2) Regulation 2015 SLI 2015, No. 103. For applications made before 1 July 2015, cl.050.212(6A) referred to Ministerial intervention under ss.345, 351, 391, 417 or 454. However as a result of the MRT's and RRT's amalgamation with the Administrative Appeals Tribunal from 1 July 2015 reference to substitution for decisions of the AAT in relation to MRT-reviewable decisions under ss.391 and 454 have been removed. The earlier requirement in cl.050.212(6A) that the applicant holds a BVE for meeting cl.050.212(6) or (6AA) [pending consideration for Ministerial intervention], the Minister is personally considering intervention, or has done so but the applicant could not be granted the substantive visa because of a s.85 visa cap, and there is a compelling need to work was removed by SLI 2009, No.143 for visa applications made on or after 1 July 2009. Clause 050.212(8) required that the applicant holds a BVE granted because of a valid onshore substantive visa application subject to condition 8101 [no work], has a compelling need to work and, if a protection visa applicant, certain conditions are met. Protection visa applications made from 1 July 1997 must have been made within 45 days of arrival or the applicant is within a specified class of persons.

Work restrictions and 'compelling need to work' are discussed below in Legal Issues.

Criminal detention – cl.050.212(7)

The applicant is in 'criminal detention' and no criminal justice stay certificate or warrant about the non-citizen is in force.<sup>43</sup>

Criminal detention is defined in r.1.09 to include serving of imprisonment, including periodic detention.<sup>44</sup> Certain warrants and certificates stay removal or deportation of a non-citizen: see ss.147, 151.

#### - Valid application for a partner visa - cl.050.212(9)

The applicant:

- has made a valid application for a Partner (Migrant) (Class BC) visa<sup>45</sup> or was a member of the family unit and made a combined substantive visa application for such a visa; and
- o the application was refused; and
- either the applicant or the Minister applied within statutory time limits for judicial review of the decision; and
- the applicant(s) do not satisfy cl.010.211(6)(c) for a Bridging Visa A; and
- the judicial review proceedings are not completed.<sup>46</sup>

## Time of decision criteria

At the time of decision, cl.050.221 requires that the applicant must continue to meet cl.050.211 and one of the subclauses of cl.050.212, as discussed above.<sup>47</sup> The applicant must also meet the following criteria:

Interview Requirement – cl.050.222(1)

The applicant must have been interviewed by an officer authorised by the Secretary for the purposes of cl.050.222(1) unless:<sup>48</sup>

the applicant is not in immigration detention; has made a valid substantive visa application and holds a BVE; and is not seeking to be granted a further BVE subject to conditions other than those applicable to the bridging visa that the applicant currently holds; *or* 

an authorised officer was unavailable;<sup>49</sup> the applicant is not in immigration detention; the applicant has made a substantive visa application; and the applicant has previously held, but does not currently hold, a BVE; *or*

applicant for a protection visa made on or after 1 July 1997, then the protection visa application must have been made within 45 days of arrival or the applicant must be in class of persons specified by the Minister. <sup>43</sup> cl.050.212(7). For applications made prior to 23 November 2014, the provision additionally required that if the applicant had

<sup>&</sup>lt;sup>43</sup> cl.050.212(7). For applications made prior to 23 November 2014, the provision additionally required that if the applicant had been sentenced to imprisonment or periodic detention, he or she had actually served a period of imprisonment. This requirement was repealed by Migration Amendment (Subclass 050 Visas) Regulation 2014 (SLI 2014, No.162) for applications made on or after 23 November 2014.

 <sup>&</sup>lt;sup>44</sup> 'Periodic detention' is defined in r.1.03 to mean a system of restriction of liberty by which periods at liberty alternate with periods in prison.
 <sup>45</sup> Note, reference in the subclause to 'a Spouse (Migrant) (Class BC) visa, an Interdependency (Migrant) (Class BI) visa' was

<sup>&</sup>lt;sup>45</sup> Note, reference in the subclause to 'a Spouse (Migrant) (Class BC) visa, an Interdependency (Migrant) (Class BI) visa' was omitted by SLI 2014, No.30 with effect from 22 March 2014.

<sup>&</sup>lt;sup>46</sup> cl.050.212(9).

<sup>&</sup>lt;sup>47</sup> cl.050.221. Clause 050.221 does not necessarily require that an applicant satisfy the same subclause of cl.050.212 at the time of decision that was met at the time of application but only that the applicant met one of the subclauses at each relevant time. In most cases there will not be any more than one subclause in issue.

<sup>&</sup>lt;sup>48</sup> cl.050.222(2)-(4).

- the applicant is a person to whom cl.050.212(4AAA) applies (court declaration); or
- the applicant is a person to whom cl.050.212(4AB) (court declaration family member) continues to apply.

See Legal Issues below.

Abide by Visa Conditions – cl.050.223

The Minister must be satisfied that, if a bridging visa is granted, the applicant will abide by the conditions (if any) imposed on it.<sup>50</sup> See <u>Legal Issues</u> below.

• Requirement for Security - cl.050.224

If an authorised officer has required a security for compliance with any conditions that will be imposed if the visa is granted, the security must have been lodged.<sup>51</sup> See discussion in <u>Legal</u> <u>Issues</u> below.

<u>Public interest criterion (PIC) 4022 – cl.050.225</u>
 Applicants 18 or over at the time of application, who hold (or previously held) a BVE visa granted under s.195A (Minister's personal power to grant a detainee a visa with or without an application), must satisfy PIC 4022.<sup>52</sup> PIC 4022 provides that an applicant must have signed a code of behaviour which is approved and in effect unless not required to do so.<sup>53</sup>

#### **Visa conditions**

Section 41 of the Act provides that visas may be issued subject to conditions. Schedule 2 to the Regulations sets out the conditions that may and/or must apply to a particular visa. Details of each condition are set out in Schedule 8. Whilst some of the conditions are mandatory (mandatory conditions), others may be applied as a matter of discretion (discretionary conditions).<sup>54</sup> The applicable conditions for this visa depend upon the basis on which the visa is granted, in accordance with Division 050.6 of Schedule 2 to the Regulations.

Those conditions which may apply are identified in the MRD Legal Services register '<u>Applicable visa</u> conditions for Bridging visa E (General)'. If no other specific clause of Division 050.6 applies, then any one or more of the conditions specified in cl.050.617 may be imposed.<sup>55</sup> In addition to any other condition imposed by another provision of Division 050.6, any one or more of the conditions specified in cl.050.618, cl.050.619 or cl.050.620 may be imposed.

Division 050.6 has been subject to various historical amendments. See <u>Appendix B</u> for further details.

<sup>&</sup>lt;sup>49</sup> The Officer was unavailable at the time of application or, if the bridging visa could be granted under r.2.21B, at the time of decision: cl.050.222(3)(a)(i) and (ii).

<sup>&</sup>lt;sup>50</sup> cl.050.223. These conditions are specified in cl.050.6. For discussion see <u>Legal Issues</u> below.

<sup>&</sup>lt;sup>51</sup> cl.050.224. Only officers authorised under s.269 may require lodgement of a security. For discussion see <u>Legal Issues</u> below and MRD Legal Services Commentary on <u>Securities</u>.

 <sup>&</sup>lt;sup>52</sup> cl.050.225, as inserted by SLI 2013, No.269 for visa applications made but not finally determined before 14 December 2013 and visa applications made on or after this date.
 <sup>53</sup> PIC 4022 as inserted by SLI 2013, No.269. The intention is to hold those individuals to a higher level of accountability. The

<sup>&</sup>lt;sup>53</sup> PIC 4022 as inserted by SLI 2013, No.269. The intention is to hold those individuals to a higher level of accountability. The Minister can flexibly address situations where it may not be practical or possible for an applicant to sign the code and so not require it: Explanatory Statement to SLI 2013, No.269, Attachment C, p.4. The Minister must approve a written instrument that provides for codes of behaviour for specified subclasses: cl.4.1, Part 4, Schedule 4 to the Regulations, as inserted by SLI 2013, No.269. The only visa subclass currently specified is Subclass 050 Bridging (General) visa: see 'CodeOfBehaviour' tab in Register of Instruments – Bridging Visas.
<sup>54</sup> For example, in cl.050.613A(1) condition 8101 is specified as applying in particular circumstances (i.e. the visa is subject to

<sup>&</sup>lt;sup>54</sup> For example, in cl.050.613A(1) condition 8101 is specified as applying in particular circumstances (i.e. the visa is subject to 8101 in those circumstances) and cl.050.613A(2) specifies other conditions which 'may be imposed'.

#### Subclass 051 (Bridging (Protection Visa Applicant))

This bridging visa is for people refused or have bypassed immigration clearance (e.g. unauthorised boat arrivals, unauthorised airport arrivals and stowaways) and who applied for a protection visa. An application for a protection visa is also taken to be an application for a Bridging E (Class WE) visa.

#### Visa criteria

There are both time of application and time of decision criteria that must be met. Each applicant must satisfy the primary criteria.

#### Time of application criteria

The applicant must meet the following:

Eligible non-citizen – cl.051.211

The applicant must be an 'eligible non-citizen' per r.2.20(7), (8), (9), (10) or (11).<sup>56</sup>

The applicant must have been refused or bypassed immigration clearance<sup>57</sup> and must have applied for a protection visa that has not been finally determined or the applicant or Minister has applied for judicial review of a decision to refuse a protection visa.<sup>58</sup> The applicant must also:

- be under 18 years old, certain child welfare authorities certified that release from detention is in the applicant's best interests and the Minister is satisfied that arrangements are made for his or her care and welfare;<sup>59</sup> or
- have turned 75, and the Minister is satisfied of adequate arrangements for community support of the applicant;60 or
- have a special need (based on health or previous experience of torture or trauma) that cannot properly be cared for in detention and the Minister is satisfied of adequate arrangements for community support of the applicant;<sup>61</sup> or
- be the spouse or de facto partner of an Australian citizen, permanent resident or eligible New Zealand citizen; and the Minister is satisfied that the relationship is genuine and continuing; and the applicant is nominated by that person.<sup>62</sup> Members of the family unit of such a person will also meet this criterion.<sup>63</sup>
- Acceptable undertaking cl.051.212

<sup>&</sup>lt;sup>55</sup> For visa applications made before 1 July 2009, cl.050.614. This 'in any other case' clause was renumbered by SLI 2009, No.143.

cl.051.211. An eligible non-citizen is a non-citizen who has been immigration cleared, is in a prescribed class of persons; or the Minister has determined to be such: s.72 of the Act.

rr.2.20(7)(a), (8)(a), (9)(a) and (10)(a). A person to whom r.2.20(11) applies does not have to have been refused or bypassed immigration clearance, but must be a member of the family unit of a person who has.

rr.2.20(7)(b),(8)(b),(9)(b) and (10)(b).

<sup>&</sup>lt;sup>59</sup> rr.2.20(7)(c)-(e).

<sup>60</sup> rr.2.20(8)(c) and (d)

<sup>&</sup>lt;sup>61</sup> r.2.20(9)(c) and (d). 62 r.2.20(10)(c)-(e).

<sup>&</sup>lt;sup>63</sup> r.2.20(11).

The applicant (or a person acting on their behalf) has signed an undertaking acceptable to the Minister.<sup>64</sup> The undertaking must provide that:

- if the applicant withdraws the protection visa application, he/she will depart Australia, or present him/herself to immigration for removal, within 28 days after the withdrawal; and
- if the protection visa application is finally determined and refused, the applicant will depart Australia, or present him/herself to immigration for removal, within 28 days of the latest of:
  - o notification of the decision;
  - o withdrawal of the judicial review application;
  - o completion of the judicial review application that maintained the visa refusal;
  - the withdrawal of an appeal against the outcome of judicial review of the visa decision; or
  - an appeal against the judicial review outcome is completed and the visa decision is maintained.
- Health and public interest criteria cl.051.213

The Minister is satisfied that the applicant satisfies the public interest criteria 4001, 4002 and 4003, and specific health criteria for Subclass 866 protection visas.<sup>65</sup>

## Time of decision criteria

At the time of decision, cl.051.221 requires that the applicant must continue to meet the time of application criteria in cl.051.211, 051.212 and 051.213.<sup>66</sup>

## Visa conditions

Section 41 of the Act provides that visas may be issued subject to conditions. Schedule 2 to the Regulations sets out the conditions that may and/or must apply, and details of the requirements of these conditions are provided for in Schedule 8. Whilst some of the conditions are mandatory (mandatory conditions), others may be applied as a matter of discretion (discretionary conditions).<sup>67</sup> The applicable conditions for this visa depend upon the basis on which the visa is granted, in accordance with Division 051.6 of Schedule 2 to the Regulations.

Those conditions, as contained within Schedule 8 to the Regulations, which may apply are identified in Division 051.6 of the Regulations and set out in Schedule 8. The conditions which apply depend upon the basis for the grant of the visa.

Condition 8403 was effectively omitted from 24 November 2012.<sup>68</sup>

<sup>&</sup>lt;sup>64</sup> cl.051.212.

<sup>&</sup>lt;sup>65</sup> cl.051.213. The health criteria to be met are as set out in cl.866.223 (medical examination by relevant medical officer), cl.866.224 (chest x-ray), 866.224A (medical officer who is not a Medical Officer of the Commonwealth (MOC) referred relevant results regarding a disease or condition considered to be a threat to public health to a MOC) and cl.866.224B (MOC to place applicant under the professional supervision of a health authority if the applicant's disease or condition is a threat to public health).

<sup>66</sup> cl.051.221.

<sup>&</sup>lt;sup>67</sup> E.g. in cl.050.613A(1) condition 8101 is specified as applying in particular circumstances (i.e. the visa is subject to 8101 in those circumstances) and cl.050.613A(2) specifies other conditions which 'may be imposed'.

<sup>&</sup>lt;sup>68</sup> Condition 8403 omitted by SLI 2012 No. 256 and applicable to a request to be given a prescribed form of evidence of a visa made on or after 24 November 2012. The transitional provisions omit condition 8403 upon the visa holder making a request to be given evidence of the visa: schedule13 item 701(5).

#### **Circumstances for grant**

For both Subclass 050 and Subclass 051, the applicant must be in Australia but not immigration clearance.<sup>69</sup>

#### When visa is in effect and when visa ceases

The length and date of effect of the visa depends on the circumstances under which the visa is granted. In all cases a Subclass 050 or Subclass 051 visa granted to a non-citizen comes into effect upon grant.<sup>70</sup> When a BVE ceases depends upon the circumstances of the grant. For a breakdown of these circumstances, refer to the table at <u>Appendix A</u>. The cessation of Subclass 051 visas operates in a similar way.

#### Legal issues

#### Acceptable arrangements to depart Australia

Whether an applicant is making acceptable arrangements to depart Australia is a question of fact for the decision maker, with an element of discretion or judgment lying at the heart of it.<sup>71</sup> It is appropriate to consider what the person has done to date.<sup>72</sup>

Matters such as the absence of a valid travel document or ticket, failing to secure those documents over a long time and other indications of disregard for immigration law can support a conclusion that the applicant has not made acceptable arrangements to depart Australia.<sup>73</sup> The Tribunal is also entitled to consider whether an applicant's intentions are genuine.<sup>74</sup>

Departmental guidelines (PAM 3) indicate that an applicant will satisfy cl.050.212(2) if they provide acceptable evidence of a valid ticket and a reservation to leave Australia within an acceptable timeframe, or if they indicate an intention to arrange departure and will make the necessary arrangements within an acceptable timeframe.

The guidelines go on to provide specific guidance for Departmental officers in the following circumstances:

 where the applicant is medically unfit for travel and has provided certification by a doctor for that purpose; and

cl.050.515(1), cl.050.516 and cl.050.517. For Subclass 051: cl.051.511(1), cl.050.512 or cl.050.513. Some sub-clauses as renumbered by Migration Legislation Amendment (2016 Measures No.5) Regulation 2016 (F2016L01745).

<sup>&</sup>lt;sup>69</sup> cl.050.411, cl.051.411.

<sup>&</sup>lt;sup>70</sup> For Subclass 050: cl.050.511(1)(a), cl.050.511A(a), cl.050.511B(a), cl.050.511C(1)(a), cl.050.511D(1)(a), cl.050.511E(a), cl.050.512(a), cl.050.513, cl.050.513A(a), cl.050.513B, cl.050.514A(a), cl.050.514AA(a), cl.050.514AB, cl.050.514A(a), cl.050.5

<sup>&</sup>lt;sup>71</sup> Chen v MIMIA [2001] FCA 285 (Carr J, 20 March 2001) at [21]; Lin v MIMIA [2001] FCA 283 (Carr J, 20 March 2001) at [21]. <sup>72</sup> The making of arrangements can be seen as a continuing process and it would make no sense to assess whether at a particular time the person was making acceptable arrangements, without considering what, if any, arrangements had already been made and what further arrangements remained to be made: Chen v MIMIA [2001] FCA 285 (Carr J, 20 March 2001) at [11]: Lin v MIMIA [2001] FCA 285 (Carr J, 20 March 2001) at [11].

<sup>[11];</sup> *Lin v MIMIA* [2001] FCA 283 (Carr J, 20 March 2001) at [11]. <sup>73</sup> *Chen v MIMIA* [2001] FCA 285 (Carr J, 20 March 2001) at [22]; *Lin v MIMIA* [2001] FCA 283 (Carr J, 20 March 2001) at [22].

 where the applicant is willing to leave Australia but has no funds and no means of obtaining funds to purchase a ticket.<sup>75</sup>

PAM3 also suggests a range of examples that *may not* amount to acceptable arrangements to leave Australia. In general, these are where the applicant has not made a booking/reservation to leave Australia within a reasonable or acceptable time frame; has given evidence of arrangement but only for a destination country they are not permitted to enter; has not attempted to obtain valid travel documents; has not engaged with, or agreed to engage with, consular assistance or the Status Resolution Service; or is unwilling to provide evidence from a doctor that they are too ill to travel.<sup>76</sup>

As in all cases however, these remain questions of fact for the decision maker and the examples in PAM3 should not be regarded as binding or applied inflexibly.

## Judicial review applications

There are certain time of application criteria which include requirements that the applicant or the Minister has applied within statutory time limits for judicial review of a decision in relation to a substantive visa application, and judicial review proceedings (including on appeal) are not completed.<sup>77</sup> These criteria may raise questions about what constitutes an application for judicial review, what is meant by 'within statutory time limits', and when such proceedings are completed. There are similar criteria in relation to a number of bridging visa subclasses, and these issues are discussed in detail in the 'Legal issues' section of the <u>Bridging Visas – Overview</u> commentary.

A number of judicial review criteria include representative proceedings:<sup>78</sup> where members of a family unit make a combined visa application and then seek judicial review of a decision to refuse the application, provided one member of the family unit is named in the court proceedings the rest of the family members are also taken to have applied for judicial review.<sup>79</sup> The Departmental guidelines express this view with respect to 'group' or 'class' actions.<sup>80</sup> However, this appears to be contrary to cl.050.212(4AA)(b) which specifically requires the person whose substantive visa application is the subject of judicial review proceedings not to be a party to a representative action. It is also contrary to the intent of cl.050.212(4AA).<sup>81</sup>

#### Substantive visa applications and time limits on applications by detainees

Clause 050.212(3)(b) requires the Minister to be satisfied that the applicant will apply in Australia, within a period allowed by the Minister for the purpose, for a substantive visa of a kind that can be granted if the applicant is in Australia.<sup>82</sup> There are several restrictions on valid visa applications. For

<sup>&</sup>lt;sup>75</sup> PAM 3 Compliance and Case Resolution - Program Visas – PAM – Bridging E Visas – BVE 050 - Grounds for seeking a BVE - Making acceptable arrangements to leave Australia.

<sup>&</sup>lt;sup>76</sup> PAM 3 Compliance and Case Resolution - Program Visas – PAM – Bridging E Visas – BVE 050 - Grounds for seeking a BVE – Making acceptable arrangements to leave Australia.

<sup>&</sup>lt;sup>77</sup> cl.050.212(3A), (4), (4AAA), (4AA) and (9).

<sup>&</sup>lt;sup>78</sup> cl.050.212(4A).

<sup>&</sup>lt;sup>79</sup> cl.050.212(4AA).

<sup>&</sup>lt;sup>80</sup> PAM3 Compliance and Case Resolution - Program visas - PAM - Bridging E visas – BVE 050 - Grounds for seeking a BVE – Members of a family unit - Judicial review. Note further that this refers to cl.050.212(4A), which is not in relation to family members but is about an applicant who is part of a representative action in the Federal or High Court.

<sup>&</sup>lt;sup>81</sup> See Explanatory Statement to Migration Amendment Regulations 2000 (No. 2) (SR 2000, No.62) at item [33034].

<sup>&</sup>lt;sup>82</sup> As a result of amendments made by *Migration and Maritime Powers Legislation Amendment (Resolving the Asylum Legacy Caseload) Act 2014* (SLI 2014, No.135) certain Protection (Class XA) visa applications made before 16 December 2014, by certain prescribed applicants (pre-conversion applications), are, from that date, taken not to be, and never to have been, valid applications for a Protection (Class XA) visa; and instead are taken to be, and always to have been, valid applications for a Temporary Protection (Class XD) visa: r.2.08F and s.45AA. The conversion of these visa applications also impacts certain bridging visa grants and applications. Under s.45AA(6) and (7), if a person held a bridging visa because the pre-conversion

example, an onshore applicant whose last held visa was subject to condition 8503 may be precluded from making a valid visa application unless it is a protection visa application or condition 8503 has been waived.<sup>83</sup> With limited exceptions, s.501E provides that a person is not entitled to apply for a visa if at an earlier time a decision was made under ss.501, 501A and 501B to refuse to grant or to cancel a visa and the decision was neither set aside nor revoked before the application time.<sup>84</sup> Noncitizens who have been refused a visa or whose visa was cancelled may only apply for particular visas (the ss.48 and 48A bars).

Section 195 also limits the ability of a detainee to apply for a visa. This section provides that detainees may apply for a visa within 2 working days (following compliance with s.194 - see below) or 5 working days after those 2 working days if an officer is informed in writing of their intention to apply.<sup>85</sup> However, a detainee who does not apply within these time periods may not apply for a visa, other than a bridging or protection visa, after that time.<sup>86</sup>

The interaction between cl.050.212(3)(b) and these provisions was considered in obiter comments in Liu v MIAC.87 The court concluded that cl.050.212(3)(b) allows an applicant for a substantive visa, who is entitled to apply for such a visa, more time in which to do so by the grant of a bridging visa. However, the grant of a bridging visa under s.195(2) should not be used to circumvent the plain legislative intent of s.195(1) so as to enable an applicant to be released from detention.<sup>88</sup> In other words, if the BVE application is lodged after the s.195 bar takes effect, then the applicant cannot satisfy cl.050.212(3)(b) unless the substantive visa application is for a protection visa.

The expression 'of a kind that can be granted if the applicant is in Australia' in cl.050.212(3)(b) requires that a substantive visa could be granted to the applicant at the time of their bridging visa application. There must be evidence of an intention by the applicant to make a further visa application and to demonstrate that, if released from detention, they would be within time to apply for a visa without any further time being allowed.<sup>89</sup> It appears that the applicant's own circumstances should be taken into account when determining whether the visa is of a type that falls within this provision.

#### The obligation in s.194 to advise a detainee of time limits to lodge visa applications under s.195

For the time limits on visa applications in s.195 to apply, there must first be compliance with s.194 of the Act. This provision requires that as soon as reasonably practicable after an officer detains a person, the officer must ensure the detainee is made aware of the provisions of s.195 and 196 of the

application had not been finally determined, then, at and after the conversion time, the bridging visa has effect as if it had been granted because of the converted application. Similarly, if, immediately before the conversion time for a pre-conversion application, a person had made an application for a bridging visa because of the pre-conversion application, but the bridging visa application had not been finally determined, then, at and after the conversion time: the bridging visa application is taken to have been applied for because of the converted application; and the bridging visa (if granted) has effect as if it were granted because of the converted application. Thus, in considering whether an applicant satisfies cl.050.212(3)(b) or continues to meet the requirement at the time of decision under cl.050.221 on the basis of a protection visa application, the decision maker should consider whether that application (and the associated bridging visa application) have been affected by these amendments. ss.41, 46(1A) and (2) and Schedule 8, condition 8503.

<sup>&</sup>lt;sup>84</sup> s.501E(1). In addition, under s.501E(1B) a reference to a refusal to grant a visa, or to the cancellation of a visa, includes a reference to such a refusal or cancellation in relation to a visa for which an application is taken to have been made by the operation of this Act or Regulations. The exceptions are contained in ss.501E(2), (3) and (4), which do not prevent a person, at the application time, from making an application for: a protection visa; a visa if the Minister had, acting personally, granted a permanent visa to the person; or applying for a visa where the person was granted a visa of a kind referred to in subsection 501E(2) or (3) and the person would, but for the operation of those subsections, have been prevented from applying for that visa. Sections 501E(3) and (4) were inserted by SLI 2014, No.129 and apply to a decision to refuse to grant, or to cancel visa, or an application for a visa on or after 11 December 2014.

s.195(1) of the Act.

<sup>&</sup>lt;sup>86</sup> s.195(2) of the Act. Note, however, for these time limits to apply it is critical that the detaining officer complies with the obligation in s.194. See below.

 <sup>&</sup>lt;sup>87</sup> Liu v MIAC [2008] FMCA 725 (Wilson FM, 6 June 2008).
 <sup>88</sup> Liu v MIAC [2008] FMCA 725 (Wilson FM, 6 June 2008) at [55].

<sup>&</sup>lt;sup>89</sup> Liu v MIAC [2008] FMCA 725 (Wilson FM, 6 June 2008) at [52]-[54].

Act<sup>90</sup> and, where applicable, the provisions of s.137K.<sup>91</sup> More specifically, this means advising the detainee of the time limits on applying for visas in s.195 and the consequences of not applying within those timeframes (i.e. that they may only apply for a bridging visa or protection visa after that time). The detainee must also be advised of the duration of detention under s.196 and, where the applicant's student visa was automatically cancelled, of the ability to apply for revocation of that cancellation.

It is not free from doubt whether the obligation imposed by s.194 to inform the detainee of certain matters needs to be discharged by the same officer who first detained the non-citizen. The most recent judicial consideration indicates another officer can discharge this obligation. Initially, in Yap v MIBP,<sup>92</sup> the Federal Circuit Court held the obligation under s.194 falls on the officer who takes the applicant into detention and cannot be discharged by another officer.<sup>93</sup> However, more recently the Federal Circuit Court has indicated this is not the case. In Covatu v MIBP<sup>94</sup> Judge Smith found the decision in Yap v MIBP to be clearly wrong. While the issue of compliance with s.194 was never in issue before the Tribunal as the arresting officer was the same as the officer who discharged the s.194 obligation, the Court held that simply because a detaining officer does not personally explain the provisions of s.195 and 196 to a detainee does not mean that he or she has not complied with an obligation under s.194. Thus, where the time limits in s.195 arise as an issue - as they may do in the context of an assessment of an applicant's ability to make a substantive visa application for cl.050.212(3) - the Tribunal should satisfy itself that the obligation in s.194 has been discharged, and that the applicant had been 'made aware' of the relevant matters.

If the obligation in s.194 is not discharged, the s.195 time limits on the applicant's ability to apply for a substantive visa do not apply.

## **Ministerial intervention**

Whether the applicant has requested Ministerial intervention is a question of fact for the Tribunal to determine. The Tribunal may make inquiries from the relevant office of the Minister or Departmental unit.

## Decisions for which the Minister has power to intervene

To be eligible for the exercise of the Minister's power to intervene under ss.345, 351 or 417,95 a noncitizen must be the subject of a decision of the Tribunal.<sup>96</sup>

The powers of the Minister to intervene under ss.351 and 417 require a Part 5 or Part 7 reviewable decision and accordingly the Minister cannot do so where the Tribunal's decision is that the review application was invalid or that it does not have jurisdiction.

<sup>&</sup>lt;sup>90</sup> s.194(a)

<sup>&</sup>lt;sup>91</sup> s.194(b). Note: ss.137J and 137K relate to the automatic cancellation, and application for revocation of the cancellation, of student visas. The ability to automatically cancel a student visa (and apply for revocation of a cancelled student visa) under these provisions was effectively removed from 13 April 2013 by Migration Legislation Amendment (Student Visas) Act 2012. However where a visa was cancelled under s.137J prior to these amendments taking effect, the obligation in s.194(b) would remain.

 <sup>&</sup>lt;sup>92</sup> [2014] FCCA 2476 (Judge Driver, 14 November 2014).
 <sup>93</sup> Yap v MIBP [2014] FCCA 2476 (Judge Driver, 14 November 2014) at [38].

<sup>94</sup> Covatu v MIBP [2015] FCCA 746 (Judge Smith, 1 April 2015).

<sup>&</sup>lt;sup>95</sup> The Minister's powers in this regard arise under s.345 (substituting a more favourable decision than a review officer under s.341 (omitted by Migration Legislation Amendment Act (No.1) 1998 (No.113 of 1998)), s.351 and s.417 (substituting a more favourable decision than the Tribunal) and, prior to the MRT's and RRT's amalgamation with the Administrative Appeals Tribunal on 1 July 2015, ss.391 and 454 (substituting a more favourable decision than the tribunal concerning an MRT or RRTreviewable decision: SLI 2015, No.103).

This includes the MRT and RRT as well as the AAT prior to 1 July 2015: r.1.03, cl.050.111 and cl.051.111.

#### Requests for the Minister to intervene

For BVE applications made after 1 July 2009,<sup>97</sup> cases must be assessed against the Minister's Guidelines when a case officer receives notification of the Tribunal's decision or when a request is initiated by the person who is the subject of the request, their authorised representative or the Department.<sup>98</sup> Where the Tribunal considers that a case falls within the Guidelines, the case may be referred to the Department and may be referred by the Department to the Minister if the case meets the guidelines for referral.<sup>99</sup>

An applicant cannot satisfy cl.050.212(6) if they have previously sought or been the subject of a request by another person for Ministerial intervention or a request for a determination under s.48B.<sup>100</sup> The preferable view is that this applies for any previous requests, including where multiple requests were made but for different visa applications, and not repeat requests for the same visa application.<sup>101</sup>

#### Abide by visa conditions and related security decisions

Decision makers must be satisfied at the time of decision that, if a bridging visa is granted, the applicant will abide by the conditions imposed on it.<sup>102</sup> See discussion above for visa conditions applicable to Subclass 050. A preliminary consideration is the identification of the conditions that will be 'imposed'. There are different interpretations as to which visa conditions are capable of being 'imposed' upon BVEs and which are not.

On one view, the fact that a bridging visa is already subject to a condition suggests that that condition is not capable of being 'imposed' on it. This is because the language in s.41(1) and r.2.05(1) leads to certain conditions applying by operation of law, whereas the language in s.41(3) and r.2.05(2) confers a discretionary power on the decision maker as to which condition(s) (if any), they chose to impose. If the act of imposing a condition requires choice by the decision maker for a particular condition to be applied, where the ability for the decision maker to exercise that choice does not exist because the condition applies by operation of law then that condition cannot be said to have been imposed. This only leaves the decision maker to identify which visa condition(s) (if any), as an exercise of their discretionary power, they will impose on the visa, and then consider whether those, and only those, discretionary conditions will be complied with by the applicant.<sup>103</sup> Even on this view, however, mandatory conditions retain some relevance to the question of whether or not the applicant will abide by the (other) conditions imposed. Evidence, for instance, of an applicant's past non-compliance with

<sup>&</sup>lt;sup>97</sup> BVE applications made before 1 July 2009, cl.050.212(6) contemplated a 'two stage' process where the Minister could be 'personally considering' an intervention request: see ex-MSI 388: Bridging E visa (subclass 050) - Legislative framework and further guidelines - 3. Deciding Bridging Visa E Application, replaced on 26 April 2008 by Department of Immigration, Sch2Visa 050 - Bridging E (General) and which was itself re-issued on 1 July 2009. For Ministerial intervention requests made before 5 December 2008, the Minister may be personally considering an applicant's request following initial assessment by an officer. Whether a particular case is under the Minister's personal consideration is a question of fact. For requests made after 5 December 2008 but before 1 July 2009, personal consideration was contemplated by cl.050.212(6) but not described within the Ministerial Guidelines. Clause 050.212(6)(b) was ultimately substituted by SLI 2009, No.143, item [7].

Department of Immigration, PAM 3 - Migration Act - Ministerial powers instructions - Minister's guidelines on ministerial powers (s351, s417 and s501J) – Requesting Ministerial intervention at [8] and [10]. <sup>99</sup> Department of Immigration, PAM 3 – Migration Act – Ministerial powers instructions – Minister's guidelines on ministerial

powers (s345, s351, s391, s417, s454 and s501J) – Requesting Ministerial intervention at [8].

<sup>050.212(6)(</sup>c).

<sup>&</sup>lt;sup>101</sup> This interpretation appears to be supported by the Explanatory Statement to SLI 2009, No.143, which states that the amendments are intended to ensure that a person can only meet the criteria if they have not previously sought or been the subject of the exercise of the Minister's powers. A person who has done so must meet cl.050.212(2) (acceptable arrangements to depart Australia). <sup>102</sup> cl.050.223.

<sup>&</sup>lt;sup>103</sup> There is some support for this view in Krummrey v MIMIA (2005) 147 FCR 557. Whilst that matter concerned the cancellation of an applicant's sub-class 956 (Electronic Travel Authority) visa, the Court held at [28] - [29] that a visa is either subject to specified conditions (s.41(1) and r.2.05(1)) or the Minister may impose certain visa conditions (s.41(3) and r.2.05(2)). The language of a condition which "must be imposed" in Schedule 2 means that the visa is subject to that condition: there is no further action of 'imposing' the condition.

a mandatory condition (e.g. Condition 8101 'no work') would still be a relevant consideration when assessing an applicant's likely compliance with the discretionary conditions to be imposed.

The alternative view, and that preferred by the Department, is that the mandatory conditions and discretionary conditions are both capable of being 'imposed' on the visa, just by different means. Whilst discretionary conditions are 'imposed' pursuant to an exercise of a decision maker's discretionary power, mandatory conditions are also 'imposed' by operation of the Regulations. Accordingly, the task for the decision maker under this approach is to identify all the visa conditions imposed (both mandatory and discretionary), and then consider whether, in their totality, the applicant will abide by those conditions in the circumstances of that case.<sup>104</sup>

Ultimately, on either of the two views above, decision makers are required to identify the relevant condition(s) (if any) that are to be imposed on the visa and then assess the applicant's capacity to abide by them.

In assessing the applicant's likely compliance with the conditions imposed, the Tribunal must form an opinion about the likely conduct of the applicant.<sup>105</sup> Relevant matters when determining whether the applicant would abide by the conditions imposed include their past immigration history, the significance of any migration laws they have previously breached, the wilfulness of any breaches, any mitigating circumstances justifying past breaches and whether they have demonstrated any contrition for unlawful conduct.<sup>106</sup>

## Is there an associated security decision?

In assessing cl.050.223, the issue of a security may be a relevant consideration. The issue of whether a security is required may arise in two contexts:

- where the delegate has made a decision under s.269 of the Act to require a security for compliance with any visa conditions; or
- where no such security decision was made but imposing a security is nonetheless a relevant consideration in determining whether the applicant will abide by conditions attached to the visa.

The Tribunal's approach to the review will differ depending on which of the contexts is applicable.

Whether an applicant will abide by the conditions imposed on a bridging visa may require the Tribunal to review a separate decision made at the primary level under s.269 of the Act to 'require...security for compliance with...any conditions imposed'.

Where the primary decision-maker refused to grant the visa because the applicant did not meet one of the subclauses in cl.050.212 but did not proceed to make a decision in relation to cl.050.223 and cl.050.224, then there is no decision in relation to requiring a security which the Tribunal can review (see <u>below</u> for discussion of this scenario).<sup>107</sup> However, where the delegate decided that the applicant

<sup>&</sup>lt;sup>104</sup> There is some support for this view from the fact that the Court in *Krummrey v MIMIA* did not expressly find that a mandatory condition is not also 'imposed', only that the mandatory conditions would take effect without any additional act of imposition and the words 'must take effect' were 'mere surplusage': (at [29]). Further, if the purpose of cl.050.223 is to ensure that bridging visas are only granted to those persons likely to comply with the conditions attached to it, there is support for this view in achieving that purpose as it would avoid visas being granted in situations where decision makers were not satisfied that all the applicable conditions would be complied with.

<sup>&</sup>lt;sup>105</sup> The tribunal is not required to compare breaches of migration laws committed by other bridging visa applicants to ascertain whether an applicant will comply with conditions because the circumstances of other cases will inevitably be different: *Applicant VAAN of 2001 v MIMA* [2002] FCA 197 (Finkelstein J, 6 March 2002) at [16].

<sup>&</sup>lt;sup>106</sup> Applicant VAAN of 2001 v MIMA [2002] FCA 197 (Finkelstein J, 6 March 2002) at [15].

<sup>&</sup>lt;sup>107</sup> Applicant VAAN of 2001 v MIMA [2002] FCA 197 (Finkelstein J, 6 March 2002) at [10].

will not abide by conditions whether a security is required or not, it does not necessarily follow that there is no related security decision. Whether a separate related security decision was made is a finding of fact for the decision-maker based on the circumstances.

In practice, the primary decision maker will usually make their decision on whether to impose a security on the same 'Record and Notice of Decision' form used in making the bridging visa decision. If this question is answered by the delegate to impose a security or not, there will be an associated security decision.

## Where there is an associated security decision under review

In reviewing a decision to require a security, the Tribunal exercises all of the powers and discretions that are conferred upon the delegate. A decision as to whether an applicant satisfies cl.050.223 involves exercising some of the powers under s.65 of the Act (decision to grant or to refuse visa) and a security decision involves some of the powers under s.269 (securities). Although separate and distinct, these decisions are intertwined in determining whether an applicant will abide by conditions and whether a security should be required (and its amount).

The steps involved in reaching a decision about security are as follows:<sup>108</sup>

- 1. The decision-maker must decide what conditions (if any) ought to be imposed on the grant of a visa.
- 2. If conditions are to be imposed, the decision maker must ask whether they will be complied without security being taken.

If the answer is yes, no security should be imposed. If the answer is no, the decision maker must then consider:

3. Will the conditions be complied with if security is taken?

If the answer is no, the visa ought not to be granted because the criterion set out in cl.050.223 will not be met. If the answer is yes, security should be required and the decision maker must assess the appropriate amount and type of security to be imposed.

The amount of security to request should be designed to secure compliance with the relevant condition(s) and no more. The amount should be fixed as a reasonable assurance that there will be compliance. Regard should be given to the nature of the condition and the particular circumstances of the person, notably their financial position.<sup>109</sup> Departmental guidelines state that the decision maker is to take into account all factors relevant to the applicant's ability to satisfy them that they will comply with visa conditions, including consideration of the financial and personal circumstances of the applicant or guarantor. The amount of security should be sufficiently high to encourage compliance with any conditions imposed on the visa but not so high as to be beyond the applicant or guarantor's capacity to pay.<sup>110</sup>

If the requested security is provided by a third person (e.g. family member or friend) it should not be assumed that the applicant's conduct will not be influenced by that fact. An applicant might be very

<sup>&</sup>lt;sup>108</sup> *Tennakoon v MIMIA* [2001] FCA 615 (Gray J, 25 May 2001); *Applicant VAAN of 2001 v MIMA* [2002] FCA 197 (Finkelstein J, 6 March 2002) at [22]. These steps involve an exercise of the power when deciding whether an applicant satisfies cl.050.223, and under s.269 to require security as prescribed in r.4.02(f). Note that r.4.15(3) constrains the power available to the tribunal, in particular to *require* a security, and the tribunal does not have the power to *take* a security.

<sup>&</sup>lt;sup>109</sup> Applicant VAAN of 2001 v MIMA [2002] FCA 197 (Finkelstein J, 6 March 2002) at [27].

reluctant to place that person's assets at risk, or that person might endeavour to see the conditions complied with like a person who acts as a surety.<sup>111</sup>

If the Tribunal, upon review of a decision that relates to requiring a security and refusal to grant a visa of the kind described in r.4.02(4)(f)(ii), concludes that the applicant would abide by any condition(s) imposed on the visa if a security of a particular amount were required, then the Tribunal may remit the matter with a direction in accordance with r.4.15(3).

On the Tribunal's powers and required approach, see Merits Review below.

## Where there is no associated security decision under review

If, for the purposes of cl.050.223, the Tribunal finds that the applicant will comply with conditions without security being required, it may remit with a direction that the applicant meets cl.050.223. However, it may not remit with a direction that a security of nil be required.

If the Tribunal finds that the applicant will comply with conditions, but only if security is required of a particular amount, a factual finding may be made to that effect. It can then remit with a direction that an applicant meets cl.050.223. Such a decision does not involve an exercise of the power to take a security under s.269 of the Act, but merely factual findings relevant to the criteria in cl.050.223.

If the Tribunal finds that an applicant will not comply with conditions regardless of any security that may be imposed, it must find that cl.050.223 is not satisfied and affirm the decision.

## Has the applicant lodged the required security?

If an authorised officer has required a security for compliance with any conditions that will be imposed on the visa (under cl.050.233 and s.269), the decision maker must consider whether that security has been lodged.<sup>112</sup> This is a simple factual question. If a security is required but has not been lodged, the visa application must be refused as cl.050.224 is not satisfied. If the required security has been lodged, then provided all other relevant criteria have been met, the visa must be granted.<sup>113</sup>

For further discussion of these issues, see the MRD Legal Services Commentary on Securities.

## **Interview requirement**

Clause 050.222 is a time of decision criterion that requires an applicant to have been interviewed by an officer authorised by the Secretary for the purposes of cl.050.222, subject to certain exceptions. There is no requirement to give a visa applicant an invitation to attend an interview at a particular date, time or place for the purposes of cl.050.221(1).<sup>114</sup>

<sup>&</sup>lt;sup>110</sup> PAM 3 Compliance and Case Resolution – Program visas – PAM – Bridging E visas – BVE 050 securities – Authorised officer requires a security.

Applicant VAAN of 2001 v MIMA [2002] FCA 197 (Finkelstein J, 6 March 2002) at [20].

<sup>&</sup>lt;sup>112</sup> cl.050.224.

<sup>&</sup>lt;sup>113</sup> Applicant VAAN of 2001 v MIMA [2002] FCA 197 (Finkelstein J, 6 March 2002) and Tennakoon v MIMA [2001] FCA 615 (Gray J, 25 May 2001) were followed in Liu v MIAC & Anor [2008] FMCA 725 (Wilson FM, 6 June 2008). Wilson FM noted (at [31] - [37]) that cl.050.223 needed to be considered separately from cl.050.224 because one needs to determine what conditions ought to be imposed to then consider whether the applicant would abide by such conditions. Where no security has been required, the Tribunal does not need to consider cl.050.224. It is only if the Tribunal is satisfied that a particular bridging visa applicant would abide by the conditions with a financial incentive to do so that it is necessary to consider the security decision (i.e. the decision required by cl.050.223 as to the requirement for and amount of security). <sup>114</sup> Singh v MIBP [2017] FCCA 1934 (Judge Smith, 13 July 2017) at [11].

In the vast majority of cases, the interview will have taken place and cl.050.222 will not be in issue. In the event that the interview has not taken place, the Tribunal's capacity to consider this criterion will be limited as no person within the Tribunal has the authorisation to undertake an interview for the purposes of cl.050.222(1). In such a case, it would also not be possible for the Tribunal to remit the application for reconsideration with a direction that an interview be undertaken by an authorised officer within the Department or otherwise direct the Department to do so.<sup>115</sup>

If it appears during the course of the review that this requirement has not been met, it may be possible for the Tribunal to request the Department to arrange an interview to be undertaken by an authorised officer. However, where the Tribunal is considering cl.050.221(1) (for example because this was the sole basis for the bridging visa refusal) it would be open to find the applicant does not satisfy the criterion if the applicant did not, in fact, attend an interview and the exceptions in cl.050.222(2), (3) and (4) do not apply.<sup>116</sup>

## Further bridging visa applications

An eligible non-citizen in immigration detention may in certain circumstances make a further bridging visa application where the Minister refused to grant a bridging visa.<sup>117</sup> Unless the further bridging visa application is made in prescribed circumstances, the further application may not be made earlier than 30 days after the refusal (if the eligible non-citizen did not apply for review of the refusal decision), or 30 days after the application is finally determined (if there was an application for review).<sup>118</sup>

The prescribed circumstances that permit a further bridging visa application being made before the end of the 30 day period are where the Minister is satisfied that, although the non-citizen has not made a further BVE application after being refused a visa of that class, he or she now satisfies the criteria for the grant of a visa of that class.<sup>119</sup> This might occur, for example, where an initial visa was refused because the applicant failed to satisfy the criteria but subsequently took action to satisfy it and the applicant is invited to make a further application.<sup>120</sup>

A decision by a delegate that a bridging visa application is not valid is not reviewable.

However, if a delegate decides to refuse to grant a bridging visa to an applicant in detention, in circumstances where he or she may be subject to the time restriction above, and the applicant seeks review of that decision, then the Tribunal will have jurisdiction to review it.<sup>121</sup> If the Tribunal finds that s.74 prevents an applicant from making a further bridging visa application then it should set aside the refusal and substitute a decision that no valid visa application was made.

## Deemed grant of the visa - s.75 of the Act

Section 75 of the Act, in conjunction with r.2.24, operates to deem a BVE to be granted if an application is made by an eligible non-citizen in immigration detention and the Minister does not make

<sup>&</sup>lt;sup>115</sup> The only (relevant) permissible direction is that the applicant must be taken to have satisfied a specified criterion for the visa or entry permit: r.4.15(1)(b)

<sup>&</sup>lt;sup>116</sup> In Singh v MIBP [2017] FCCA 1934 (Judge Smith, 13 July 2017), the Court found no jurisdictional error in the Tribunal's decision that the applicant did not satisfy cl.050.222(1) in circumstances where cl.050.222(2), (3) and (4) did not apply to the applicant and the applicant had not, in fact, attended an interview with an authorised officer (at [12]). <sup>117</sup> s.74(1) of the Act.

<sup>&</sup>lt;sup>118</sup> s.74(2). See s.5(9)-(9B) for the meaning of 'finally determined'.

<sup>&</sup>lt;sup>119</sup> s.74(2) and r.2.23.

<sup>&</sup>lt;sup>120</sup> For example, if an applicant has now purchased a departure ticket, or they can provide the relevant documents for lodging a judicial review application or they can now provide the required security: PAM 3 Compliance and Case Resolution – Program visas – PAM - Bridging E visas – Applying for a BVE – Further BVE applications if in detention – Effect of s.74.

a decision within a specified period. For applications made from 1 July 2011, the following periods are prescribed: 122

Immigration status of non- citizen applicant	Declaration by detention review officer that applicant may not pass the character test under s.501(6) <sup>123</sup>	Number of days after application is made
Immigration cleared	No declaration made	2 working days <sup>124</sup>
	Declaration signed within 2 working days after application made	90 days <sup>125</sup>
Eligible non-citizen under r.2.20(6)	No declaration made	2 working days <sup>126</sup>
	Declaration signed within 2 working days after application made	90 days <sup>127</sup>
Not described as above	No declaration made	28 days <sup>128</sup>
	Declaration signed within 28 working days after application made	90 days <sup>129</sup>

The prescribed period runs from when the application was 'made', which includes a requirement that, for an applicant in immigration detention, a detention review officer was informed of the application.<sup>130</sup> It has been held that this requirement cannot be met by lodging the application at an office of Immigration.<sup>131</sup> The person lodging the BVE application (whether the applicant or another) must give written notice of the application to an officer appointed to be a detention review officer and it is not sufficient if that officer is only orally informed of the application.<sup>132</sup>

Section 75(2) of the Act enables the period to be extended in relation to a particular application by agreement between the applicant and the Minister.<sup>133</sup>

## Unlawful non-citizens and cl.050.211(1)

The time of application criterion cl.050.211(1) can be met where the applicant is an unlawful noncitizen (which is essentially a non-citizen with no visa).<sup>134</sup> A person may be in immigration detention

<sup>130</sup> rr.2.10 and 2.10A, and item 1305 of Schedule 1.

<sup>&</sup>lt;sup>121</sup> s.338(4) of the Act.

<sup>&</sup>lt;sup>122</sup> r.2.24, amended by SLI 2011, No.105 with respect to the prescribed periods in which the Minister must make a decision on a Bridging E Visa application. For a BVE application lodged before 1 July 2011, where the applicant was immigration cleared, the visa is deemed to have been granted if the Minister does not make a decision within 2 working days. <sup>123</sup> A 'detention review officer' is an officer appointed under r.2.10A(2) as a detention review officer for the State or Territory in

which the applicant is detained. A person does not pass the character test under s.501(6) if they have a substantial criminal record; have been convicted of an offence committed in, during or after escape from immigration detention; have been convicted of an offence against s.197A (escape from immigration detention); are a member of a group or organisation or have or had an association within a person, group or organisation whom the Minister reasonably suspects has been or is involved in criminal conduct; are not of good character having regard to past and present criminal and general conduct; pose a significant risk of engaging in certain types of behaviour identified in s.501(6)(d); have been indicted of offences against international law; have been assessed by ASIO to be a risk to security; or are subject of an Interpol notice from which it is reasonable to infer that they would be a risk to the Australian community.

<sup>&</sup>lt;sup>124</sup> r.2.24(3), item 2 <sup>125</sup> r.2.24(3), item 1

<sup>&</sup>lt;sup>126</sup> r.2.24(3), item 4 <sup>127</sup> r.2.24(3), item 3

<sup>&</sup>lt;sup>128</sup> r.2.24(3), item 6

<sup>&</sup>lt;sup>129</sup> r.2.24(3), item 5

<sup>&</sup>lt;sup>131</sup> Cabal v MIMIA (No.2) (1999) FCR 314 at [31] and [33].

<sup>&</sup>lt;sup>132</sup> r.2.10A, inserted by SR 2004, No.362, with effect from 1 January 2004.

and still hold a visa - that is, they are not an unlawful non-citizen - in limited circumstances, for example:

- <u>Deportation</u>: a person may be taken into immigration detention pending deportation and still hold a current visa.<sup>135</sup> In such cases the non-citizen will not be an unlawful non-citizen as defined and will be unable to apply for a BVE.<sup>136</sup>
- <u>Invalid notification</u>: the person is taken into detention without the Department identifying that the person holds a valid Bridging visa that remains in effect. For example, a person may not have been validly notified of a decision by the Department (or Tribunal) in relation to a decision to refuse a substantive visa.<sup>137</sup> The relevant question in these instances is whether, and when, the applicant was *actually* notified of the decision. Any bridging visa granted prior to 19 November 2016 in association with the substantive visa application is in effect for 28 days from that time.<sup>138</sup> If the 28 days had not passed as at the time of application for the BVE, the applicant will not be an unlawful non-citizen.

## Restrictions on work and seeking a further BVE

Condition 8101 ('no work') is a condition commonly attached to a BVE. However, where an applicant demonstrates a 'compelling need to work', they may be granted a further BVE without condition 8101 being attached.

A non-citizen has a 'compelling need to work' if he or she is in financial hardship.<sup>139</sup> Financial hardship is not defined in the Act. Departmental guidelines state that a person can be taken to be in financial hardship if the cost of reasonable living expenses exceeds their ability to pay for them. The guidelines also identify other matters that may be relevant in determining financial hardship:<sup>140</sup>

- whether the applicant's claimed expenses are reasonable;
- how the applicant has supported himself/herself to date and whether that support will continue;
- whether there are other possible means of support (e.g. from sponsor or nominator);
- whether the applicant will otherwise become an unreasonable charge on public funds or charitable institutions; and
- when the application for a substantive visa is likely to be decided.

<sup>&</sup>lt;sup>133</sup> See also *Tan v MIAC* [2010] FMCA 652 (Lloyd-Jones FM, 30 July 2010) where the agreement to extend the prescribed period was confirmed by the parties' subsequent behaviour.

<sup>&</sup>lt;sup>134</sup> An 'unlawful non-citizen' is a 'non-citizen' in the migration zone who is not a lawful non-citizen': s.14(1). A 'lawful non-citizen' is a 'non-citizen in the migration zone who holds a visa that is in effect': s.13(1).

<sup>&</sup>lt;sup>135</sup> ss.200-206 of the Act.

<sup>&</sup>lt;sup>136</sup> The non-citizen can generally access merits review of the deportation decision before the Administrative Appeals Tribunal: see ss.500 and 502 of the Act.

<sup>&</sup>lt;sup>137</sup> The timeframe in cl.010.511(b)(iii)(A) [relevantly identical to cl.050.511(b)(iii)] was unaffected by jurisdictional error by the tribunal where a court declined to grant relief or no person sought to have it set aside: *SZKUO v MIAC (No. 2)* [2009] FMCA 498 (Emmett FM, 27 May 2009). The scheme of the provisions makes clear that a reference to notification of the decision is a reference to a decision by a tribunal, whether or not the decision is later found to be affected by jurisdictional error [at [65]]. Upheld on appeal: *SZKUO v MIAC* (2009) 180 FCR 438.

<sup>&</sup>lt;sup>138</sup> SZCCZ v MIAC [2007] FCA 1089 (Cowdroy J, 6 August 2007) at [27]. This judgment was considering provisions as in force prior to 19 November 2016. The cessation provisions for bridging visas, including cl.010.511(b)(iii), were amended by Migration Legislation Amendment (2016 Measures No.5) Regulation 2016 (F2016L01745) to provide for cessation of the bridging visa 35 days after the relevant decision on the substantive visa application was made: cl.010.511(1)(b)(ii) and (iii).
<sup>139</sup> rr.1.03 and 1.08 of the Regulations.

<sup>&</sup>lt;sup>140</sup> PAM3 – Sch2 Bridging visas – Visa application and related procedures – Assessing a valid bridging visa application – Compelling need to work – Assessing 'financial hardship'.

## Applicants for whom permission to work may be granted

### Applicants with an existing BVE - work permission

Applicants holding a BVE may re-apply for the same visa class with permission to work. This requires a new BVE application and the applicant having a compelling need to work. Situations where a Bridging E visa may be granted with permission to work for a BVE application made after 1 July 2009 include where:<sup>141</sup>

- the applicant holds a BVE granted on the basis of cl.050.212(6AA) where the Minister has substituted a more favourable decision under ss.345, 351 or 417 of the Act but s.85 does not permit the substantive visa being granted for the time being, and the applicant has a compelling need to work;<sup>142</sup> or
- the applicant holds a BVE that was subject to condition 8101 and the applicant has a compelling need to work.<sup>143</sup>

#### Protection visa applicants - work permission

For a bridging visa application made from 1 July 2009, where the applicant applied for a protection visa on or after 1 July 1997, the reasons for the delay in making that application must be acceptable, or the applicant must be in a class of persons specified by the Minister by an instrument in writing.<sup>144</sup> This additional requirement replaces the '45 day rule' for the Bridging E visa (General), but not for the Bridging E visa (Protection Visa applicant).<sup>145</sup>

Whether the reasons given for the delay in making the application are acceptable is a finding of fact for the decision maker.

The Department's practice is to either grant a further BVE with the permission to work or to grant another BVE without it. The grant of another Bridging visa with the same condition attached cannot be classed as a refusal to grant a visa and would not be a Part 5 reviewable decision.

Relevised

<sup>&</sup>lt;sup>141</sup> For a pre-1 July 2009 BVE application, the Minister must be personally considering whether to substitute a more favourable decision and is satisfied that the applicant has a compelling need to work: cl.050.212(6A)(b)(i) as then in force, substituted by SLI 2009, No. 143.

<sup>&</sup>lt;sup>142</sup> cl.050.212(6A).

<sup>&</sup>lt;sup>143</sup> cl.050.212(8).

 <sup>&</sup>lt;sup>144</sup> cl.050.212(8), amended by SLI 2009, No. 143, which commenced on 1 July 2009. The amendments do not apply to bridging visa applications made before 1 July 2009. Subclause 050.212(8)(c) was further amended to omit reference to omit 'Protection (Class AZ) visa in the period from 1 July 1997 to the end of 19 October 1999, or for a Protection (Class XA) visa on or after 20 October 1999', substitute 'Protection (Class XA) visa' by SLI 2014, No.30 with effect from 22 March 2014. Subclause 050.212(8)(c) was further amended to omit reference to 'Protection (Class XA), substituting 'protection' by SLI 2014 No.135, with effect 16 December 2014. 'Protection visa' has the meaning given in s.35A of the Act. See '050-PVapplicants' tab in the Register of Instruments – Bridging Visas.
 <sup>145</sup> See the Explanatory Statement to SLI 2009 No. 143. A different situation applies to BVE applications made before 1 July

<sup>&</sup>lt;sup>145</sup> See the Explanatory Statement to SLI 2009 No. 143. A different situation applies to BVE applications made before 1 July 2009. For an applicant who applied for a protection visa from 1 July 1997, they must have been in Australia for no more than 45 days in the previous year. Where they spent a longer period, s/he cannot be granted a BVE with permission to work. However, such a visa may be granted if the non-citizen also falls within a specified class of persons for cl.050.212(8)(b)(ii) purposes: see '050-PVapplicants (pre-1.7.09)' tab in <u>Register of Instruments – Bridging Visas</u>.

#### **Merits review**

#### Part 5 reviewable decisions

A decision to refuse to grant or cancel a bridging visa of a non-citizen who is in immigration detention because of that decision is a Part 5 reviewable decision under ss.338(4) of the Act.<sup>146</sup> Where the noncitizen is not in detention 'because of that refusal' or 'because of that cancellation', then the visa refusal would generally be reviewable under s.338(2) and the visa cancellation would be reviewable under s.338(3).

#### **Review of security decisions**

A decision that relates to requiring security and relates to the refusal to grant a visa under cl.050.224 is also a Part 5 reviewable decision.<sup>147</sup>

There are two Part 5 reviewable decisions where a non-citizen is refused a bridging visa and a decision was made either to require or not require the non-citizen to lodge a security for compliance with any conditions that were imposed on its grant. Applications for review of both of the refusal decision and the security decision are taken to be combined at the Tribunal.<sup>148</sup>

Where the reviewable decision is one to refuse the bridging visa but there is no associated decision relating to requiring a security, the Tribunal does not have the power to consider or make a direction within the terms of r.4.15(3) that a condition be imposed and that a security is required to ensure compliance with that condition.<sup>149</sup>

## Time limits on applying for review

An application for review of a Part 5 reviewable decision must be in the approved form and be given to the Tribunal within the prescribed period:

- for a decision to refuse or cancel a bridging visa where the applicant is in detention because of that refusal/cancellation: the period starts when the detainee receives notice of the decision and ends at the end of 2 working days after the day on which the notice is received;<sup>150</sup>
- for a decision to refuse a BVE where the applicant is not in detention, the period starts when the applicant receives notice of the decision and ends at the end of 21 working days after the day on which the notice is received;<sup>151</sup>
- for a decision to cancel a bridging visa where the applicant is not in detention because of the cancellation: the period starts when the applicant receives notice of the decision and ends at

r.4.12(5). See also the Explanatory Statement to Migration Amendment Regulations 2000 (No 7) SR 2000. No.335.

<sup>&</sup>lt;sup>146</sup> s.338(4).

<sup>&</sup>lt;sup>147</sup> s.338(9), r.4.02(4)(f) i.e. a criterion to the effect that if an authorised officer has required a security for compliance with any conditions that the officer has indicated to the applicant will be imposed on the visa if it is granted, the security has been lodged. Clause 050.224 appears to be the only criterion in Schedule 2 of the Regulations expressed in these terms. A noncitizen may be required to lodge a security for compliance with any conditions that the decision maker has indicated to the noncitizen will be imposed on the visa if granted: cl.050.224.

<sup>&</sup>lt;sup>149</sup> The power to remit in r.4.15(2) and (3), which refers to 'the requiring of a security that is mentioned in paragraph 4.02(4)(f)', does not arise in such instances because there would be no reviewable decision within the meaning of r.4.02(4)(f) (i.e. there would be no security decision).  $^{150}$  r 4 40(2)

r.4.10(2).

<sup>&</sup>lt;sup>151</sup> r.4.10(1)(a).

the end of 7 working days after the day on which the notice is received.<sup>152</sup>

 for a decision that relates to requiring security and that relates to the refusal to grant a visa of the relevant kind where the applicant is in detention: the period starts when the detainee receives notice of the refusal and ends at the end of 2 working days.<sup>153</sup>

Where an applicant, who is not in immigration detention, is notified of a decision to refuse or cancel a BVE and the notification letter states they have either 7 or 21 days to apply for review but the applicant is then subsequently placed in immigration detention because of that refusal or cancellation, the time limit to apply for review will be reduced. If an applicant is taken into immigration detention because they are an unlawful non-citizen following the refusal or cancellation of the BVE, the refusal or cancellation decision becomes a s.338(4) reviewable decision. Regulation 4.10(2)(a) provides that, in respect of s.338(4), the time period to apply for review starts when the detainee receives notice of the decision and ends at the end of 2 working days after the day on which the notice is received. An application for review lodged outside 2 working days of being placed into immigration detention will be out of time. However, where the notification letter is not valid, the time for review application may be made, will be not be met if the notification letter states the applicant has either 7 or 21 days to apply for review.

## Relevant legislative amendments

Title	Reference number
Migration Legislation Amendment Act (No.1) 1998	No.113 of 1998
Migration Amendment Regulations 2005 (No.7)	SLI 2005, No.172
Migration Amendment Regulations 2006 (No.2)	SLI 2006, No.123
Migration Amendment (Abolishing Detention Debt) Act 2009	No.85 of 2009
Migration Amendment Regulations 2009 (No.6)	SLI 2009, No.143
Migration Amendment Regulations 2009 (No.8)	SLI 2009, No.201
Migration Legislation Amendment Regulations 2011 (No.2)	SLI 2011, No.250
Migration Legislation Amendment Regulations 2011 (No.1)	SLI 2011, No.105
Migration Legislation Amendment Regulation 2012 (No.1)	SLI 2012, No.35
Migration Legislation Amendment Regulation 2012 (No.5)	SLI 2012, No.256
Migration Amendment (Subclass 050 and Subclass 051 Visas) Regulation 2013	SLI 2013, No.156
Migration Amendment Regulation 2013 (No.4)	SLI 2013, No.131
Migration Amendment (Bridging Visas - Code of Behaviour) Regulation 2013	SLI 2013, No.269
Migration Amendment Act 2014	No.30, 2014
Migration Amendment (2014 Measures No.1) Regulation 2014	SLI 2014, No.32
Migration Amendment (Repeal of Certain Visa Classes) Regulation 2014	SLI 2014, No.65

<sup>&</sup>lt;sup>152</sup> r.4.10(1)(b).

<sup>&</sup>lt;sup>153</sup> r.4.10(2)(aa).

Migration Amendment (Redundant & Other Provisions) Regulation 2014	SLI 2014, No.30
Migration Amendment (Bridging Visas) Regulation 2014	SLI 2014, No.144
Migration Amendment (Subclass 050 Visas) Regulation 2014	SLI 2014, No.162
Migration Amendment (Character and General Visa Cancellation) Act 2014	No.129 of 2014
Migration and Maritime Powers Legislation Amendment (Resolving the Asylum Legacy Caseload) Act 2014	No.135 of 2015
Migration Amendment (2015 Measures No.1) Regulation 2015	SLI 2015, No.34
Migration Legislation Amendment (2015 Measures No.2) Regulation 2015	SLI 2015, No.103
Migration Legislation Amendment (2016 Measures No.3) Regulation 2016	F2016L01390
Migration Legislation Amendment (2016 Measures No.5) Regulation 2016	F2016L017445
Migration Legislation Amendment (2017 Measures No.4) Regulations 2017 Disallowed on 5 December 2017	F2017L01425
Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018	F2018L01472

## Relevant case law

	0,
Applicant VAAN of 2001 v MIMA [2002] FCA 197	<u>Summary</u>
Bizuneh v MIMIA [2000] FCA 6	
<u>Cabal v MIMA (No.2) [1999] FCA 11;</u> (1999) FCR 314	
<u>Chen v MIMIA [2001] FCA 285</u>	Summary
<u>Covatu v MIBP [2015] FCCA 746</u>	Summary
Khandakar v MIAC [2010] FMCA 611	Summary
MIAC v Khandakar [2011] FCAFC 22	Summary
Krummrey v MIMIA [2005] FCAFC 258; (2005) 147 FCR 557	Summary
Lin v MIMIA [2001] FCA 283	
Liu v MIAC [2008] FMCA 725	<u>Summary</u>
Ogawa v MIMA [2006] FCA 1694	
Sayed v MIMA [2006] FMCA 936	
Singh v MIBP [2017] FCCA 1934	
<u>SZCCZ v MIMA [2006] FMCA 506</u>	Summary
<u>SZCCZ v MIMA [2007] FCA 1089</u>	
<u>SZMCE v MIAC [2011] FMCA 383</u>	Summary
<u>SZKUO v MIAC (No. 2) [2009] FMCA 498</u>	Summary
<u>SZKUO v MIAC [2009] FCAFC 167</u>	Summary
Tan v MIAC [2010] FMCA 652	
Tennakoon v MIMIA [2001] FCA 615	Summary
VFAY v MIMIA [2004] FCA 14; (2004) 134 FCR 402	
<u>Yap v MIBP [2014] FCCA 2476</u>	Summary

## Available decision templates

There is one decision template suitable for Bridging E visa reviews:

• **Subclass 050 - General** - this template is for use in the review of a decision to refuse to grant a Subclass 050 visa for visa applications made on or after 1 July 2009.

There are additional standard paragraphs that can be inserted into Subclass 050 visa decisions if required. The optional paragraph document addresses the conditions that may be imposed for cl.050.223.

Last updated/reviewed: 25 June 2019

## Appendix A – When does visa cease to be in effect?

For a BVE, granted prior to 19 November 2016, cessation depends upon the circumstances of the grant as follows:

Circumstances of grant	Relevant provision	Ceases when…
Substantive visa application	cl.050.511(b)	<ul> <li>Grant of substantive visa;</li> <li>28 days after: <ul> <li>refusal notification;</li> <li>decision notification on review application;<sup>154</sup></li> <li>decision notification on IAA referral;<sup>155</sup></li> <li>withdrawal of visa application;</li> <li>withdrawal of review application; or</li> <li>notification that visa application is invalid;</li> </ul> </li> <li>If the Tribunal or IAA remits the application for reconsideration – is consideration.</li> </ul>
Review of	cl.050.511C	<ul> <li>in accordance with the relevant provision for the decision upon reconsideration;<sup>156</sup> or</li> <li>Grant of a further bridging visa.</li> <li>28 days after:</li> </ul>
citizenship decision	0	<ul> <li>judicial review proceedings are complete or withdrawn or struck out; or notification of decision on remittal.</li> </ul>
	cl.050.511D	<ul> <li>28 days after:</li> <li>notification of merits review decision;</li> <li>notification that merits review application is invalid;</li> <li>notification of decision on remittal.</li> <li>withdrawal of merits review application.</li> </ul>
Application for revocation of cancellation	cll.050.513A and 050.514AA	<ul> <li>7 working days after: <ul> <li>notification of decision; or</li> <li>withdrawal of application; or</li> </ul> </li> <li>Another BVE granted; or</li> <li>If an application is made for merits review – in accordance with the relevant provision (see below).</li> </ul>
Merits review of decision not to revoke cancellation	cll.050.513B and 050.514AB	<ul> <li>For BVE granted for s.137L decision not to revoke cancellation:</li> <li>28 days after:</li> <li>notification of review decision; or</li> </ul>

<sup>&</sup>lt;sup>154</sup> A reference to notification of the decision is a reference to a decision by a Tribunal, whether or not subsequently found to be affected by jurisdictional error: SZKUO v MIAC (No.2) [2009] FMCA 498 (Emmett FM, 27 May 2009) [at [65]] (upheld on appeal: SZKUO v MIAC [2009] FCAFC 167 (Moore, Jagot and Foster JJ, 3 December 2009)). Similarly, "notification" of the decision for the purposes of cl.010.511(b)(ii)-(iii) includes actual notification, such that an invalid notification of a visa refusal by the Tribunal does not mean that an applicant's Bridging A visa continued in effect:  $SZCCZ \vee MIMA$  [2006] FMCA 506 (Barnes FM, 7 June 2006), upheld on appeal in  $SZCCZ \vee MIAC$  [2007] FCA 1089 (Cowdroy J, 6 August 2007).<sup>155</sup> cl.050.511(b)(iiia) as inserted by Migration Amendment (Resolving the Asylum Legacy Caseload) Regulation 2015 (SLI 2015, No.48) to coincide with the establishment of the Immigration Assessment Authority. This was subsequently amended by SLI 2015, No.103 to replace reference to review authorities with Tribunal.

cl.050.511(b)(iiia) as inserted by Migration Amendment (Resolving the Asylum Legacy Caseload) Regulation 2015 (SLI 2015, No.48) to coincide with the establishment of the Immigration Assessment Authority. This was subsequently amended by SLI 2015, No.103 to replace reference to review authorities with Tribunal.

cl.050.511(b)(vii) as amended by SLI 2015, No.103.

		<ul> <li>withdrawal of review application; or</li> <li>notification that review application is invalid; or</li> <li>Another BVE granted.</li> </ul>
Merits review of cancellation decision	cll.050.513 and 050.514	<ul> <li>28 days after:</li> <li>notification of review decision; or</li> <li>withdrawal of review application; or</li> <li>notification that review application is invalid; or</li> <li>Another BVE granted.</li> </ul>

For a BVE, granted on or after 19 November 2016, cessation depends upon the circumstances of the grant as follows:

Circumstances of grant	Relevant provision	Ceases when
Substantive visa application	cl.050.511(1)(b)	<ul> <li>Grant of substantive visa;</li> <li>35 days after: <ul> <li>refusal decision;</li> <li>Tribunal decides review application is invalid;<sup>157</sup></li> <li>Tribunal decision on review application other than remittal;</li> <li>decision on IAA referral;<sup>158</sup></li> <li>withdrawal of visa application</li> <li>withdrawal of review application; or</li> <li>decision that visa application is invalid;</li> </ul> </li> <li>If the Tribunal or IAA remits the visa application for reconsideration – in accordance with the relevant provision for the reconsidered decision;<sup>159</sup> or</li> <li>Grant of a further bridging visa.</li> </ul>
Review of citizenship decision	cl.050.511C(1)	<ul> <li>28 days after judicial review proceedings are completed or withdrawn or struck out;<sup>160</sup> or</li> <li>remitted from Court for reconsideration – 35 days after the day the Tribunal/Minister makes decision on reconsideration.<sup>161</sup></li> </ul>
	cl.050.511D(1)	<ul> <li>35 days after:</li> <li>Tribunal decides review application is invalid;</li> <li>Tribunal decision on review application other than remittal;</li> <li>decision on application remitted by Tribunal for reconsideration; or</li> <li>withdrawal of review application.</li> </ul>
Application for revocation of cancellation	cll.050.513A and 050.514AA	<ul> <li>14 working days after:</li> <li>decision on application;</li> </ul>

<sup>&</sup>lt;sup>157</sup> cl.050.511(1)(b)(iia) as amended by F2016L01745. <sup>158</sup> cl.050.511(1)(b)(iia), inserted as cl.050.511(b)(iiia) by Migration Amendment (Resolving the Asylum Legacy Caseload) Regulation 2015 (SLI 2015, No.48) to coincide with the establishment of the Immigration Assessment Authority, subsequently amended by SLI 2015, No.103 to replace reference to review authorities with Tribunal and then amended by F2016L01745 to change to 25 down from when the decision was made change to 35 days from when the decision was made. <sup>159</sup> cl.050.511(1)(b)(viii) as amended by F2016L01745. <sup>160</sup> cl.050.511C(1)(b)(i), cl.050.511C(1)(b)(iii) and cl.050.511C(1)(b)(iv)as amended by F2016L01745. <sup>161</sup> cl.050.511C(1)(b)(ii)as amended by F2016L01745.

		<ul> <li>withdrawal of application;</li> </ul>
		<ul> <li>Grant of a further bridging visa; or</li> </ul>
		<ul> <li>If an application is made for merits review – in accordance with the relevant paragraph of cl.050.513B(1) / cl.050.514AB (see row below).</li> </ul>
Merits review of	cll.050.513B and	For BVE granted for s.137L decision not to revoke cancellation:
decision not to revoke	050.514AB	35 days after:
cancellation		<ul> <li>Tribunal decides review application is invalid;</li> </ul>
		<ul> <li>Tribunal decision on review application;</li> </ul>
		<ul> <li>withdrawal of review application; or</li> </ul>
		Grant of a further bridging visa.
Merits review of	cll.050.513 and	35 days after:
cancellation 050.514 decision	<ul> <li>Tribunal decides review application is invalid;</li> </ul>	
		<ul> <li>Tribunal decision on review application;</li> </ul>
		<ul> <li>withdrawal of review application; or</li> </ul>
		Grant of a further bridging visa.

For the purposes of the 35 day period  $^{162}$  – it begins to run

- despite any failure to comply with the requirements of the Act or the Regulations in relation to the decision mentioned; and
- irrespective of the validity of the decision.

Other circumstances where the BVE is granted, cessation depends upon the circumstances of the grant as follows:

Circumstances of grant	Relevant provision	Ceases when
Judicial review	cl.050.512(b)	Another BVE is granted;
application		28 days after:
		<ul> <li>judicial review completed or withdrawn or struck out; or</li> </ul>
		<ul> <li>applicant no longer participating;</li> </ul>
	$\langle 0 \rangle$	<ul> <li>If the matter is remitted – in accordance with cll.050.511(b), 050.513 or 050.513B.</li> </ul>
	cl.050.511A	For BVEs granted to family members of parties to proceedings:
		<ul> <li>when BVE of party to proceedings ceases.</li> </ul>
	cl.050.511B	28 days after proceedings for declaration are completed

 $<sup>^{162}</sup>$  cls.050.511(1)(b)(ii), (iia), (iii), (iiia) and (vi), cl.050.511C(1)(b)(ii), cls.050.511D(1)(b)(i), (ia) and (ii), cls.050.513(1)(a) and (aa), cls.050.513B(1)(a) and (aa), cls.050.514(1)(a) and (aa) and cls.050.514AB(1)(a) and (aa).

Review of citizenship decision	cll.050.511C(1)(c) and 050.511D(1)(c) <sup>163</sup>	For BVE held after 1/7/11 granted for review of citizenship: remittal to Minister and citizenship approved – the day the non- citizen becomes an Australian citizen.
	cl.050.511E	<ul> <li>For member of family unit/sibling under 18: when BVE held by person who meets cl.050.212(4AAA) ceases.</li> </ul>
cl.050.222(3) applies (officer not able to interview the applicant)	cl.050.514A	5 working days from the date of grant
Applicant in criminal detention	cl.050.515(1)	<ul> <li>Unconditional release;</li> <li>Release on bail;</li> <li>Completing imprisonment sentence;</li> <li>Parole granted;</li> <li>Escaping from prison;</li> <li>Completing periodic detention;</li> <li>Signing of deportation order;</li> <li>Grant of another visa; or</li> <li>Breach of condition of periodic detention order.</li> </ul>
Deemed grant (s.75) <sup>164</sup>	cl.050.516	<ul> <li>5 working days from date of grant; or</li> <li>14 days from date of grant if within 5 days the holder made acceptable departure arrangements</li> </ul>
All other cases	cl.050.517	Date specified by Minister

N°S°

<sup>&</sup>lt;sup>163</sup> Inserted as cll.050.511C(c) and 050.511D(c) by SLI 2011, No.105 and applicable to all BVE visas held at any time on or

after 1 July 2011 irrespective of the date of grant, as amended by F2016L01745. <sup>164</sup> s.75, the Act. The period can be extended in relation to a particular application by agreement between the applicant and the Minister: s.75(2). The period is prescribed in r 2.24 and depends on the date the visa application was lodged. For visa applications lodged prior to 1 July 2011 and, where the applicant has been immigration cleared, the prescribed period is 2 working days. However, for applications made on or after 1 July 2011, the prescribed period is either, 2 working days, 28 days or 90 days, depending on the circumstances of the application. Regulation 2.24 was amended by SLI 2011, No.105, and prescribed new periods within which the Minister must made a decision on a BVE application.

#### Appendix B – Subclass 050 historical amendments

Division 050.6 has been subject to various historical amendments, including the following:

- for visa applications made on or after 14 September 2009 and before 1 July 2011 where an applicant may meet both cl.050.612A and cl.050.614, then cl.050.614 applies.<sup>165</sup> For visa applications made on or after 1 July 2011, cl.050.612A will not apply to persons falling within cl.050.614(1).166
- for visa applications made before 1 July 2009, cl.050.613A required that an applicant must have been in Australia for 45 or more days in the 12 months immediately preceding the date of the protection visa application.<sup>167</sup> Furthermore, for applications made on or after 1 July 2011, this clause does not extend to a person to whom <u>cl.050.613</u> applies<sup>168</sup> and, for applications made on or after 23 November 2014, the clause also does not extend to a person to whom <u>cl.050.616A</u> applies.<sup>169</sup>
- for visa applications made from 1 July 2009 and before 14 September 2009, the applicable visa conditions under cl.050.614 were whichever specified conditions applied to the last visa held.<sup>170</sup> For applications made on or after 14 September 2009 and before 6 October 2014, condition 8101 must be attached if that condition applied to the last visa held, and any one or more of the specified conditions may also be imposed on the grant of the bridging visa.<sup>171</sup> For applications made on or after 6 October 2014, either condition 8101 or 8116 must be attached if it applied to the last visa held, and any one or more of the specified conditions may also be imposed on the grant of the bridging visa.<sup>172</sup>
- for visa applications made from 1 July 2009 to 5 October 2014, condition 8101 had to be • attached if that condition applied to the last visa held, and any one or more of the specified conditions could also be imposed on the grant of the bridging visa.<sup>173</sup> For applications made on or after 6 October 2014, either condition 8101 or 8116 must be attached if it applied to the last visa held, and any one or more of the specified conditions may also be imposed on the grant of the bridging visa.<sup>174</sup>
- cl.050.615A applies only for visa applications made from 14 September 2009.<sup>175</sup>
- for visa applications made on or after 1 July 2009 and before 14 September 2009, the applicable visa conditions under cl.050.616 were whichever specified conditions applied to

<sup>&</sup>lt;sup>165</sup> cl.050.612A as amended by SLI 2009 No.201 for bridging visa applications made on or after 14 September 2009. See also the Explanatory Statement for SLI 2009, No.201, item [2].

cl.050.612A(c) as inserted by SLI 2011 No.105.

<sup>&</sup>lt;sup>167</sup> The previous version of cl.050.613A(1)(b) was omitted by Migration Amendment Regulations 2009 (No.6) (SLI 2009, No.143) with effect from 1 July 2009. The previous version of cl.050.613A(1)(c) was 'relettered' (b) and amended with effect from 1 July 2009.

cl.050.613A(1) as amended by SLI 2011, No.105. Clause 050.613A(1) was further amended by Migration Legislation Amendment Regulations 2011 (No.2) (SLI 2011, No.250) to make clear that cl.050.613A(1)(a) and (b) should operate cumulatively. The amendments apply to applications for bridging visas made but not finally determined before 1 January 2012. Before these amendments, cl.050.613A(1) stated that, for a visa granted to a person applying for a protection visa from 1 July 1997 OR who is not within a class of persons specified by Gazette Notice for cl.050.613A(1)(b) purposes, the bridging visa will be subject to condition 8101.

cl.050.613A(1) as amended by SLI 2014, No.162, with effect from 23 November 2014.

<sup>&</sup>lt;sup>170</sup> cl.050.614, amended by SLI 2009, No.143 commencing on 1 July 2009. The amendments do not apply to visa applications made before 1 July 2009. Before that date, cl.050.614 applied in circumstances where none of the other Div.050.6 clauses applied; this was effectively replaced by cl.050.617 with effect from 1 July 2009.

cl.050.614, amended by SLI 2009, No.201 and applicable to visa applications made on or after14 September 2009.

<sup>&</sup>lt;sup>172</sup> cl.050.614, amended by Migration Amendment (Bridging Visas) Regulation 2014 (SLI 2014, No.144) and applicable to visa applications made on or after 6 October 2014.

cl.050.615, inserted by SLI 2009, No.143 and applicable to visa applications made on or after 1 July 2009.

<sup>&</sup>lt;sup>174</sup> cl.050.615, amended by SLI 2014, No.144 and applicable to visa applications made on or after 6 October 2014.

<sup>&</sup>lt;sup>175</sup> cl.050.615A, inserted by SLI 2009, No.201 for visa applications made on or after 14 September 2009.

the last BVE held.<sup>176</sup> For applications made on or after 14 September 2009, condition 8101 must be attached if that condition applied to the last visa held, and any one or more of the specified conditions may also be imposed on the grant of the bridging visa.<sup>177</sup>

- cl.050.616A was introduced from 23 November 2014 and applies to any visa granted by the Minister under s.195A on or after that date.<sup>178</sup>
- cl.050.618 was introduced from 29 June 2013 and applies to any visa granted on or after that date. 179
- cl.050.619 was introduced from 14 December 2013 and applies to all live applications.<sup>180</sup>
- cl.050.620 was introduced from 17 November 2018 and applies to Subclass 103 (Parent) or Subclass 143 (Contributory Parent) visa applications made on or after that date.<sup>181</sup>

For visa applications made and decided in the period 18 November 2017 to 5 December 2017, condition 8303 was amended and new condition 8304 was added, with condition 8304 mandatory for most provisions and condition 8303 discretionary for certain provisions.<sup>182</sup> These amendments were disallowed and do not apply to BVE applications not finally determined as at 5 December 2017.<sup>183</sup>

Relevant conditions in Schedule 8 have also been subject to historical amendments, including:

- Condition 8201 (3 month study limitation) was amended for visa applications made on or after 24 March 2012.<sup>184</sup>
- Condition 8403 (evidence of visa) was effectively omitted from 24 November 2012.<sup>185</sup>
- Although condition 8507 (pay detention costs) may still be imposed, there is no longer any practical purpose in doing so because from 9 November 2009, applicants are no longer liable to pay detention costs (including previous detention debts).<sup>186</sup> Possible non-compliance with this condition should no longer be an issue when considering whether an applicant meets cl.050.223.
- Condition 8548 (4 month study limit) only applies to visa applications from 1 July 2006.<sup>187</sup>

Note that a variation of the conditions attached to a BVE can only be considered when applying for a further BVE with a request that the condition be varied.<sup>188</sup>

<sup>&</sup>lt;sup>176</sup> cl.050.616, inserted by SLI 2009, No.143 for visa applications made on or after 1 July 2009.

 <sup>&</sup>lt;sup>1777</sup> cl.050.616, amended by SLI 2009, No.201 for visa applications made on or after 14 September 2009.
 <sup>178</sup> cl.050.616A inserted by SLI 2014, No.162 and applying to any Subclass 050 (Bridging (General)) visa granted under s.195A of the Act on or after 23 November 2014. <sup>179</sup> cl.050.618, inserted by Migration Amendment (Subclass 050 and Subclass 051 Visas) Regulation 2013 (SLI 2013, No.156)

commencing on 29 June 2013. <sup>180</sup> cl.050.619, inserted by SLI 2013, No. 269, for visa applications made but not finally determined before 14 December 2013 or made on or after 14 December 2013.

<sup>&</sup>lt;sup>11</sup>cl.050.620 inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472) for Subclass 103 (Parent) or Subclass 143 (Contributory Parent) visa applications made on or after 17 November 2018.

<sup>&</sup>lt;sup>2</sup> Migration Legislation Amendment (2017 Measures No.4) Regulations 2017 (F2017L01425)

<sup>&</sup>lt;sup>183</sup> F2017L01425 disallowed by the Senate at 5:56pm on 5 December 2017: Senate Hansard, 5 December 2017 at pp.96-97.

 <sup>&</sup>lt;sup>184</sup> Migration Legislation Amendment Regulation 2012 (No.1) (SLI 2012, No.35).
 <sup>185</sup> Condition 8403 omitted by Migration Legislation Amendment Regulation 2012 (No. 5) (SLI 2012, No.256). The omission of condition 8403 applies to a request to be given a prescribed form of evidence of a visa made from 24 November 2012. The transitional provisions operate to omit condition 8403 upon the visa holder making a request to be given evidence of the visa. <sup>186</sup>Migration Amendment (Abolishing Detention Debt) Act 2009 (No.85 of 2009), with effect on 9 November 2009.

<sup>&</sup>lt;sup>187</sup> Condition 8548 added by Migration Amendment Regulations 2006 (No.2) (SLI 2006, No.123). See Schedule 6, items [5]-[12]

for consequential amendments. Condition 8548 applies to visa applications lodged on or after 1 July 2006. <sup>188</sup> See cl.050.223, which specifies compliance with visa conditions that will be imposed on the visa as a criterion for the grant of the visa. There is no Part 5 reviewable decision when a BVE is granted with conditions attached.

## **Bridging Visas – Overview**

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#### Introduction

Section 37 of the *Migration Act 1958* (the Act) states that there is to be a class of temporary visas, known as bridging visas, to be granted under Subdivision AF of the Act.<sup>1</sup> Subdivision AF should be read in conjunction with applicable provisions under the Migration Regulations 1994 (the Regulations).

The power to grant a bridging visa is found in s.73 of the Act, which provides that a bridging visa may be granted to an 'eligible non-citizen'<sup>2</sup> who satisfies prescribed criteria, permitting them to travel to, enter and remain in Australia for a specified period or until a specified event occurs.<sup>3</sup> The power to grant a bridging visa under s.73 is a discretionary power,<sup>4</sup> and includes the power to grant a bridging visa without application.<sup>5</sup> Where a valid application for a bridging visa has been made, a decision whether or not to grant the bridging visa may also be a decision under s.65 of the Act.<sup>6</sup>

Bridging visas provide lawful status for certain non-citizens who would otherwise be unlawful, for example:

- applicants whose visas have ceased and are waiting for a decision on an application for a substantive visa, merits review application or judicial review application; or
- non-citizens making arrangements to leave Australia; or
- non-citizens who do not have a visa but who it is not necessary to keep in immigration detention.

#### Types of bridging visas

There are currently 7 classes of bridging visas, with the following subclasses:

Subdivision AF includes ss.72 to 76 of the Act.

<sup>&</sup>lt;sup>2</sup> s.72(1) of the Act. An eligible non-citizen' means a non-citizen who has been immigration cleared, is in a prescribed class of persons (under r.2.20 of the Regulations), or is determined by the Minister to be an eligible non-citizen.

<sup>&</sup>lt;sup>5</sup> s.73 of the Act. For cases concerning bridging visa refusals that refer exclusively to s.73 (with no reference to s.65) of the Act, see *Harjanto v MIMA* [1998] FCA 1401 (Carr, Sundberg and North JJ, 4 November 1998), *Cabal v MIMA* (No 2) [1999] FCA 11 (Ryan J, 12 January 1999), *Ghomrawi v MIMIA* [1999] FCA 1454 (Emmett J, 22 October 1999) and on appeal *Ghomrawi v MIMA* [2000] FCA 724 (RD Nicholson, Hely & Gyles JJ), *NABL v MIMA* [2002] FCA 102 (Allsop J, 15 February 2002), *Dranichnikov v MIMIA* (No 2) [2002] FCA 1463 (French J, 5 December 2002), *Pannasara v MIMIA* [2004] FCA 1653 (French J, 15 December 2004), and *Lui v MIAC* [2007] FMCA 867 (Wilson FM, 5 June 2007).

<sup>&</sup>lt;sup>4</sup> In *Ghomrawi v MIMIA* [1999] FCA 1454 (Emmett J, 22 October 1999) at [75] (upheld on appeal in *Ghomrawi v MIMA* [2000] FCA 724 (RD Nicholson, Hely and Gyles JJ) at [12]), it was held that the word 'may' in s.73 should not be construed as meaning 'must'. Although the power to grant the visa in s.73 to a person who meets the criteria is discretionary ('may' instead of 'must' – unlike the power to grant visas in s.65 of the Act), the Department's policy is to grant the visa to a person who meets the prescribed criteria: PAM3 - Migration Regulations - Schedules – Sch2 Bridging visas – Visa application and related procedures – Granting a bridging visa – Discretion to grant a bridging visa under s73 of the Act (reissued 01/06/2018).

<sup>&</sup>lt;sup>5</sup> For circumstances in which bridging visas may be granted without application, see <u>Grant of bridging visa without application</u>. The power to grant a bridging visa in s.73 is in contrast to the power to grant or refuse to grant a visa under s.65, which requires that a valid visa application has been made. <sup>6</sup> In *Wong v MIMIA (No 2)* [2004] FCA 422 (Lindgren J, 14 April 2004) at [23] and [36], the Court held that bridging visas fall into two

<sup>&</sup>lt;sup>o</sup> In *Wong v MIMIA* (*No 2*) [2004] FCA 422 (Lindgren J, 14 April 2004) at [23] and [36], the Court held that bridging visas fall into two categories: one comprising bridging visas created by s.31(1), r.2.01 and items 1301-1306 in Part 3 of Schedule 1 to the Regulations (i.e. prescribed classes), and the other comprising bridging visas to be granted under Subdivision AF which are 'provided for' in s.37 and created by s.31(2) of the Act (as distinct from s.31(1)). This might suggest that bridging visas by application are granted under s.65 of the Act, and not s.73 of the Act. However, the Court in *Wong* does not appear to have considered the Full Federal Court's judgment in *Ghomrawi v MIMA* [2000] FCA 724 (RD Nicholson, Hely and Gyles JJ) in which the Court considered the power to grant bridging visas under s.73, although the question of whether s.65 applies to bridging visa applications did not arise in that case. Compare also with *Potier v MIMA* [2000] FCA 503 (Lindgren J, 10 April 2000) where the Court appears to have proceeded on the basis that bridging visa applications are dealt with under s.65, and *SZJOH v MIAC* [2008] FCA 774 (Flick J, 6 March 2008) where the Court referred to both ss.65 and 73 without clarifying the distinction.

Bridging visa class	Bridging visa subclass
Bridging A (Class WA)	Subclass 010 (Bridging A)
Bridging B (Class WB)	Subclass 020 (Bridging B)
Bridging C (Class WC)	Subclass 030 (Bridging C)
Bridging D (Class WD)	Subclass 040 (Bridging (Prospective Applicant)) Subclass 041 (Bridging (Non-applicant))
Bridging E (Class WE)	Subclass 050 (Bridging (General)) Subclass 051 (Bridging (Protection Visa Applicant))
Bridging F (Class WF)	Subclass 060 (Bridging F)
Bridging R (Class WR)	Subclass 070 (Bridging (Removal Pending))

## Bridging A (BVA)

Bridging A (Class WA) contains one subclass (010) and is for persons who have made an application for a substantive visa in Australia while they held a substantive visa. It provides temporary lawful status while their substantive visa application is being processed, including merits review, and for judicial review about the substantive visa application if the person held a BVA or BVB at the earlier stage of processing. Generally a valid application for a substantive visa is also an application for a BVA.

## Bridging B (BVB)

Bridging B (Class WB) contains one subclass (020) and is for BVA or BVB holders who have 'substantial reasons' for needing to travel out of Australia while their substantive visa application is being processed or while judicial proceedings are on foot. It is the only BV which permits a holder to re-enter Australia.

## Bridging C (BVC)

Bridging C (Class WC) contains one subclass (030) and provides temporary lawful status to an unlawful non-citizen who voluntarily makes an application for a substantive visa *before* they have come to the attention of the Department of Home Affairs (the Department). It provides lawful status while the application for the substantive visa is being processed and is available to persons who are not in detention and have not held a BVE since last holding a substantive visa.

## Bridging D (BVD)

Bridging D (Class WD) is essentially a provisional measure to cater for circumstances where administrative difficulties would result in a non-citizen becoming an unlawful non-citizen. This visa lasts no more than 5 working days after grant and gives temporary lawful status to a person who is, or is about to become unlawful in certain situations. There are two subclasses:

- Subclass 040 Prospective Applicant: for a person who is unlawful, or will be unlawful within 3 working days of the application for a BV and who has attempted to make a valid application for a substantive visa, but the application is invalid
- Subclass 041 Non-applicant: for a person who is unlawful, who is unable or does not wish to
  make a substantive visa application and there is no departmental officer available to interview
  them in order to determine eligibility for a BVE.

## Bridging E (BVE)

This visa provides temporary lawful status to persons who are detected as unlawful non-citizens and contains two subclasses:

- Subclass 050 General: mainly for unlawful non-citizens detected or detained by Compliance; or unlawful non-citizens in criminal detention; or persons who have made a substantive visa application and who hold or last held a BVE; or someone holding a BVD (Subclass 041)
- Subclass 051 Protection Visa Applicant: for persons who have been refused immigration clearance, or have bypassed immigration clearance, and have applied for a protection visa.

## Bridging F (BVF)

Bridging F (Class WF) contains one subclass (060) and is for people whom the police have identified as a suspected victim of human trafficking<sup>7</sup>. An application for this visa is taken to have been validly made by accepting an invitation of the Minister, as an alternative to making an application for the visa.<sup>8</sup> There are no time of application criteria for the grant of this visa. At the time of decision, in addition to being satisfied that the applicant has been identified as suspected victim of human trafficking,<sup>9</sup> the Minister must be satisfied that suitable arrangements have been made for the care, safety and welfare of the applicant for the proposed period of the visa<sup>10</sup> and that the applicant will abide by conditions imposed on the visa.<sup>11</sup> Bridging Visas F can be applied for, and granted, while an applicant is overseas;<sup>12</sup> however, the Tribunal would not have jurisdiction in these cases as the applicant is not onshore, sponsored or in another category of decisions reviewable by the Tribunal under s.338. The Tribunal may have jurisdiction to review a decision to refuse to grant or to cancel a Subclass 060 visa where the visa applicant is onshore: see <u>Merits Review</u> below.

## Bridging R (BVR)

The Bridging R (Class WR) visa contains one subclass (070 – Removal Pending). This visa enables the release from detention of persons who have been 'cooperating fully with efforts to remove them', but for whom removal from Australia is not reasonably practicable.<sup>13</sup> An application for this visa is validly made upon invitation of the Minister,<sup>14</sup> and the visa can also be granted without an application in accordance with r.2.25AA. This visa is in effect until the Minister determines that removal is reasonably practicable or that a visa condition has been breached.<sup>15</sup>

<sup>&</sup>lt;sup>7</sup> r.2.20(14)(a)(ii)(E) was inserted into the Regulations by the *Migration Legislation Amendment Regulations 2009 (No. 2)* (SLI 2009 No. 42).

<sup>&</sup>lt;sup>8</sup> r.2.20B of the Regulations; item 1306(1) of Schedule 1 to the Regulations.

<sup>&</sup>lt;sup>9</sup> cl.060.221 of Schedule 2 to the Regulations.

<sup>&</sup>lt;sup>10</sup> cl.060.222 of Schedule 2 to the Regulations.

<sup>&</sup>lt;sup>11</sup> cl.060.223 of Schedule 2 to the Regulations.

<sup>&</sup>lt;sup>12</sup> r.2.20(14)(a)(i) of the Regulations.

<sup>&</sup>lt;sup>13</sup> Explanatory Statement to Migration Amendment Regulations 2005 (No.2) (SLI 2005 No.76).

<sup>&</sup>lt;sup>14</sup> r.2.20A(2).

<sup>&</sup>lt;sup>15</sup> cl.070.511 of Schedule 2 to the Regulations.

## Application for a bridging visa

## Valid application requirements - Schedule 1

The requirements for making a valid application for a bridging visa are set out in Schedule 1 to the Regulations, as set out below:<sup>16</sup>

Bridging visa class	Schedule 1 item
Bridging A (Class WA)	Item 1301
Bridging B (Class WB)	Item 1302
Bridging C (Class WC)	Item 1303
Bridging D (Class WD)	Item 1304
Bridging E (Class WE)	Item 1305
Bridging F (Class WF)	Item 1306
Bridging R (Class WR)	Item 1307

Generally speaking, the Schedule 1 requirements for a valid application include the following:

- the applicant has completed a specified application form for a bridging visa;<sup>17</sup> or the applicant has made an application for a substantive visa on a specified form (in the case of a Bridging A, C or E visa);<sup>18</sup> or the applicant has accepted an invitation in writing to apply for the visa (in the case of a Bridging F or R visa)<sup>19</sup>
- no visa application charge is payable (except for a Bridging B visa)<sup>20</sup>
- the application must be made in Australia but not in immigration clearance, and the applicant must be in Australia but not in immigration clearance (except for a Bridging R visa)
- the applicant must be a person who is immigration cleared (in the case of a Bridging B, C or D visa),<sup>21</sup> or is an eligible non-citizen referred to in r.2.20(6) (in the case of a Bridging C or D visa).<sup>22</sup> In the case of a Bridging E visa, the applicant must be an eligible non-citizen within the meaning of s.72 of the Act.<sup>23</sup>

<sup>&</sup>lt;sup>16</sup> Note that there are also circumstances in which valid bridging visa applications are taken to be made, regardless of Schedule 1 requirements, such as under r.2.20A for BVR and r.2.20B for BVF (discussed further <u>below</u>).
<sup>17</sup> For all bridging visas, except BVR.

<sup>&</sup>lt;sup>18</sup> Items 1301(1) for BVA, 1303(1) for BVC, 1305(1) for BVE. However, an application for a substantive visa is not a valid application for the bridging visa if: the applicant was not in Australia when the application for the substantive visa was made; or the substantive visa is a kind that can only be granted if the applicant is outside Australia: r.2.07A.

visa is a kind that can only be granted if the applicant is outside Australia: r.2.07A. <sup>19</sup> Under r.2.20A(2) for BVR, and under r.2.20B for BVF (for specified persons), an application is taken to have been validly made if: the applicant has been given a written invitation to apply for the visa by the Minister, by one of the methods in s.494B of the Act; and the applicant accepts the invitation in writing not later than seven days after they are taken to have received that invitation. <sup>20</sup> See item 1302(2)(a) for the visa application charge for a BVB application.

<sup>&</sup>lt;sup>21</sup> Item 1302(3)(ba) for BVB, item 1303(3)(ca)(i) for BVC, item 1304(3)(ba)(i) for BVD.

<sup>&</sup>lt;sup>22</sup> Item 1303(3)(ca)(ii) for BVC, item 1304(3)(ba)(ii) for BVD.

<sup>&</sup>lt;sup>23</sup> Item 1305(3)(ba) for BVE.

- the applicant must hold or have held certain visas (in the case of a Bridging A, C or F visa),<sup>24</sup> or must not hold or have held certain visas (in the case of a Bridging B, C or F visa)<sup>25</sup>
- the applicant must have made a valid application for a substantive visa that has not been finally determined, or a judicial review application in relation to the substantive visa application has been made within statutory time limits and is on foot (in the case of a Bridging A or C visa)<sup>26</sup>
- the applicant must not be in immigration detention or criminal detention (in the case of a Bridging A, B, C or D visa);<sup>27</sup> or if the applicant is in immigration detention, the appointed officer must have been informed of the application (in the case of a Bridging E or F visa)<sup>28</sup>
- an application by a person claiming to be a member of the family unit<sup>29</sup> of an applicant for a bridging visa may be made at the same time and place as, and combined with, the application for that bridging visa (except for a Bridging R visa)
- additional Schedule 1 requirements apply for a Bridging E visa<sup>30</sup> and Bridging F visa application.

## Certain substantive visa applications taken to be application for a bridging visa: r.2.07A

An application for a substantive visa made on a specified form is generally taken to be an application for a Bridging A, C or E visa.<sup>32</sup> However, an application for a substantive visa is not a valid application for a bridging visa if the applicant was not in Australia when the application for the substantive visa was made, or if the substantive visa is of a kind that can only be granted if the applicant is outside Australia.33

<sup>32</sup> See items 1301(1), 1303(1), 1305(1) of Schedule 1 to the Regulations for BVA, BVC, BVE applications respectively. <sup>33</sup> r.2.07A.

<sup>24</sup> Item 1301(3)(d) for BVA, item 1303(3)(c)(ii)(B) for BVC, item 1306(3)(c) for BVF. Item 1301(3)(e) for a BVA application also requires that, if the last substantive visa held by the applicant was cancelled, the cancellation-related decision was either set aside by the Tribunal or revoked.

See item 1302(3)(bb) for BVB, item 1303(3)(d) for BVC, item 1306(3)(c) for BVF.

<sup>&</sup>lt;sup>26</sup> Item 1301(3)(c) for BVA and item 1303(3)(c) for BVC. Item 1303(3)(c)(iii)(B) for a BVC application also requires that, where judicial review proceedings are on foot, the applicant held a BVC granted on the basis of their substantive visa application. <sup>27</sup> Item 1301(3)(f) for BVA, item 1302(3)(c) for BVB, item 1303(3)(e) for BVC, and item 1304(3)(c) for BVD. In the case of a BVC, the

applicant must also not have escaped from either immigration detention or criminal detention: item 1303(3)(e). <sup>28</sup> For BVE, the appointed officer is under r.2.10A(2); item 1305(3)(c). For BVF, the appointed officer is under r.2.10B(2); item

<sup>1306(3)(</sup>f).

<sup>&</sup>lt;sup>29</sup> Or in the case of a BVF, a 'member of the immediate family' of an applicant.

<sup>&</sup>lt;sup>30</sup> Item 1305(3)(e) for BVE requires that, if the applicant has applied at the same time and on the same form for a substantive visa, the application for the substantive visa is valid. For visa applications made from 14 December 2013, items 1305(3)(f) and (g) for BVE require that the applicant has not previously held a BVE that has been cancelled by reason of a failure to comply with condition 8564 (must not engage in criminal conduct) or 8566 (must not breach of code of behaviour); and has not previously held a visa that has been cancelled on a ground specified in r.2.43(1)(p) or (q) (relating to s.116(1)(g) visa cancellations on criminal convictions, charges and certain investigations): item [1], Schedule 1 to the Migration Amendment (Bridging Visas – Code of Behaviour) Regulations 2013 (SLI 2013, No.269), which applies to visa applications made on or after 14 December 2013: item [7] Schedule 1 to SLI 2013, No.269. For visa applications made from 18 November 2017, items 1305(3)(fa), (g) and (h) require that the applicant has not had a visa cancelled for failing to comply with condition 8303 (must not engage in threatening or disruptive activities) or 8564 (no criminal conduct), must not have had a visa cancelled under r.2.43(1)(oa) due to being convicted of an offence against a law of the Commonwealth, a State or Territory, or s.116(1)(e) because their presence in Australia would or might be a risk to the health and safety of the community, a segment of the community or an individual: items 6-8 of Schedule 2 of the Migration Legislation Amendment (2017 Measures No.4) Regulations 2017 (F2017L01425). <sup>31</sup> Item 1306(3)(d), (e) for BVF requires that a police officer has provided certain information in writing to the Department.

## Prohibition on applying for visas due to visa refusal or cancellation on character grounds: s.501E, r.2.12AA

With limited exception,<sup>34</sup> s.501E(1) of the Act provides that a person is not allowed to make an application for a visa (including a bridging visa), or have a visa made on one's behalf, during a period throughout which the applicant is in the migration zone if the Minister has made a decision to refuse to grant a visa to the person or to cancel a visa of the person under s.501, 501A, 501B or 501BA (refusal or cancellation on character grounds) and the Minister's decision has not been set aside or revoked.<sup>35</sup>

In the bridging visa context, s.501E(1) does not prevent a person from making an application for a protection visa or a visa specified in the Regulations for the purpose of s.501E(2).<sup>36</sup> To date, only a Bridging R (Removal Pending) visa has been specified under r.2.12AA for the purposes of s.501E(2)(b). which allows an applicant to make a valid application for a Bridging R visa despite the operation of s.501E(1).

# Invalid application for substantive visa taken to be application for Bridging D visa: r.2.22

A non-citizen is taken to have applied for a Bridging D visa without an application form if the non-citizen is in Australia but is not in immigration or criminal detention, and makes an invalid application for a substantive visa of a class that may be granted in Australia.<sup>37</sup> The substantive visa application must be submitted in a way other than personal attendance at an office of Immigration, 38 and it must not be a purported oral application or a purported internet application.<sup>39</sup> Regulation 2.22 does not include situations where the application is invalid because it is barred by s.48 or s.48A (whether or not action has been taken to seek a determination by the Minister under s.48B(1) in relation to the application).<sup>40</sup>

# Further application for a bridging visa by a person in immigration detention: s.74, r.2.23

A non-citizen in immigration detention who is refused a bridging visa may not make a further application for a bridging visa earlier than 30 days after the refusal or final determination of the first application, unless the Minister is satisfied that, although the non-citizen has not made a further BVE application, the non-citizen now satisfies the criteria for grant of a BVE.41

s.74(2) of the Act, r.2.23 of the Regulations.

<sup>&</sup>lt;sup>34</sup> s. 501(2) and, in relation to a decision to refuse to grant a visa or to cancel a visa, or an application for a visa made on or after 11 December 2014, ss.501(3) and (4) (which relates, inter alia, where the Minister has, acting personally, granted a permanent visa to the person). See Migration Amendment (Character and General Visa Cancellation) Act 2014 (No.129 of 2014). <sup>35</sup> If the person has left the migration zone and re-entered since the relevant decision under s.501, 501A or 501B was made, the

prohibition under s.501E will not apply.

However under s.48A, a person who has previously made a valid application for a protection visa where the grant of the visa(s) has been validly refused, or held a protection visa that was cancelled may not, after 28 May 2014 make a further application for a protection visa while in the migration zone: s.48A(1), (1B) and (1C) as inserted by Migration Amendment Act 2014 (No.30, 2014). If, however, the application for a further protection visa was made before 28 May 2014, the operation of s.48A is limited to the making of a further application which duplicates the same essential criterion for the grant of the visa as in the earlier unsuccessful application: SZGIZ v MIAC (2013) 212 FCR 235 246 at [38].

<sup>&</sup>lt;sup>37</sup> r.2.22(1)(a), (b), (c)(ii). <sup>38</sup> r.2.22(1)(c)(i).

<sup>&</sup>lt;sup>39</sup> r.2.22(2).

<sup>40</sup> r.2.22(1)(d). Section 48 of the Act provides that non-citizens refused a visa or whose visa is cancelled may only apply for particular visas. Section 48A provides that a non-citizen who is refused a protection visa or has had such a visa cancelled may not make a further application for a protection visa while in the migration zone. Section 48B allows the Minister to lift the bar in s.48A if he or she considers it is in the public interest to do so.

## Automatic grant of BVE or BVF to an eligible non-citizen in immigration detention: s.75, r.2.24

Section 75 of the Act provides that if an eligible non-citizen who is in immigration detention makes an application for a Bridging E or Bridging F visa,<sup>42</sup> and the Minister does not make a decision within the prescribed period, the non-citizen is taken to have been granted a bridging visa at the end of that period. The prescribed period is 2 working days, 28 days or 90 days, depending on the circumstances of the application.<sup>43</sup> Section 75(2) of the Act enables the period to be extended in relation to a particular application by agreement between the applicant and the Minister.<sup>44</sup> For further discussion of these provisions in relation to BVE applications, see the Bridging E (Class WE) visa commentary.

#### Granting bridging visas without application

The Minister has powers to grant bridging visas in certain circumstances without an applicant having made a valid visa application.<sup>45</sup> These circumstances apply to Bridging A visas under rr.2.21A or 2.21B, Bridging C visas under rr.2.21B, Bridging E visas under rr.2.21B or 2.25, and Bridging R visas under r.2.25AA.<sup>46</sup>

## Bridging A visa without application: r.2.21A

Regulation 2.21A provides that a Bridging A visa <u>must</u> be granted where the applicant is in Australia but not in immigration clearance, and:

- their application for a specified permanent partner visa<sup>47</sup> was withdrawn or refused while in Australia, and immediately before this they were the holder of a specified temporary partner visa,<sup>48</sup> and were not already granted a visa under r.2.21A in relation to the withdrawal or refusal;<sup>49</sup> or
- their application for a specified aged parent visa<sup>50</sup> was withdrawn while in Australia and at the same time they applied for another specified aged parent visa,<sup>51</sup> and immediately before this they

<sup>&</sup>lt;sup>42</sup> These are the prescribed classes of bridging visas under r.2.24(1) for s.75(1)(a).

<sup>&</sup>lt;sup>43</sup> See rr.2.24(3), (4). Regulation 2.24 was amended by Migration Legislation Amendment Regulations 2011 (No.1) (SLI 2011 No.105) from 1 July 2011. For bridging visa applications lodged prior to 1 July 2011, the prescribed period under r.2.24(2) was 2 working days where the applicant had been immigration cleared or was an eligible non-citizen referred to in r.2.20(6), or 28 days in any other case.

any other case. <sup>44</sup> In *Tan v MIAC* [2010] FMCA 652 (Lloyd-Jones FM, 30 July 2010), the Court was satisfied on the material before it, that the prescribed period in s.75 of the Act was extended by a mutual agreement of the Applicant and the Minister, which was confirmed by the subsequent behaviour of the parties.

<sup>&</sup>lt;sup>45</sup> The power of the Minister to grant a bridging visa without application is found in s.73 of the Act. This is in contrast to the power under s.65 of the Act, which requires that a valid visa application has been made. See *Wong v MIMIA (No 2)* [2004] FCA 422 (Lindgren J, 14 April 2004) at [19]-[20], [32].

<sup>&</sup>lt;sup>46</sup> For circumstances in which a person is taken to have applied for a Bridging D visa under r.2.22 (invalid application for substantive visa), see <u>above</u> for further discussion.

<sup>&</sup>lt;sup>47</sup> The specified permanent partner visa classes are Spouse (Migrant) (Class BC), Partner (Migrant) (Class BC), and Interdependency (Migrant) (Class BI).

<sup>&</sup>lt;sup>46</sup> The specified temporary partner visa subclasses are Subclass 309 (Spouse (Provisional)), Subclass 309 (Partner (Provisional)), and Subclass 310 (Interdependency (Provisional)).
<sup>49</sup> p. 2.14(1).

<sup>&</sup>lt;sup>50</sup> The specified aged parent visa classes are Aged Parent (Residence) (Class BP) under r.2.21A(2), and Contributory Aged Parent (Residence) (Class DG) visa and Contributory Aged Parent (Temporary) (Class UU) visa under r.2.21A(3).

<sup>&</sup>lt;sup>31</sup> The other specified aged parent visa classes are Contributory Aged Parent (Residence) (Class DG) visa and Contributory Aged Parent (Temporary) (Class UU) visa under r.2.21A(2), and Aged Parent (Residence) (Class BP) under r.2.21A(3).

were the holder of a Bridging A or B visa and did not hold a substantive visa, and had not already been granted a Bridging A visa under r.2.21A in relation to these visa applications.<sup>52</sup>

## Bridging A, C, and E visas without application: r.2.21B

Regulation 2.21B provides that Bridging A, C and E visas <u>may</u> be granted without application where the applicant is in Australia but not in immigration clearance, has made a specified valid visa application that has not been finally determined, and the Minister is satisfied that the applicant meets the bridging visa criteria and circumstances applicable to grant.<sup>53</sup>

#### Bridging E visa without application: r.2.25

Regulation 2.25 provides that a Bridging E visa <u>may</u> be granted without application in certain circumstances, where satisfied that the non-citizen meets the Schedule 2 criteria for the visa at the time of decision. It applies to a non-citizen in criminal detention, or a non-citizen who is unwilling or unable to make a valid application for a Bridging E visa and who is not barred from making a valid application by a provision in the Act or Regulations.<sup>54</sup> Regulation 2.25 is aimed at circumstances where it is not intended that a non-citizen be held in immigration detention. Examples of where a person would be considered 'unable to make a valid application' include where the non-citizen is: a minor, illiterate, physically or mentally disabled, unable to speak English and no interpreter is available, or in a remote location with no access to means of making an application.<sup>55</sup>

#### Bridging R visa without application: r.2.25AA

The Minister has a general discretion under s.195A of the Act to grant a detainee a visa of a particular class, whether or not he or she had applied for that visa. In circumstances where that power is unavailable, and where the eligible non-citizen is an unlawful non-citizen and their removal from Australia is not reasonably practicable, the Minister <u>may</u> grant a Bridging R visa under r.2.25AA where satisfied that the non-citizen meets cl.070.222 (i.e. will abide by conditions) at the time of decision.<sup>56</sup>

#### Bridging visa criteria – Schedule 2

The requirements to be granted a bridging visa are set out in Schedule 2 to the Regulations. All applicants must satisfy the primary criteria to be granted a bridging visa, with the exception of Subclass 060 (Bridging F) which allows an applicant to meet secondary criteria.

<sup>&</sup>lt;sup>52</sup> r.2.21(2) and (3).

<sup>&</sup>lt;sup>53</sup> r.2.21B.

<sup>&</sup>lt;sup>54</sup> For example, a non-citizen may be barred from making a valid application under ss.91E, 91K, 91P, 161, 164D or 501E of the Act.
<sup>55</sup> PAM3: Migration Act – Compliance and Case Resolution – Program visas – Bridging E visas – Applying for a BVE – Grant of BVE without application – Reg. 2.25 – Application of reg. 2.25 (reissued 01/06/2018). See also Explanatory Statement to the Migration Amendment Regulations 2002 (No.10) (SR 2002 No 348) at item [2111].

<sup>&</sup>lt;sup>56</sup> r.2.25AA of the Regulations, inserted by Migration Amendment Regulation 2013 (No.4) (SLI 2013 No.131), Schedule 1, Item 3, and applicable to visa applications on foot as at 18 June 2013 and any applications made from that date.

## Subclass 010 (Bridging A) criteria

At the time of application, the applicant must meet one of the following criteria:

- the applicant held a substantive visa at the time of making an application for another substantive visa which has not been finally determined, and the applicant applied for a bridging visa in respect of that application or one could be granted under r.2.21B;<sup>57</sup>
- the applicant held a substantive visa at the time of making an application for another substantive visa which was refused, and:
  - a relevant judicial review application has been made within time and those proceedings are not completed;<sup>58</sup> and
  - o the applicant held a Bridging A or B visa at the time of the judicial review application;<sup>59</sup>
- the applicant holds a Bridging A or B visa with work restrictions which was granted as a result of a valid visa application made in Australia (while they held a substantive visa) for a substantive visa that could be granted in Australia, has not applied for a protection visa, and the Minister is satisfied the applicant has a compelling need to work (as defined in r.1.08);<sup>60</sup>
- the applicant has applied for a bridging visa in respect of a valid application for a specified partner or aged parent visa which has not been finally determined, and holds or previously held a Bridging A visa granted without application under r.2.21A in respect of the specified visa application;<sup>61</sup> or
- the applicant has made a valid application for a specified partner or aged parent visa which was refused, and:
  - a relevant judicial review application has been made within time and those proceedings are not completed;<sup>62</sup> and
  - the applicant holds or previously held a Bridging A visa granted without application under r.2.21A in respect of the specified visa application.<sup>63</sup>

The applicant must continue to meet the time of application criteria at the time of decision.<sup>64</sup>

#### Subclass 020 (Bridging B) criteria

At the time of application, the applicant must meet the following criteria:

• the applicant must be the holder of a Bridging A or Bridging B visa;<sup>65</sup> and

<sup>&</sup>lt;sup>57</sup> cl.010.211(2).

<sup>&</sup>lt;sup>58</sup> For discussion of what constitutes applying for judicial review within statutory time limits, and when judicial proceedings are completed, please see <u>Judicial review proceedings</u> below.

<sup>&</sup>lt;sup>59</sup> cl.010.211(3). The Bridging A or B visa must have been held at the time the application for judicial review was made – SZGVV v MIMA [2007] FCA 127 (Siopis J, 15 February 2007) at [20].
<sup>60</sup> cl.010.211(4).

<sup>&</sup>lt;sup>61</sup> cl.010.211(5).

<sup>&</sup>lt;sup>62</sup> For discussion of what constitutes applying for judicial review within statutory time limits, and when judicial proceedings are completed, please see <u>Judicial review proceedings</u> below.

<sup>&</sup>lt;sup>63</sup> cl.010.211(6). Unlike cl.010.211(5)(c), there is no requirement that the applicant has applied for a bridging visa in cl.010.211(6).
<sup>64</sup> cl.010.221.

- the applicant meets one of the following:
  - the applicant has made a valid application for a substantive visa in Australia which has not been finally determined, and the applicant wishes to leave and re-enter Australia during the processing of that application, and the Minister is satisfied that the applicant's reasons for wishing to do so are substantial;<sup>66</sup> or
  - the applicant has made a valid application for a substantive visa in Australia which has been refused, and:
    - a relevant judicial review application has been made within time and those proceedings are not completed;<sup>67</sup> and
    - the applicant wishes to leave and re-enter Australia during the judicial proceedings, and the Minister is satisfied that the applicant's reasons for wishing to do so are substantial;<sup>68</sup>
  - the applicant has made a valid application for a specified partner visa which has not been finally determined, and the applicant wishes to leave and re-enter Australia during the processing of that application, and the Minister is satisfied that the applicant's reasons for wishing to do so are substantial;<sup>69</sup> or
  - the applicant has made a valid application for a specified partner visa which was refused, and:
    - a relevant judicial review application has been made within time and those proceedings are not completed;<sup>70</sup> and
    - the applicant wishes to leave and re-enter Australia during the judicial proceedings, and the Minister is satisfied that the applicant's reasons for wishing to do so are substantial.<sup>71</sup>

The applicant must continue to meet the above time of application criteria at the time of decision.<sup>72</sup>

The applicant must also satisfy the following criteria:

- at the time of application, the applicant's return to Australia must not be contrary to public interest;<sup>73</sup>
- at the time of decision, an applicant for a Class UQ Graduate Skilled (Temporary) visa can only be granted a Bridging B visa where a close relative (as defined in r.1.03) of the applicant is

<sup>&</sup>lt;sup>65</sup> cl.020.211. <sup>66</sup> cl.020.212(2).

<sup>&</sup>lt;sup>67</sup> For discussion of what constitutes applying for judicial review within statutory time limits, and when judicial proceedings are completed, please see <u>Judicial review proceedings</u> below.
<sup>68</sup> cl.020.212(3).

<sup>&</sup>lt;sup>69</sup> cl.020.212(3).

<sup>&</sup>lt;sup>70</sup> For discussion of what constitutes applying for judicial review within statutory time limits, and when judicial proceedings are completed, please see <u>Judicial review proceedings</u> below.

<sup>&</sup>lt;sup>71</sup> cl.020.212(5). <sup>72</sup> cl.020.221.

<sup>&</sup>lt;sup>73</sup> cl.020.213.

<sup>01102012101</sup> 

seriously ill or has recently died overseas, or where the applicant's Australian employer requires the applicant to travel overseas in the course of the applicant's employment;<sup>74</sup> and

at the time of decision, the applicant satisfies public interest criterion 4021 (passport criterion).75

#### 'Substantial reasons' under cl.020.212

'Substantial reasons' for wishing to leave and re-enter Australia (under cl.020.212) is not defined in the Regulations. Departmental policy guidelines state that 'substantial reasons' for wishing to travel could include travel associated with:76

- the person's employment, business or education (e.g. work or study conferences, business meetings, academic research)
- a family member, relative or close friend (e.g. serious illness, wedding, funeral)
- the person's substantive visa application (e.g. for treatment of a medical condition, getting documents to satisfy criteria, resolving custody issues, or personal reasons due to protracted processing of the application.

While the Tribunal may have regard to policy guidelines, the Tribunal should ensure it does not treat such policy guidance as determinative and should bring its consideration back to the terms of the legislative provisions and the individual circumstances of the case.

## Subclass 030 (Bridging C) criteria

At the time of application, the applicant must meet the following criteria:

- the applicant does not hold and has not previously held a Bridging E visa since last holding a substantive visa;77
- the applicant meets one of the following subclauses of cl.030.212:78
  - o the applicant does not hold a substantive visa; has a valid application on foot for a substantive visa that can be granted in Australia; and that application was made on the same form as the bridging visa application, or the bridging visa can be granted under r.2.21B without a separate application: cl.030.212(2)
  - the applicant does not hold a substantive visa; has a valid application on foot for a 0 substantive visa that can be granted in Australia; and has previously been granted a Bridging C visa in respect of that application: cl.030.212(2A)
  - o the applicant holds a Bridging C visa subject to condition 8101 (no work) which was granted following a valid substantive visa application made in Australia; and the applicant has a compelling need to work (as defined in r.1.08): cl.030.212(3),<sup>79</sup> or

<sup>&</sup>lt;sup>74</sup> cl.020.222.

<sup>&</sup>lt;sup>75</sup> cl.020.223. Reference to public interest criterion (PIC) 4021 was substituted by Migration Legislation Amendment Regulation 2012 (No. 5) SLI 2012 No. 256, Sch. 2, item [1], and applies to visa applications made on or after 24 November 2012 (Sch. 7, item [1]). The inclusion of PIC 4021 accompanied the repeal of the equivalent provision of cl.020.223 which imposed passport requirements on visa applications made from 1 July 2005 to 23 November 2012. <sup>76</sup> PAM3: Sch2 Visa 020 - Bridging B – Assessing the travel criteria – Substantial reasons to leave and re-enter Australia –

Substantial reason for wishing to travel (reissued 01/06/2018).

cl.030.211. <sup>78</sup> cl.030.212.

 the applicant made a valid application for a substantive visa that can be granted in Australia, while holding a Bridging C visa, which was refused; and a relevant judicial review application has been made within time and those proceedings are not completed: cl.030.212(5).<sup>80</sup>

The applicant must continue to meet the time of application criteria at the time of decision.<sup>81</sup>

## Subclass 040 (Bridging (Prospective Applicant)) criteria

At the time of application, the applicant must meet the following criteria:

- the applicant is an unlawful non-citizen, or is the holder of a visa that will cease within the next 3 working days after the day of application;<sup>82</sup>
- the Minister is satisfied that the applicant:
  - has attempted to make, in Australia, a valid application for a substantive visa of a kind that can be granted if the applicant is in Australia and is unable to do so; and
  - within 5 working days, will be able to make, in Australia, a valid application for a substantive visa of a kind that can be granted if the applicant is in Australia;<sup>83</sup> and
- the applicant has not previously been granted 2 bridging visas of Subclass 040 since he or she last held a substantive visa.<sup>84</sup>

The applicant must continue to satisfy the time of application criteria at the time of decision.<sup>85</sup>

#### Subclass 041 (Bridging (Non-Applicant)) criteria

At the time of application, the applicant must meet the following criteria:

- the applicant is an unlawful non-citizen;<sup>86</sup>
- the applicant is unable, or does not want, to apply for a substantive visa;<sup>87</sup> and
- an authorised officer for the purposes of cl.050.222 (i.e. a Departmental officer who is authorised by the Secretary) is not available to interview the applicant to determine their eligibility for a Bridging E visa.<sup>88</sup>

The applicant must continue to satisfy the time of application criteria at the time of decision.<sup>89</sup>

<sup>&</sup>lt;sup>79</sup> For Bridging C applications made prior to 1 July 2009, cl.030.212(3)(b) required, where the applicant applied for a Protection (Class AZ) visa between 1 July 1997 to the end of 19 October 1999, or for a Protection (Class XA) visa on or after 20 October 1999, the applicant to have been in Australia for a period of less than 45 days or for periods totalling less than 45 days in the 12 months immediately prior to the date of the application, or the applicant was within a class of persons specified by the Minister in the Gazette. Clause 030.212(3)(b) was omitted by Migration Amendment Regulations 2009 (No. 6) (SLI 2009, 143) with effect from 1 July 2009. See the '030-PVapplicants' tab of the <u>Register of Instruments – Bridging Visas</u>.

<sup>&</sup>lt;sup>60</sup> For discussion of what constitutes applying for judicial review within statutory time limits, and when judicial proceedings are completed, please see <u>Judicial review proceedings</u> below.

<sup>&</sup>lt;sup>81</sup> cl.030.221. <sup>82</sup> cl.040.211.

<sup>&</sup>lt;sup>83</sup> cl.040.213.

<sup>&</sup>lt;sup>84</sup> cl.040.214.

<sup>&</sup>lt;sup>85</sup> cl.040.221.

<sup>&</sup>lt;sup>86</sup> cl.041.211.

<sup>&</sup>lt;sup>87</sup> cl.041.212. <sup>88</sup> cl.041.213.

<sup>&</sup>lt;sup>89</sup> cl.041.221.

## Subclass 050 (Bridging (General)) and Subclass 051 (Bridging (Protection Visa Applicant)) criteria

For detailed discussion of the Schedule 2 criteria for Subclass 050 and Subclass 051 visas, see the <u>Bridging E (Class WE) visa</u> commentary.

#### Subclass 060 (Bridging F) criteria

There are no time of application criteria for a Subclass 060 visa. At the time of decision, the applicant must meet the following criteria:

- the Minister is satisfied that the applicant has been identified as a suspected victim of human trafficking<sup>90</sup>
- the Minister is satisfied that suitable arrangements have been made for the care, safety and welfare of the applicant in Australia for the proposed period of the visa<sup>91</sup>
- the Minister is satisfied that, if the bridging visa is granted, the applicant will abide by the conditions imposed on it.<sup>92</sup>

Unlike other bridging visas, applicants can meet secondary criteria to be granted a Subclass 060 visa. Applicants seeking to satisfy the secondary criteria must meet the following criteria at the time of decision:

- the applicant is a member of the immediate family of, and made a combined application with, a
  person in relation to whom the primary criteria are satisfied<sup>93</sup>
- the Minister is satisfied that the applicant continues to be a member of the immediate family of a
  person that has been identified as a suspected victim of human trafficking<sup>94</sup>
- the Minister is satisfied that suitable arrangements have been made for the care, safety and welfare of the applicant in Australia for the proposed period of the visa<sup>95</sup>
- the Minister is satisfied that, if the bridging visa is granted, the applicant will abide by the conditions imposed on it.<sup>96</sup>

# Subclass 070 (Bridging (Removal Pending)) criteria

At the time of application, the applicant must meet the following criteria:

- the applicant must be an eligible non-citizen referred to in r.2.20(12), which requires that.<sup>97</sup>
  - o the applicant is in immigration detention;
  - the Minister is satisfied that the applicant's removal from Australia is not reasonably practicable at that time;
  - the Minister is satisfied that the applicant will do everything possible to facilitate their removal from Australia; and

<sup>&</sup>lt;sup>90</sup> cl.060.221.

<sup>&</sup>lt;sup>91</sup> cl.060.222. <sup>92</sup> cl.060.223.

<sup>&</sup>lt;sup>93</sup> cl.060.321.

<sup>&</sup>lt;sup>94</sup> cl.060.322.

<sup>&</sup>lt;sup>95</sup> cl.060.323. <sup>96</sup> cl.060.324.

<sup>&</sup>lt;sup>97</sup> cl.070.211, r.2.20(12).

- o any visa applications made by the applicant, other than an application made following the exercise of the Minister's power under s.48B of the Act, have been finally determined;98
- the applicant must be taken to have made an application for a Bridging R visa in accordance with r.2.20A(2).99

At the time of decision, the applicant must meet the following criteria:

- the applicant continues to satisfy the time of application criteria;<sup>100</sup>
- the Minister is satisfied that the applicant will abide by the visa conditions to which the visa is subject; 101 and
- the applicant satisfies public interest criteria 4001 (character test) and 4002 (not assessed as a risk to national security).<sup>102</sup>

#### **Circumstances for grant**

Bridging visas are generally granted to applicants who are in Australia, but not in immigration clearance.<sup>103</sup> However, a Bridging F visa may be granted in certain circumstances where the applicant is outside Australia or is in Australia but has not been immigration cleared;<sup>104</sup> and a Bridging R visa can only be granted where the applicant is in immigration detention at the time of grant.<sup>105</sup>

All bridging visa applicants must be 'eligible non-citizens' at the time of grant.<sup>106</sup>

#### When visa is in effect

A bridging visa permits the holder to remain in Australia during a specified period or until a specified event happens.<sup>107</sup> The type of event varies depending on its holder's circumstances. For example, a bridging visa granted on the basis that the applicant has applied for a substantive visa onshore may permit an applicant to remain in Australia during the period of the processing of the visa application and will then cease 28 days after notification of a refusal decision by the Department or of a decision by the Tribunal or after completion of a judicial review application.<sup>108</sup> The period of effect for each bridging visa subclass is set out in the Schedule 2 subclauses titled 'When visa is in effect'.

<sup>&</sup>lt;sup>98</sup> r.2.20(12).

el.070.211. Under r.2.20A(2), an application for a BVR is taken to have been validly made if: the applicant has been given a written invitation to apply for the visa by the Minister, by one of the methods in s.494B of the Act; and the applicant accepts the invitation in writing not later than seven days after they are taken to have received that invitation.

cl.070.221. <sup>101</sup> cl.070.222.

 <sup>&</sup>lt;sup>101</sup> cl070.223.
 <sup>103</sup> See Schedule 2 criteria for BVA, BVB, BVC, BVD, BVE under 'Circumstances applicable to grant' – for example, cl.010.411 for BVA.

<sup>&</sup>lt;sup>104</sup> cl.060.411. <sup>105</sup> cl.070.411.

<sup>&</sup>lt;sup>106</sup> Bridging visas may be granted under s.73 of the Act to eligible non-citizens as defined in s.72 and prescribed in r.2.20: s.31(3), s.37, s.72, s.73.

s.73 of the Act.

<sup>&</sup>lt;sup>108</sup> A decision of the Tribunal includes a 'no jurisdiction' type decision on a purported application – this was clarified by the amendments to Schedule 2 made by the Migration Amendment Regulation 2012 (No.8) (SLI 2012, No.301).

## When the visa commences

When a bridging visa commences will depend on the type of bridging visa and the circumstances in which it was granted. In the case of a bridging visa granted to a person on the basis of them applying for a substantive visa, the bridging visa will only come into effect when their existing visa ceases.<sup>109</sup> Where an applicant does not hold a substantive visa, the bridging visa will come into effect as soon as it is granted.<sup>110</sup>

#### When the visa ceases

Bridging visas will cease after a specified period or after a specified event has occurred,<sup>111</sup> depending on the circumstances in which it was granted. The relevant cessation period and the trigger for the cessation period will depend on when the visa was granted. An example of a bridging visa ceasing at the end of a specified period is where an applicant has been granted a BVE on the basis of an outstanding judicial review of a decision to refuse them a substantive visa, in which case the bridging visa will cease 28 days after the judicial review proceedings (including any proceedings on appeal) are completed.<sup>112</sup> In certain situations, for example where an applicant is making acceptable arrangements to depart on a BVE, the bridging visa will be granted for a specified period determined by the Minister.<sup>113</sup> Further, if the bridging visa holder leaves Australia, other than on a BVB,<sup>114</sup> their bridging visa will cease<sup>115</sup> and will not permit them to return.<sup>116</sup>

Amendments were made to various cessation provisions for bridging visas granted on or after 19 November 2016. For bridging visas granted before 19 November 2016, many of the provisions relating to cessation of bridging visas specify a period of 28 days from notification of a decision relating to a substantive visa.<sup>117</sup> For specified events involving notification, see further discussion below at <u>Notification of a decision</u>. For bridging visas granted on or after 19 November 2016, those provisions were amended to specify a period of 35 days from when the relevant decision is made.<sup>118</sup>

# Reactivated bridging visas: s.68(4), s.82(3), r.2.21

A bridging visa held by a non-citizen ceases to be in effect if another visa (other than a special purpose visa or a maritime crew visa) for the non-citizen comes into effect.<sup>119</sup> A bridging visa that has ceased to be in effect in this way (but in relation to which the specified period of effect has not expired or the specified event upon which it ceases has not occurred), is reactivated if its holder does not hold a substantive visa that is in effect, and the non-citizen either does not hold any other bridging visa or the

119 s.82(3) of the Act.

<sup>&</sup>lt;sup>109</sup> See Schedule 2 criteria for the relevant bridging visa – for example, 010.511(a)(ii) for BVA.

<sup>&</sup>lt;sup>110</sup> See Schedule 2 criteria for the relevant bridging visa – for example, 050.511(a) for BVE.

<sup>&</sup>lt;sup>111</sup> s.82(7) and (7A) of the Act. For events requiring notification, see further below under Notification of a decision.

 $<sup>^{112}</sup>$  cl.050.512(b)(ii). Note there are other circumstances in which a BVE granted on this basis will cease – see cl.050.512(b)(i)–(iv).

<sup>&</sup>lt;sup>113</sup> cl.050.517.

<sup>&</sup>lt;sup>114</sup> cl.020.511(c), cl.020.512(c). <sup>115</sup> s.82(8) of the Act.

<sup>&</sup>lt;sup>116</sup> See Schedule 2 criteria for the relevant bridging visa – for example, 050.511(b) for BVE.

<sup>&</sup>lt;sup>117</sup> See for example, cl.010.511(b)(ii), as in force immediately before 19 November 2016.

<sup>&</sup>lt;sup>118</sup> See for example, cl.010.511(1)(b)(ii), as amended by Migration Legislation Amendment (2016 Measures No.5) Regulation 2016 (F2016L01745).

reactivated bridging visa is determined to be the most beneficial of the bridging visas held.<sup>120</sup> Bridging visas are ranked from most beneficial to least beneficial in r.2.21(2) in the following order: BVB, BVA, BVC, BVD, BVR, BVE, BVF. Only one bridging visa can be in effect at any time.

For example, a non-citizen who held a BVB in relation to an undetermined spouse visa application was granted a student visa for a one-month course. The effect of s.82(3) of the Act is that the BVB ceased during the month the student visa was in effect. After that visa ceased, the non-citizen applied for a tourist visa, and the applicant met the criteria for grant of a BVA. The effect of s.68(4) of the Act and r.2.21(2) is that the BVB is reactivated because the specified event (i.e., the grant of visa or 28 days after notification of refusal, etc.) has not yet occurred, and because the BVB is ranked according to r.2.21(2) as more beneficial than the BVA.

## Bridging A, B and C visas (Subclass 010, 020, 030)

Bridging A, B and C visas come into effect on grant, or when the substantive visa (if any) held by the holder ceases.<sup>121</sup> The visa permits the holder to remain in Australia until a specified event occurs or until the end of a period as follows:

## Where granted to a person who has applied for a substantive visa

- the grant of the substantive visa, <sup>122</sup> or another bridging visa in respect of the same substantive visa application<sup>123</sup>
- the cancellation of any substantive visa held by the holder<sup>124</sup>

## If visa granted before 19 November 2016<sup>125</sup>

- 28 days after notification of a refusal of the substantive visa<sup>126</sup>
- 28 days after notification of a merits review decision relating to the substantive visa application, unless the Tribunal decides to remit the application<sup>127</sup>
- 28 days after withdrawal of the substantive visa application or application for review<sup>128</sup>
- 28 days after notification that the substantive visa application was invalid<sup>129</sup>

# If visa granted on or after 19 November 2016<sup>130</sup>

35 days after the Minister's decision to refuse the substantive visa 131 •

<sup>124</sup> cl.010.511(b)(vi) for BVA, cl.020.511(b)(vi) for BVB, cl.030.511(b)(viii) for BVC.

<sup>120</sup> s.68(4) of the Act. See also Akpata v MIAC [2012] FCA 806 (Jacobson J, 3 August 2012), where the Court held at [119] that there was no room for the operation of s.68(4) so as to give rise to a reactivated bridging visa A in circumstances where the bridging visa A had ceased to be in effect when the applicant left Australia, i.e. the bridging visa A was not ceased under s.82(3).

cls.010.511(a), 010.513(a), 010.514(a) for BVA; cls.020.511(a), 020.512(a), 020.513(a) for BVB; cls.030.511(a), 030.512(a), 030.513(a) for BVC, as in force immediately before 19 November 2016. These provisions were re-numbered, for example, cl.010.511(1)(a) by Migration Legislation Amendment (2016 Measures No.5) Regulation 2016 (F2016L01745).

cl.010.511(b)(i) for BVA, cl.020.511(b)(i) for BVB, cl.030.511(b)(i) for BVC. The Bridging A visa ceases at the time of the grant of a substantive visa, and not the notification of the grant: Hossain v MIMIA [2007] FMCA 35 (Nicholls FM, 2 February 2007). Although this case concerned a Bridging A visa, its conclusion appears equally applicable to Bridging B and C visas. <sup>123</sup> cl.010.511(b)(iv) for BVA, cl.020.511(b)(v) for BVB, cl.030.511(b)(iv) for BVC.

<sup>&</sup>lt;sup>125</sup> Footnote references are to Schedule 2 provisions as in force immediately before 19 November 2016, applying to bridging visas granted before that time

cl.010.511(b)(ii) for BVA, cl.020.511(b)(ii) for BVB, cl.030.511(b)(ii) for BVC

<sup>&</sup>lt;sup>127</sup> cls.010.511(b)(iii), (viii) for BVA, cls.020.511(b)(iii), (viii) for BVB, cls.030.511(b)(iii), (viii) for BVC. <sup>128</sup> cl.010.511(b)(v) for BVA, cl.020.511(b)(iv) for BVB, cl.030.511(b)(v) for BVC.

<sup>&</sup>lt;sup>129</sup> cl.010.511(b)(vii) for BVA, cl.020.511(b)(vii) for BVB, cl.030.511(b)(vi) for BVC.

<sup>&</sup>lt;sup>130</sup> Footnote references are to Schedule 2 criteria applying to visas granted on or after 19 November 2016, following amendments made by F2016L01745. The 35 day periods generally begin to run despite any failure to comply with the requirements in the Act or Regulations and irrespective of the validity of the decision: cl.020.511(2) for BVA, cl.020.511(2) for BVB, cl.030.511(2) for BVC.

- 35 days after the Tribunal decides an application for merits review of the substantive visa refusal was not made according to law (invalid application)<sup>132</sup>
- 35 days after the Tribunal makes a decision on review of the substantive visa refusal, other than to remit to the Minister<sup>133</sup>
- 35 days after the applicant withdraws the application for a visa or for review<sup>134</sup>
- 35 days after the Minister decides the substantive visa application is invalid.<sup>135</sup>

## Where granted on the basis of judicial review of a decision

- 28 days after the judicial review proceedings (including proceedings on appeal) are completed, unless the court remits the matter to the Tribunal or to the Minister<sup>13</sup>
- the grant of another bridging visa in respect of the same judicial review application<sup>137</sup>
- 28 days after withdrawal of the judicial review application<sup>138</sup>
- the cancellation of any substantive visa held by the holder.<sup>139</sup>

Where granted to a member of the family unit of a party to judicial review proceedings

the expiry of the bridging visa held by the party to the judicial review proceedings.<sup>140</sup> ٠

# Bridging B visa (Subclass 020) - permission to travel to and enter Australia

A Bridging B visa also permits the holder to travel to and enter Australia until the expiry of the bridging visa (where granted to a person who has applied for a substantive visa application, or on the basis of judicial review),<sup>141</sup> unless the Minister has specified an earlier time for this purpose.<sup>142</sup>

## Bridging D visa (Subclass 040 and 041)

A Subclass 040 visa comes into effect on grant, or when the substantive visa (if any) held by the holder ceases. The visa remains in effect for 5 working days after grant.<sup>143</sup>

A Subclass 041 visa comes into effect on grant. The visa remains in effect until the end of the fifth working day after the date of grant, or the date of grant of a Bridging E (Subclass 050) visa if granted before the end of that day.144

## Bridging E visa (Subclass 050 and 051)

For detailed discussion of when the visa is in effect for Subclass 050 and Subclass 051 visas, see the Bridging E (Class WE) visa commentary.

<sup>144</sup> cl.041.511.

<sup>&</sup>lt;sup>131</sup> cl.010.511(1)(b)(ii) for BVA, cl.020.511(1)(b)(ii) for BVB, cl.030.511(b)(ii) for BVC.

<sup>&</sup>lt;sup>132</sup> cl.010.511(1)(b)(iia) for BVA, cl.020.511(1)(b)(iia) for BVB, cl.030.511(b)(iia) for BVC.

<sup>&</sup>lt;sup>133</sup> cl.010.511(1)(b)(iii) for BVA, cl.020.511(1)(b)(iii) for BVB, cl.030.511(1)(b)(iii) for BVC.

<sup>&</sup>lt;sup>134</sup> cl.010.511(1)(b)(v) for BVA, cl.020.511(1)(b)(iv) for BVB, cl.030.511(1)(b)(v) for BVC.

<sup>&</sup>lt;sup>135</sup> cl.010.511(1)(b)(vii) for BVA, cl.020.511(1)(b)(vii) for BVB, cl.030.511(1)(b)(vi) for BVC.

<sup>&</sup>lt;sup>136</sup> cls.010.513(b)(i), (c) for BVA; cls.020.512(b)(i), 020.513(ba) for BVB; cls.030.512(b)(i), (c) for BVC. For discussion on when judicial proceedings are 'completed', see When ju pleted below.

cl.010.513(b)(ii) for BVA, cl.020.512(b)(iii) for BVB, cl.030.512(b)(iii) for BVC.

<sup>&</sup>lt;sup>138</sup> cl.010.513(b)(iii) for BVA, cl.020.512(b)(ii) for BVB, cl.030.512(b)(ii) for BVC

<sup>&</sup>lt;sup>139</sup> cl.010.513(b)(iv) for BVA, cl.020.512(b)(iv) for BVB, cl.030.512(b)(iv) for BVC.

<sup>&</sup>lt;sup>140</sup> cl.010.514 for BVA, cl.020.513(b) for BVB, cl.030.513(b) for BVC. <sup>141</sup> In accordance with cls.020.511(b), 020.512(b).

<sup>&</sup>lt;sup>142</sup> cls.020.511(c), 020.512(c).

<sup>&</sup>lt;sup>143</sup> cl.040.511.

## Bridging F visa (Subclass 060)

A Bridging F visa comes into effect on grant.<sup>145</sup> The visa permits certain holders to travel to and enter Australia, and/or to remain in Australia, as follows:

#### Where granted to suspected victims of human trafficking:

For certain non-citizens outside Australia who have been identified as suspected victims of human trafficking (and certain members of their immediate family), and who have accepted an invitation to apply for the visa,<sup>146</sup> the visa permits the holder to:

- travel to and enter Australia on 1 occasion until a date specified by the Minister;<sup>147</sup> and
- remain in Australia until a date specified by the Minister.<sup>148</sup> •

## Where granted to criminal justice visitors:

For certain non-citizens in Australia who are the subject of a valid criminal justice stay certificate and need to travel outside Australia for compelling and compassionate reasons (and certain members of their immediate family), and who have accepted an invitation to apply for the visa,<sup>149</sup> the visa permits the holder to:

- travel to and enter Australia on 1 occasion until a date specified by the Minister:<sup>150</sup> and ٠
- remain in Australia until a date specified by the Minister, or when a new criminal justice stay visa is granted, or when a criminal justice certificate issued to the holder is cancelled, whichever is earliest. 151

## All other cases:

For all other cases, the visa does not permit the applicant to travel to and enter Australia.<sup>152</sup> The visa permits the holder to remain in Australia until the earliest of the following:

- a date specified by the Minister;<sup>153</sup>
- the end of 45 days after the date of grant; 154
- when the Minister gives written notice that the holder (or the person in respect of whom the holder • is a member of the immediate family) is no longer identified as a suspected victim of human trafficking, in certain circumstances.<sup>155</sup>

## Bridging R visa (Subclass 070)

A Bridging R visa comes into effect on grant. The visa permits the holder to remain in Australia and ceases when the Minister gives a notice in writing to the holder, by one of the methods specified in s.494B of the Act, stating that:

the Minister is satisfied that the holder's removal from Australia is reasonably practicable;<sup>156</sup> or

<sup>&</sup>lt;sup>145</sup> cls.060.511(1)(a), (2)(a), (3)(a). <sup>146</sup> cl.060.511(1), r.2.20(14), r.2.20B(2).

<sup>&</sup>lt;sup>147</sup> cl.060.511(1)(b).

<sup>&</sup>lt;sup>148</sup> cl.060.511(1)(c)

<sup>&</sup>lt;sup>149</sup> cl.060.511(2), r.2.20(15), r.2.20B(2).

<sup>&</sup>lt;sup>150</sup> cl.060.511(2)(b).

<sup>&</sup>lt;sup>151</sup> cl.060.511(2)(c). <sup>152</sup> cl.060.511(3).

<sup>&</sup>lt;sup>153</sup> cl.060.511(3)(b)(i).

<sup>&</sup>lt;sup>154</sup> cl.060.511(3)(b)(ii).

<sup>&</sup>lt;sup>155</sup> cls.060.511(3)(b)(iii), (iv).

the holder has breached a condition of the visa.<sup>157</sup>

#### Visa conditions

Visa conditions are provided for in s.41 of the Act, which provides that visas may be subject to specified conditions, and the Minister may impose certain conditions on a visa.<sup>158</sup> Visa conditions are set out in Schedule 8 to the Regulations. Various conditions may be attached to bridging visas, for example, a prohibition on work, or a requirement to report to the Department at specified times. The Schedule 2 requirements for the particular bridging visa subclass prescribe the circumstances in which different conditions will attach to the grant of the visa.

A separate application for a bridging visa may be made by a person seeking to change the conditions on their current bridging visa. For example, a BVC or BVE granted in specified circumstances have a mandatory no work condition (condition 8101), but the visa holder may apply for the same visa subclass with permission to work, which requires the Minister to be satisfied that the applicant has a 'compelling need to work'.

A number of amendments have been made to the conditions over time, so it is important to check the version of the Regulations applicable at the relevant time.<sup>159</sup>

#### **Bridging A visa conditions**

A Bridging A visa generally has the same visa conditions as those attached to the substantive visa or Bridging A or B visa held by the holder at the time of application.<sup>160</sup> The conditions which apply depend on the circumstances as follows:

- nil conditions, if any of the following applies:
  - o the holder satisfies the criterion in cl.010.211(4) (compelling need to work)<sup>161</sup>
  - o the holder is an applicant for a Protection visa who either does not satisfy the criterion in cl.010.211(3) (judicial review in relation to substantive visa)<sup>162</sup> or who satisfies the criterion in cl.010.211(2) (substantive visa application not finally determined)<sup>163</sup>
  - o the holder is in a class of persons specified by the Minister by an instrument in writing 164

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<sup>156</sup> cl.070.511(c)(i). The question whether the Minister's decision must follow a particular process, including being subject to the application of natural justice principles and the provisions of the Administrative Decision (Judicial Review) Act 1977 (Cth), was raised but not determined in the context of granting an interlocutory application: Kumar v MIMA [2006] FMCA 1276 (Lloyd-Jones FM, 1 September 2006) at [30].

cl.070.511(c)(ii).

<sup>158</sup> The Full Federal Court in Krummrey v MIMIA (2005) 147 FCR 557 at [28]-[29] has interpreted the language of a condition which 'must be imposed' in Schedule 2 as being a condition to which the visa is subject. There is no further action of 'imposing' the condition. <sup>159</sup> Migration Legislation Amendment (2017 Measures No.4) Regulations 2017 (F2017L01425) made changes to the conditions

applicable to all bridging visa subclasses. This regulation came into effect from 18 November 2017 and was disallowed at 17:56 on 5 December 2017. This regulation imposed 8304 (must use same name in all official Australian identity documents) for bridging visas that were applied for and granted during this period. The disallowance effectively repealed these provisions and the amendments by F2017L01425 are not applicable to visa applications that were made on or after 18 November 2017, but not finally determined as at the time of disallowance.

cl.010.611(4).

<sup>&</sup>lt;sup>161</sup> cl.010.611(1)(a).

 $<sup>^{162}</sup>$  cl.010.611(1)(b)(i), cf. a person described in cl.010.611(2).

<sup>&</sup>lt;sup>163</sup> cl.010.611(1)(b), inserted by SLI 2009, No.143, Schedule 1, item [1].

- BVA is granted without application under r.2.21A to a person mentioned in r.2.21A(1) (for certain partner visa applicants)<sup>165</sup>
- BVA is granted on the basis of meeting cl.010.211(2) or (3) in relation to a valid application for a specified class of business or skilled visa<sup>166</sup>
- **8101** (no work), if the following applies:
  - the holder is an applicant for a Protection visa who satisfies the criterion in cl.010.211(3) (judicial review in relation to substantive visa), if condition 8101 applied to the last held visa<sup>167</sup>
- **8104** (only 40 hours work a fortnight) if the following applies:
  - BVA is granted to a person who meets cl.010.211(2) or (3) on the basis of making a valid application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2), cl.103.313(2), cl.143.214(2) or cl.143.313(2), if the most recent substantive visa was also subject to condition 8104<sup>168</sup>
- 8107 (not cease or change work), if any of the following applies:
  - BVA is granted to a person who meets cl.010.211(2) or (3) on the basis of making a valid application for a Subclass 457 visa<sup>169</sup> and holding a Subclass 457 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8107<sup>170</sup>
  - BVA is granted to a person who meets cl.010.211(2) or (3) on the basis of making a valid application for a Subclass 482 visa and holding a Subclass 457 visa or a Subclass 482 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8107<sup>171</sup>
- 8303 (no involvement in disruptive activities or violence), if the following applies:
  - BVA is granted to a person who meets cl.010.211(2) or (3) on the basis of making a valid application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2), cl.103.313(2), cl.143.214(2) or cl.143.313(2), if the most recent substantive visa was also subject to condition 8303<sup>172</sup>

<sup>&</sup>lt;sup>164</sup> cl.010.611(1)(c), as substituted by SLI 2009, No.143, Schedule 1, item [1]. See the '010-NilCond' tab of the <u>Register of Instruments - Bridging Visas</u>.

<sup>&</sup>lt;sup>165</sup> cl.010.611(3).

<sup>&</sup>lt;sup>166</sup> cl.010.611(3B). The specified classes of business and skilled visas in cl.010.611(3B) have been amended over time. See Migration Amendment Regulation 2012 (No. 2) (SLI 2012 No. 82), Schedule 2, item [24] (for BVA applications made from 1 July 2013); Schedule 1, item [79] (for BVA applications made from 1 July 2012); Migration Amendment Regulations 2008 (No. 2) (SLI 2008 No. 56), r.3 and of Schedule 1, Part 3, item [16] (for BVA applications made from 26 April 2008).

 <sup>&</sup>lt;sup>167</sup> cl.010.611(2), as substituted by item 2 of Schedule 1 to the Migration Amendment Regulations 2009 (No.6) (SLI 2009 No. 143).
 <sup>168</sup> cl.010.611(3E) inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 10, and applies to visa applications made on or after 17 November 2018.

<sup>&</sup>lt;sup>169</sup> cl.010.611(3C)(a). This paragraph was amended by Migration Legislation Amendment Regulation 2012 (No.4) (SLI 2012 No. 238) to update the reference from Subclass 457 (Business (Long Stay)) visa to Subclass 457 (Temporary Work (Skilled)) visa with effect from 24 November 2012.

effect from 24 November 2012. <sup>170</sup> cl.010.611(3C),inserted by Migration Legislation Amendment Regulations 2011 (No.1) (SLI 2011, No.105). This applies to all BVA applications made but not finally determined before 1 July 2011, and all applications made from 1 July 2011. The Migration Legislation Amendment Regulations 2011 (No.2) (SLI 2011, No.250) amended conditions 8107(3) and 8107(3B) to extend their application to circumstances where the last substantive visa held by the holder was a Subclass 457 visa. The Explanatory Statement stated the purpose of these amendments was to ensure that non-citizens who hold a BVA while transitioning from one Subclass 457 visa to another are subject to the same work limitations that they are subject to while they hold a Subclass 457 visa.

 <sup>&</sup>lt;sup>171</sup> cl.010.611(3D) inserted by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms)
 Regulations 2018 (F2018L00262), Schedule 1 Part 1, item 137, and applies to all live applications as there are no transitionals.
 <sup>172</sup> cl.010.611(3E) inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 10, and applies to visa applications made on or after 17 November 2018.

- 8501 (adequate arrangements for health insurance), if any of the following applies:
  - o BVA is granted on the basis of meeting cl.010.211(2) or (3) in relation to a valid application for a Skilled (Provisional) (Class VC) visa made in certain circumstances.<sup>173</sup>
  - BVA is granted to a person who meets cl.010.211(2) or (3) on the basis of making a valid application for a Subclass 457 visa<sup>174</sup> and holding a Subclass 457 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8501<sup>175</sup>
  - BVA is granted to a person who meets cl.010.211(2) or (3) on the basis of making a valid application for a Subclass 482 visa and holding a Subclass 457 visa or a Subclass 482 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8501<sup>176</sup>
  - BVA is granted to a person who meets cl.010.211(2) or (3) on the basis of making a valid 0 application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2), cl.103.313(2), cl.143.214(2) or cl.143.313(2)<sup>17</sup>
- 8607 (not cease or change work and work only in occupation in relation to which the visa was granted), if the following applies:
  - o BVA is granted to a person who meets cl.010.211(2) or (3) on the basis of making a valid application for a Subclass 482 visa and holding a Subclass 457 visa or a Subclass 482 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8607<sup>178</sup>
- in any other case (where a BVA is granted except under the above circumstances) whichever of 8101, 8102, 8103, 8104, 8105, 8107, 8108, 8111, 8114, 8115, 8539, 8547, 8549 and 8607 (work conditions) if those conditions applied to the last held visa as follows: 179
  - the visa held at the time of application<sup>180</sup>
  - the visa held at time of grant, if the applicant was granted a BVA without application<sup>181</sup> 0
  - the last held BVA or BVB, if the substantive visa held at time of application has ceased or if no visa was held at time of grant.<sup>182</sup>

cl.010.611(4)(a)(i).

<sup>&</sup>lt;sup>173</sup> cl.010.611(3A). The circumstances are that the applicant met subitem 1229(4) of Schedule 1 to the Migration Regulations. Historically other classes were included: the Migration Legislation Amendment (2016 Measures No.1) Regulation 2016 (F2016L00523) removed Graduate-Skilled (Temporary) (Class UQ) for visa applications made on or after 1 July 2016, and the Migration Legislation Amendment (2017 Measures No.1) Regulation 2017 (F2017L00437) removed Skilled - Independent Regional (Provisional) (Class UX) from 18 April 2017 (no transitionals).
 <sup>174</sup> cl.010.611(3C)(a). This paragraph was amended by SLI 2012 No. 238 to update the reference from Subclass 457 (Business)

<sup>(</sup>Long Stay)) visa to Subclass 457 (Temporary Work (Skilled)) visa with effect from 24 November 2012.

cl.010.611(3C), inserted by SLI 2011, No.105. This applies to all BVA applications made but not finally determined before 1 July 2011, and all applications made from 1 July 2011.

cl.010.611(3D) inserted by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms) Regulations 2018 (F2018L00262), Schedule 1 Part 1, item 137, and applies to all live applications as there are no transitionals cl.010.611(3E) inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018

<sup>(</sup>F2018L01472), Schedule 1, item 10, and applies to visa applications made on or after 17 November 2018. <sup>178</sup> cl.010.611(3D) inserted by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms)

Regulations 2018 (F2018L00262), Schedule 1 Part 1, item 137, and applies to all live applications as there are no transitionals.

cl.010.611(4). Note that slightly different conditions may be applied depending on the date of application. Condition 8115 was inserted into cl.010.611(4) by Migration Amendment Regulation 2013 (No.1) (SLI 2013, No.32), Schedule 6, item [72], and applies to visa applications made from 23 March 2013. Condition 8607 was inserted into cl.010.611(4) by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms) Regulations 2018 (F2018L00262), Schedule 1 Part 1, item 138, and applies to all live applications as there are no transitionals.

<sup>&</sup>lt;sup>181</sup> cl.010.611(4)(a)(ii). <sup>182</sup> cl.010.611(4)(b).

## **Bridging B visa conditions**

A Bridging B visa generally has the same visa conditions as those attached to the bridging visa held by the applicant at the time of application.<sup>183</sup> The conditions which apply depend on the circumstances as follows:

- nil conditions, if any of the following applies:
  - the holder is an applicant for a Protection visa, who is not a person described in cl.020.611(2)<sup>184</sup> or (2A),<sup>185</sup> or who satisfies the criterion in cl.020.212(2) (substantive visa application not finally determined)<sup>186</sup>
  - o the holder is in a class of persons specified by the Minister by an instrument in writing<sup>187</sup>
  - BVB is granted on the basis of meeting cl.020.212(2) or (3) in relation to a valid application for a specified class of business or skilled visa<sup>188</sup>
- **8101** (no work), if the following applies:
  - the holder is an applicant for a Protection visa who satisfies the criterion in cl. 020.212(3) (judicial review in relation to substantive visa), if condition 8101 applied to the last held visa<sup>189</sup>
- **8104** (only 40 hours work a fortnight) if the following applies:
  - BVB is granted to a person who meets cl.020.212(2) or (3) on the basis of making a valid application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2), cl.103.313(2), cl.143.214(2) or cl.143.313(2), if the most recent substantive visa was also subject to condition 8104<sup>190</sup>
- 8107 (not cease or change work), if any of the following applies:
  - BVB is granted on the basis of making a valid application for a Subclass 457 visa<sup>191</sup> and holding a Subclass 457 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8107<sup>192</sup>

<sup>189</sup> cl.020.611(2), as substituted by SLI 2009, No. 143, Schedule 1, item [3].

<sup>&</sup>lt;sup>183</sup> cl.020.611(5).

<sup>&</sup>lt;sup>184</sup> cl.020.611(2) refers to a Protection visa applicant who satisfies the criterion in cl.020.212(3) (judicial review in relation to substantive visa).

<sup>&</sup>lt;sup>185</sup> cl.020.611(2Å) refers to an applicant for a Subclass 462 (Work and Holiday) visa and was repealed for BVB visa applications made on or after 19 November 2016 by Migration Legislation Amendment (2016 Measures No.4) Regulation 2016 (F2016L01696).
<sup>186</sup> cl.020.611(1)(a), as substituted by SLI 2009, No. 143, Schedule 1, item [3].

<sup>&</sup>lt;sup>187</sup> Cl.020.611(1)(b), as substituted by SLI 2009, No. 143, Schedule 1, item [3]. This applies only for BVB applications made from 1 July 2009. See the '020-NilCond' tab of the <u>Register of Instruments - Bridging Visas</u>.

<sup>&</sup>lt;sup>188</sup> cl.020.611(4). The specified classes of business and skilled visas in cl.020.611(4) have been amended over time. See SLI 2012, No.82, Schedule 2, item [25] (for BVB applications made from 1 July 2013); SLI 2012, No.82, Schedule 1, item [80] (for BVB applications made from 1 July 2012); SLI 2008 No. 56, r.3 and of Schedule 1, Part 3, item [18] (for BVB applications made from 26 April 2008).

<sup>&</sup>lt;sup>190</sup> cl.020.611(4C) inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 11, and applies to visa applications made on or after 17 November 2018.

<sup>&</sup>lt;sup>191</sup> cl.020.611(4A)(a). This paragraph was amended by SLI 2012 No. 238 to update the reference from Subclass 457 (Business (Long Stay)) visa to Subclass 457 (Temporary Work (Skilled)) visa with effect from 24 November 2012.
<sup>192</sup> cl.020.611(4A), inserted by SLI 2011, No.105. This applies to all BVB applications made but not finally determined before 1 July

<sup>&</sup>lt;sup>132</sup> cl.020.611(4A), inserted by SLI 2011, No.105. This applies to all BVB applications made but not finally determined before 1 July 2011, and all applications made from 1 July 2011. The SLI 2011, No. 250 amended conditions 8107(3) and 8107(3B) to extend their application to circumstances where the last substantive visa held by the holder was a Subclass 457 visa. The Explanatory Memoranda stated the purpose of these amendments was to ensure that non-citizens who hold a BVB while transitioning from one Subclass 457 visa to another are subject to the same work limitations that they are subject to while they hold a Subclass 457 visa.

- BVA is granted on the basis of making a valid application for a Subclass 482 visa and holding a Subclass 457 visa or a Subclass 482 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8107<sup>193</sup>
- 8303 (no involvement in disruptive activities or violence), if the following applies:
  - BVA is granted to a person who meets cl.020.212(2) or (3) on the basis of making a valid application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2), cl.103.313(2), cl.143.214(2) or cl.143.313(2), if the most recent substantive visa was also subject to condition 8303<sup>194</sup>
- 8501 (adequate arrangements for health insurance), if any of the following applies:
  - BVB is granted on the basis of meeting cl.020.212(2) or (3) in relation to a valid application for a Skilled (Provisional)(Class VC) visa made in certain circumstances.<sup>195</sup>
  - BVB is granted on the basis of making a valid application for a Subclass 457 visa<sup>196</sup> and holding a Subclass 457 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8501<sup>197</sup>
  - BVA is granted on the basis of making a valid application for a Subclass 482 visa and holding a Subclass 457 visa or a Subclass 482 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8501<sup>198</sup>
  - BVA is granted to a person who meets cl.020.212(2) or (3) on the basis of making a valid application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2), cl.103.313(2), cl.143.214(2) or cl.143.313(2)<sup>199</sup>
- For visa applications made before 19 November 2016 **8540** (not entitled to be granted a substantive visa while remaining in Australia, other than a protection visa or Subclass 462 visa), if the following applies:
  - BVB is granted to an applicant for a Subclass 462 (Work and Holiday) visa<sup>200</sup>
- **8607** (not cease or change work and work only in occupation in relation to which the visa was granted), if the following applies:
  - BVA is granted on the basis of making a valid application for a Subclass 482 visa and holding a Subclass 457 visa or a Subclass 482 visa (the first visa) at the time of making that application, if the first visa was also subject to condition 8607<sup>201</sup>

 <sup>&</sup>lt;sup>193</sup> cl.020.611(4B) inserted by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms) Regulations 2018 (F2018L00262), Schedule 1 Part 1, item 139, and applies to all live applications as there are no transitionals.
 <sup>194</sup> cl.010.611(4C) inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 11, and applies to visa applications made on or after 17 November 2018.

<sup>&</sup>lt;sup>195</sup> cl.020.611(3). The circumstances are that the applicant met subitem 1229(4) of Schedule 1 to the Migration Regulations Historically other classes were included: the Migration Legislation Amendment (2016 Measures No.1) Regulation 2016 (F2016L00523) removed Graduate-Skilled (Temporary) (Class UQ) for visa applications made on or after 1 July 2016, and the Migration Legislation Amendment (2017 Measures No.1) Regulation 2017 (F2017L00437) removed Skilled – Independent Regional (Provisional) (Class UX) from 18 April 2017 (no transitionals).
<sup>196</sup> cl.020.611(4A)(a). This paragraph was amended by Migration Legislation Amendment Regulation 2012 (No. 4) (SLI 2012 No.

<sup>&</sup>lt;sup>196</sup> cl.020.611(4A)(a). This paragraph was amended by Migration Legislation Amendment Regulation 2012 (No. 4) (SLI 2012 No. 238) to update the reference from Subclass 457 (Business (Long Stay)) visa to Subclass 457 (Temporary Work (Skilled)) visa with effect from 24 November 2012.

 <sup>&</sup>lt;sup>197</sup> cl.020.611(4A), inserted by SLI 2011, No.105. This applies to all BVB applications made but not finally determined before 1 July 2011, and all applications made from 1 July 2011.
 <sup>198</sup> cl.020.611(4B) inserted by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms)

 <sup>&</sup>lt;sup>198</sup> cl.020.611(4B) inserted by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms) Regulations 2018 (F2018L00262), Schedule 1 Part 1, item 139, and applies to all live applications as there are no transitionals.
 <sup>199</sup> cl.020.611(4C) inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 11, and applies to visa applications made on or after 17 November 2018.

<sup>&</sup>lt;sup>200</sup> cl.020.611(2A).

in any other case (where a BVB is granted except under the above circumstances) - whichever of 8101, 8102, 8103, 8104, 8105, 8107, 8108, 8111, 8112, 8114, 8115, 8539, 8547, 8549 and 8607 (work conditions) if those conditions applied to the bridging visa held at the time of application.<sup>202</sup>

## Bridging C visa conditions

A Bridging C visa is generally subject to condition 8101 (no work).<sup>203</sup> The conditions which apply depend on the circumstances as follows:

- nil conditions, if any of the following applies:
  - BVC is granted to an applicant who meets cl.030.212(3) (compelling need to work)<sup>204</sup>
  - o BVC is granted on the basis of a valid application for a specified class of business or skilled visa<sup>205</sup>
- 8101 (no work), if any of the following applies:
  - o the holder is an applicant for a Protection visa who meets the requirements of cl.030.212(5) (judicial review in relation to substantive visa), if condition 8101 applied to the last held visa<sup>206</sup>
  - o BVC is granted to a person on the basis of making a valid application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2), cl.103.313(2), cl.143.214(2) or cl.143.313(2)<sup>207</sup>
  - In any other case (where a BVC is granted except under the above circumstances)<sup>208</sup> 0
- 8303 (no involvement in disruptive activities or violence), if any of the following applies:
  - o BVC is granted to an applicant who meets cl.030.212(3) (compelling need to work), if condition 8303 applies to BVC visa held by applicant<sup>209</sup>
  - o BVC is granted to a person on the basis of making a valid application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2),

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<sup>&</sup>lt;sup>201</sup> cl.020.611(4B) inserted by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms) Regulations 2018 (F2018L00262), Schedule 1 Part 1, item 139, and applies to all live applications as there are no transitionals. cl.020.611(5). Note that slightly different conditions may be applied depending on the date of application. See Migration Amendment Regulations 2008 (No.2) (SLI 2008, No. 56), Schedule 1, item [19]; Migration Amendment Regulations 2008 (No.6), Schedule 3, item [12]; and SLI 2013, No.32, Schedule 6, item [73]. Condition 8607 was inserted into cl.020.611(5) by Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms) Regulations 2018 (F2018L00262), Schedule 1 Part 1, item 140, and applies to all live applications as there are no transitionals. <sup>3</sup> cl 030 614

<sup>&</sup>lt;sup>204</sup> cl.030.611 as substituted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 12, and applies to visa applications made on or after 17 November 2018. cl.030.212(3), as substituted by SLI 2009, No. 143, Schedule 1, item [4], is met if the applicant holds a BVC that was granted on the basis of a valid application for a substantive visa in Australia and that was subject to condition 8101, and who has a compelling need to work.

cl.030.613, as substituted by SLI 2012, No.82, Schedule 1, item [81]. This applies only for BVC applications made from 1 July 2012.

Clo30.612, as substituted by SLI 2009, No.143, Schedule 1, item [5].
 cl.030.613(2) inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 14, and applies to visa applications made on or after 17 November 2018. cl.030.614.

<sup>209</sup> cl.030.611 inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 12, and applies to visa applications made on or after 17 November 2018.

cl.103.313(2), cl.143.214(2) or cl.143.313(2), if the most recent substantive visa was also subject to condition 8303<sup>210</sup>

- 8501 (adequate arrangements for health insurance), if any of the following applies:
  - o BVC is granted to an applicant who meets cl.030.212(3) (compelling need to work), if condition 8501 applies to BVC visa held by applicant<sup>211</sup>
  - o BVC is granted to a person on the basis of making a valid application for a Subclass 103 or a Subclass 143 and who is seeking to meet the requirements of cl.103.214(2), cl.103.313(2), cl.143.214(2) or cl.143.313(2)<sup>212</sup>.

#### **Bridging D visa conditions**

A Subclass 040 (Prospective Applicant) visa is subject to condition 8101 (no work).<sup>213</sup>

A Subclass 041 (Non-Applicant) visa is subject to condition 8101 (no work) condition 8401 (report at specified time and place).<sup>214</sup>

## **Bridging E visa conditions**

For detailed discussion of visa conditions for Subclass 050 and Subclass 051 visas, see the Bridging E (Class WE) visa commentary. See also the MRD Legal Services Commentary reference table Applicable visa conditions for Bridging visa E (General).

## **Bridging F visa conditions**

In the case of a Bridging F visa taken to have been granted under s.75 of the Act, conditions 8101 (no work).

In any other case, the conditions 8101 (no work) and 8401 (report at specified time and place) must be imposed, and any one or more of the following conditions may be imposed:215

- 8505 continue to live at address
- 8506 notify at least 2 days before change of address
- 8507 pay costs of detention
- 8510 show or obtain passport
- 8511 show ticket for travel.

In addition to the above, in the case of a Bridging F visa granted to a person who made the visa application under r.2.20B(2), and which was granted on the basis of satisfying the secondary criteria for the visa, condition **8502** (must not enter Australia before specified person) *must* be imposed.<sup>216</sup>

<sup>&</sup>lt;sup>210</sup> cl.030.613(2) inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472), Schedule 1, item 14, and applies to visa applications made on or after 17 November 2018. cl.030.611 inserted by Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018 (F2018L01472),

<sup>(</sup>F2018L01472), Schedule 1, item 14, and applies to visa applications made on or atter 17 November 2018.
(F2018L01472), Schedule 1, item 14, and applies to visa applications made on or after 17 November 2018.

<sup>&</sup>lt;sup>213</sup> cl.040.611. <sup>214</sup> cl.041.611.

<sup>&</sup>lt;sup>215</sup> cl.060.612.

## **Bridging R visa conditions**

The following conditions *must* be imposed on all Bridging R visas:<sup>217</sup>

- **8303** no involvement in activities disruptive to, or violence threatening harm to, the Australian community, or a group therein
- 8401 report at specified time and place
- 8506 notify at least 2 days before change of address
- 8513 notify of residential address within 5 days of visa grant
- 8514 no material change in circumstances of the basis on which the visa was granted
- 8541 must do everything to facilitate and not obstruct removal from Australia
- 8542 must make her/himself available for removal
- 8543 must attend at specified place, date and time to facilitate and effect removal.

In addition to the conditions above, where the Bridging R visa is granted without application, the following conditions *must* be imposed (where granted under r.2.25AA) or *may* be imposed (where granted under s.195A of the Act).<sup>218</sup> The conditions require the holder to:

- 8550 notify Minister of change to personal details at least 2 days before the change
- 8551 obtain Minister's approval before employment in aviation or maritime industries or occupations/facilities involving security-sensitive chemicals or biological agents
- 8552 notify Minister of any change to employment details at least 2 days before the change
- 8553 not become involved in activities prejudicial to security
- 8554 not acquire weapons, explosives or related instructional material on their use
- 8555 obtain Minister's approval before undertaking flight training or flying aircraft
- 8556 not communicate or associate with listed entities or prescribed organisations
- 8560 obtain Minister's approval before acquire chemicals of security concern
- 8561 comply with Minister's directions to attend an interview related to their visa
- 8562 not take employment in occupations involving use or access to weapons or explosives
- 8563 not use, access, train in, or possess or access instructional material relating to weapons or explosives.

#### Legal issues

#### Judicial review proceedings

For Bridging A, B, C and E visas, there are certain time of application criteria which include requirements that the applicant or the Minister has applied within statutory time limits for judicial review of a decision in relation to a substantive visa application, and the judicial review proceedings (including on appeal) are not completed.<sup>219</sup>

<sup>219</sup> cl.010.211(3), (6) for BVA; cl.020.212(3), (5) for BVB; cl.030.212(5) for BVC; cl.050.212(9) for BVE.

<sup>&</sup>lt;sup>216</sup> cl.060.613.

<sup>&</sup>lt;sup>217</sup> cl.070.611.

<sup>&</sup>lt;sup>218</sup> cl.070.612 and amendments made to Schedule 8, inserted by SLI 2013 No.131, Schedule 1, Items 6 and 7, applicable to visa applications on foot as at 18 June 2013 and any applications made from that date.

## Judicial review application

The first issue is whether an applicant has applied for judicial review. An application for judicial review of a decision made in relation to a request for the Minister to intervene under s.417 or s.351 of the Act has been held not to be an application for judicial review of a decision in relation to a substantive visa.<sup>220</sup> Furthermore, an application for an extension of time to file and serve a notice of appeal against a judicial decision is not by itself an application for judicial review.<sup>221</sup> However, a pending application in a court seeking substantive administrative relief constitutes an application for judicial review even though an extension of time may be required – an application for judicial review is characterised in terms of the relief sought in the documents filed, and the decision-maker's opinion of whether or not the court might extend time to make a competent application is irrelevant.<sup>222</sup>

#### Lodged within statutory time limits

The second issue is whether the judicial review application was lodged within statutory time limits. The Act provides time limits for seeking judicial review of Tribunal decisions. For the Federal Circuit Court, the Federal Court of Australia and the High Court of Australia, the application must be made to the relevant court within 35 days of the date of the migration decision.<sup>223</sup> However, that period may be extended where necessary in the interests of the administration of justice.<sup>224</sup> Unless an extension of time to lodge an appeal has been granted, an application for judicial review made outside of the applicable time limits would not meet this requirement. For example, in *Sayed v MIMA*, the Court upheld a decision of the Tribunal that the applicant was not entitled to a further Bridging A visa because the application for special leave to appeal to the High Court from a judgment of the Full Federal Court in relation to the decision on the substantive visa was not lodged within statutory time limits.<sup>225</sup>

#### When judicial proceedings are completed

A third issue is whether the proceedings, including proceedings on appeal, are completed. An application for an extension of time to file and serve a notice of appeal against a judicial decision is not by itself a 'proceeding on appeal' for judicial review.<sup>226</sup> In this context, 'completed' has not been the subject of judicial consideration. Rules of Court generally provide that the date of effect of a judgment or court order is the date on which it is given or made, unless the particular orders specify a different date of effect.<sup>227</sup> These Rules are likely to be preferred for determining the date of effect of any judgment or orders to

<sup>&</sup>lt;sup>220</sup> SZMCE v MIAC [2011] FMCA 383 at [26] (Cameron FM, 26 May 2011). Although the Court considered cl.050.212(4)(a), the reasoning would apply to similarly-worded requirements in other bridging visa criteria.

<sup>&</sup>lt;sup>221</sup> See e.g. *Bizuneh v MIMIA* [2000] FCA 6 (Lindgren J, 6 January 2000) at [10]. This case considered a Bridging E visa criterion which omitted reference to 'statutory time limits'. However, in *Khandakar v MIAC* [2010] FMCA 611 (Smith FM, 9 August 2009), the Court expressed doubt as to the correctness of this conclusion (at [35], [47]).

<sup>&</sup>lt;sup>222</sup> Khandakar v MIAC [2010] FMCA 611 (Smith FM, 9 August 2009) at [35]-[43]. The Court held that whether an application filed in a court was for judicial review depended upon an assessment of the terms of the relief sought, and included, at least, proceedings for relief by way of Constitutional writs and any other substantive administrative law remedy. The Court in that case considered the expression 'applied for judicial review' in cl.050.212(4)(a), which omits the expression 'within statutory time limits'. This judgment was upheld on appeal in MIAC v Khandakar (2011) 191 FCR 510, where the Court held that cl.050.212(4)(a) makes no reference to the *bona fides* of the proceeding for judicial review or to the merits or prospects of success of such a proceeding, and it should not be given an overly technical construction that involves reading it as though it requires a *competent* application.

<sup>&</sup>lt;sup>223</sup> ss.477(1), 477A(1) and 486A(1). Note that for the purpose of judicial review applications, if prior to 1 July 2015 a particular date was the date of the migration decision, that date continues to be the relevant date on or after 1 July 2015: see Schedule 9, item 15BO of *Tribunals Amalgamation Act 2015* (No. 60 of 2015).

<sup>&</sup>lt;sup>225</sup> [2006] FMCA 936 (Scarlett FM, 13 June 2006). The Court applied cl.010.211(3)(b)(i) in circumstances where the High Court registry officer erroneously refused to accept the application and the applicant was willing and able to lodge within the statutory time limits.

limits. <sup>226</sup> Bizuneh v MIMIA [2000] FCA 6 (Lindgren J, 6 January 2000) at [9]. This case considered a Bridging E visa criterion which omitted reference to 'statutory time limits'.

<sup>227</sup> Federal Circuit Court Rules 2001, r.16.02, Federal Court Rules 2011, r.39.01, and High Court Rules 2004, r.8.02.

determine when any judicial proceedings have been completed, rather than on whether a party had been notified of the outcome of those proceedings.

## Notification of a decision

For Bridging A, B, C and E visas granted before 19 November 2016, an applicant is permitted to remain in Australia until 28 days after the applicant is notified of a decision to refuse to grant a visa or the decision of the Tribunal.<sup>228</sup> In SZCCZ v MIMA,<sup>229</sup> the Court held that notification includes actual notification.<sup>230</sup> However, for visas granted on or after 19 November 2016, these visas cease once the decision being made (regardless of when or how the decision is notified).

#### **Merits review**

Decisions to refuse to grant or to cancel a bridging visa (other than decisions to refuse an offshore Bridging F visa application) are generally reviewable by the Tribunal, including where the non-citizen is in immigration detention because of the bridging visa refusal or cancellation.

The majority of applications for review of bridging visa decisions received by the Tribunal relate to the Bridging E visa category.

## Bridging visa refusals and cancellations (not resulting in immigration detention)

A decision to refuse to grant a bridging visa onshore (which has not resulted in the visa applicant being placed in immigration detention) is reviewable under s.388(2) of the Act, and the prescribed period for applying for review is 21 days after the date of notification of the decision.<sup>231</sup>

A decision to cancel a bridging visa while the holder was onshore (which has not resulted in the holder being placed in immigration detention, and which was not made under s.501 of the Act) is reviewable under s.338(3) of the Act, and the prescribed period for applying for review is 7 working days after the date of notification of the decision.<sup>2</sup>

# Bridging visa refusals and cancellations (resulting in immigration detention)

If the applicant for review is in detention because of the decision to refuse or cancel the bridging visa, the decision is reviewable under s.338(4), and the relevant prescribed period for the visa applicant or former visa holder to apply for review is 2 working days after the date of notification of the decision.<sup>233</sup>

<sup>228</sup> See cl.010.511(b)(ii)-(iii) for BVA, cl.020.511(b)(ii)-(iii), cl.030.511(b)(ii)-(iii) for BVC, cl.050.511(b)(ii)-(iii) for BVE.

<sup>&</sup>lt;sup>229</sup> [2006] FMCA 506 (Barnes FM, 7 June 2006). 230

SZCCZ v MIMA [2006] FMCA 506 (Barnes FM, 7 June 2006), at [88]. Barnes FM reasoned that, although notification under the Migration Act and Regulations includes deemed notification, this did not mean that notification of the decision excludes actual notification. While this case considered notification under cl.010.511(b)(iii), its conclusion appears equally applicable to other similarly-worded bridging visa criteria. The decision was upheld on appeal: SZCCZ v MIAC [2007] FCA 1089 (Cowdroy J, 6 August 2007). 231

<sup>&</sup>lt;sup>231</sup> r.4.10(1)(a). <sup>232</sup> r.4.10(1)(b).

<sup>&</sup>lt;sup>233</sup> r.4.10(2)(a).

In these detention cases, the Tribunal has 7 working days after the day on which the review application is received in which to make a decision (or longer with the applicant's consent).<sup>234</sup> However, if the Tribunal fails to make a decision within the prescribed time, no sanction is imposed and the applicant is not entitled to an automatic grant of the bridging visa.<sup>235</sup>

### **Bridging R visas**

As a Bridging R visa is only available by invitation, there is no likely circumstance giving rise to a refusal to grant the visa. A decision to cancel a Bridging R visa would be a Part 5 reviewable decision under s.338(4)(b) of the Act if the former visa holder was taken into immigration detention because of that cancellation.

While Bridging R visas are liable to cancellation, one of the provisions relating to when the visa is in effect states that the visa will cease upon the Minister providing a written notice stating that the visa holder has breached a condition of the visa.<sup>236</sup> Therefore, it would be open to the Minister to utilise this process, rather than the cancellation process under the Act. As this process does not constitute 'cancellation', the decision of the Minister to issue such a written statement would not be reviewable by the Tribunal, although it may be reviewable by a Court.

#### Security decisions

A decision that relates to requiring a security *and* relates to a decision to refuse to grant a visa which has a criterion that a condition for which lodgement of a security was required has been met and the security lodged (i.e. the requirement for a security was imposed and not met, resulting in the visa being refused) is also a Part 5 reviewable decision.<sup>237</sup>

#### Relevant case law

Akpata v MIAC [2012] FCA 806	)
Bizuneh v MIMIA [2000] FCA 6	
Cabal v MIMA (No.2) [1999] FCA 11; (1999) FCR 314	
Dranichnikov v MIMIA (No 2) [2002] FCA 1463	
<u>Ghomrawi v MIMIA [1999] FCA 1454</u>	
Ghomrawi v MIMA [2000] FCA 724	Summary
Harjanto v MIMA [1998] FCA 1401; (1998) 88 FCR 411	Summary
Hossain v MIMIA [2007] FMCA 35	
Khandakar v MIAC [2010] FMCA 611	Summary
MIAC v Khandakar (2011) 191 FCR 510	<u>Summary</u>

<sup>234</sup> s.367 and r.4.27.

<sup>&</sup>lt;sup>235</sup> Singh v MIMA [1999] FCA 1356 (Einfeld J, 1 October 1999).

<sup>&</sup>lt;sup>236</sup> cl.070.511(c)(ii).

<sup>&</sup>lt;sup>237</sup> s.338(9) and r.4.02(4)(f).

Kumar v MIMA [2006] FMCA 1276	
Lui v MIAC [2007] FMCA 867	
NABL v MIMA [2002] FCA 102	Summary
Pannasara v MIMIA [2004] FCA 1653	
Sayed & Ors v MIMA & Anor [2006] FMCA 936	
Singh v MIMA [1999] FCA 1356	
SZCCZ v MIMA [2006] FMCA 506	Summary
SZCCZ v MIMA [2007] FCA 1089	0
<u>SZGVV v MIMA [2007] FCA 127</u>	Summary
<u>SZJOH v MIAC [2008] FCA 274</u>	Summary
SZMCE v MIAC [2011] FMCA 383	Summary
Potier v MIMIA [2000] FCA 252	Summary
Tan v MIAC [2010] FMCA 652	
Wong v MIMIA (No 2) [2004] FCA 422	Summary

# Relevant legislative amendments

Title	Reference number
Migration Amendment Regulations 2002 (No 10)	SR 2002 No.348
Migration Amendment Regulations 2008 (No.2)	SLI 2008 No.56
Migration Amendment Regulations 2009 (No.6)	SLI 2009 No.143
Migration Legislation Amendment Regulations 2011 (No.1)	SLI 2011 No.105
Migration Legislation Amendment Regulations 2011 (No. 2)	SLI 2011 No.250
Migration Legislation Amendment Regulation 2012 (No. 4)	SLI 2012 No.238
Migration Legislation Amendment Regulation 2012 (No. 5)	SLI 2012 No.256
Migration Amendment Regulation 2012 (No.2)	SLI 2012 No. 82
Migration Amendment Regulation 2012 (No.8)	SLI 2012 No.301
Migration Amendment Regulation 2013 (No.1)	SLI 2013 No.32
Migration Amendment Regulation 2013 (No.4)	SLI 2013 No.131
Migration Amendment (Bridging Visas - Code of Behaviour) Regulation 2013	SLI 2013 No.269
Migration Amendment Act 2014	No.30 of 2014
Migration Amendment (Redundant & Other Provisions) Regulation 2014	SLI 2014 No. 30
Migration Amendment (Character and General Visa Cancellation) Act 2014	No.129 of 2014
Migration and Maritime Powers Legislation Amendment (Resolving the	SLI 2014 No.135

#### Field Code Changed

Asylum Legacy Caseload) Act 2014	
Migration Legislation Amendment (2015 Measures No.2) Regulation 2015	SLI 2015, No.103
Tribunals Amalgamation Act 2015	No.60 of 2015
Migration Legislation Amendment (2016 Measures No.1) Regulation 2016	F2016L00523
Migration Legislation Amendment (2016 Measures No.4) Regulation 2016	F2016L01696
Migration Legislation Amendment (2016 Measures No.5) Regulation 2016	F2016L01745
Migration Legislation Amendment (2017 Measures No.4) Regulations 2017 – Disallowed on 5 December 2017	F2017L01425
Migration Legislation Amendment (Temporary Skill Shortage Visa and Complementary Reforms) Regulations 2018	F2018L00262
Migration Amendment (Pathway to Permanent Residence for Retirees) Regulations 2018	F2018L01472

#### Available decision templates

• <u>Subclass 050 - General</u> – this template is for use in review of a decision to refuse a Subclass 050 Bridging E visa for visa applications made on or after 1 July 2009.

There are additional standard paragraphs that can be inserted into Subclass 050 BVE visa decisions if required. The optional paragraph document currently contains a list of conditions that may be imposed on a Subclass 050 visa.

Last updated/reviewed: 11 April 2019

# BRIDGING VISAS - REGISTER OF INSTRUMENTS / GAZETTE NOTICES

No.	Tab name	Reference (Regulations)	Instrument description
Curre	ent Instruments	1	
1	010-NilCond	Sch 2 - 010.611(1)(c)	Bridging A visa - persons for whom nil visa conditions apply
2	020-NilCond	Sch 2 - 020.611(1)(b)	Bridging B visa - persons for whom nil visa conditions apply
3	050-PVapplicants	Sch 2 - 050.212(8)(c)(ii)	Bridging E visa - protection visa applicants who have a compelling need to work
4	050-NoCond8101	Sch 2 - 050.613A(1)(b)	Bridging E visa - protection visa applicants exempted from imposition of condition 8101
5	051-NoCond8101	Sch 2 - 051.611A(1)(c)	Bridging E visa - protection visa applicants exempted from imposition of condition 8101
6	CodeOfBehaviour	Sch 4 - Part 4 - 4.1	Bridging E visa - written code of behaviour for Public Interest Criterion 4022
7	ChemicalsSecConcern	Sch 8 - 8551(2), 8560(2)	Bridging R visa - definition of chemicals of security concern
8	050-051-Cond8116	Sch 8 - 8116	Bridging E visa - no work unless specified activity - condition 8116
9	ValidApp	Sch1 - Items 1301, 1302, 1303, 1304, 1305 and 1306	Bridging Visa A, B, C, D, E & F form and application requirements

Ceas	sed Instruments		
8	010-NoCond8101	Sch 2 - 010.611(2)(c)(i)	Bridging A visa - protection visa applicants exempted from imposition of condition 8101
9	030-PVapplicants	Sch 2 - 030.212(3)(b)(ii)	Bridging C visa - protection visa applicants who have a compelling need to work
10	050-PVapplicants(pre-1.7.09)	Sch 2 - 050.212(8)(b)(ii)	Bridging E visa - protection visa applicants who have a compelling need to work
			Last updated: 29 June 2017
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Bridging A visa - persons for whom nil visa conditions apply - cl.010.611(1)(c)									
Title	lmmi ref	FRLI ref	In force		revokes	Explanatory	Notes		
			from	until	Tevokes	statement	notes		
Class of Persons (Paragraphs 010.611(1)(c) and 020.611(1)(b))	<u>12/094</u>	F2012L02217	24/11/12	current	n/a	<u>ves</u>	Signed 9/11/2012, commenced 24/11/2012.		

1. Paragraph 010.611(1)(c) of Schedule 2 to the Regulations provides that, for a visa granted to a person in a class of persons specified by an instrument in writing, nil visa conditions apply.



Bridging B visa - persons for whom nil visa conditions apply - cl.020.611(1)(b)										
Title	lmmi ref	FRLI Reference	In force		revokes	Explanatory				
			from	until		statement				
Class of Persons (Paragraphs 010.611(1)(c) and 020.611(1)(b))	<u>12/094</u>	F2012L02217	24/11/12	current	n/a	<u>ves</u>	Signed 9/11/2012, commenced 24/11/2012.			

1. Paragraph 020.611(1)(b) of Schedule 2 to the Regulations provides that, for a visa granted to a person in a class of persons specified by an instrument in writing, nil visa conditions apply.



# Bridging E visa - protection visa applicants who have a compelling need to work - cl.050.212(8)(c)(ii)

Title	Immi ref FRLI ref	EBUIrof	In fo	In force		Explanatory	
		from	until	revokes	statement		
Bridging General Visa - Satisfaction of Criteria by Certain Applicants (Subparagraph 050.212(8)(c)(ii))	<u>19/061</u>	F2019L01168	10/09/2019	current	09/079	<u>yes</u>	Signed 23/8/19, commenced 10/09/19
Bridging General Visa - Satisfaction of Criteria by Certain Applicants (Subparagraph 050.212(8)(c)(ii))	<u>09/079</u>	F2009L02552	01/07/09	9/09/2019	n/a	<u>yes</u>	Signed 25/06/09, commenced 01/07/09.

#### Notes

1. Subparagraph 050.212(8)(c)(ii) of Schedule 2 to the Regulations provides for a class of persons to be specified by an instrument in writing.

2. An applicant for a protection visa meets the criteria for a Bridging E visa under cl.050.212(8) if, among other things, the applicant is in a class of persons specified under 050.212(8)(c)(ii), holds a Bridging E visa subject to a 'no work' condition, and the Minister is satisfied that the applicant has a compelling need to work. Persons specified under 050.212(8)(c)(ii) do not have to meet 050.212(8)(c)(i), which requires that the reasons for the delay in making the application for a protection visa are acceptable to the Minister.

3. For instruments in force before 01/07/2009 under the equivalent provisions under cl.050.212(8)(b)(ii), go to:

050-PVapplicants(pre-1.7.09)



Bridging E visa - protection visa applicants exempted from imposition of condition 8101 - cl.050.613A(1)(b)										
Title	Immi ref	FRLI ref	In force		revokes	Explanatory				
			from	until		statement				
Classes of Persons 2015 (Paragraphs 050.613A(1)(b) and 051.611A(1)(c))	<u>15/026</u>	F2015L00708	21/05/15	current	<u>12/114</u>	VAS	Signed 1/05/2015, registered 20/05/2015, commenced 21/05/2015.			
Classes of Persons (Paragraphs 050.613A(1)(b) and 051.611A(1)(c))	<u>12/114</u>	F2012L02201	21/11/12	20/05/2015	<u>11/078</u>	ves	Signed 20/11/2012, commenced 21/11/2012.			
Classes of Persons (Paragraphs 050.613A(1)(b) and 051.611A(1)(c))	<u>11/078</u>	F2012L00784	24/03/12	20/11/12	n/a	ves	Signed 27/03/2012, commenced 24/03/2012.			

1. Paragraph 050.613A(1)(b) of Schedule 2 to the Regulations provides that a visa granted to an applicant for a protection visa who is in a class of persons specified by an instrument in writing, is not subject to condition 8101 ('no work').

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Bridging E visa - protection visa ap	plicants	s exempte	d from i	mpositi	on of co	ondition 8 <sup>4</sup>	101 - cl.051.611A(1)(c)
Title	Immi ref	FRLI ref	In fo	orce	revokes	Explanatory	
The		TREFFE	from	until	TEVORES	statement	
Classes of Persons 2015 (Paragraphs 050.613A(1)(b) and 051.611A(1)(c))	<u>15/026</u>	F2015L00708	21/05/15	current	<u>12/114</u>	Ves	Signed 1/05/2015, registered 20/05/2015, commenced 21/05/2015.
Classes of Persons (Paragraphs 050.613A(1)(b) and 051.611A(1)(c))	<u>12/114</u>	F2012L02201	21/11/12	current	<u>11/078</u>	<u>ves</u>	Signed 20/11/2012, commenced 21/11/2012.
Classes of Persons (Paragraphs 050.613A(1)(b) and 051.611A(1)(c))	<u>11/078</u>	F2012L00784	24/03/12	20/11/12	n/a	<u>ves</u>	Signed 27/03/2012, commenced 24/03/2012.

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1. Paragraph 051.611A(1)(c) of Schedule 2 to the Regulations provides that a visa granted to an applicant within a class of persons specified in an instrument, who applied for a protection visa and had been in Australia for 45 days or more in the 12 months immediately before the date of that application, is not subject to condition 8101 ('no work').

200 Certanter

Bridging E visa - wr	itten codes of behaviour	for Public Interest Cri	terion 4022

Title	Title Immi ref FRLI ref In force		revokes	Explanatory			
The		TREFFE	from	until	Tevokes	statement	
Code of Behaviours for Public Interest Criterion 4022 (Schedule 4, Part 4, Clause 4.1)	<u>13/155</u>	F2013L02105	14/12/13	current	n/a	<u>yes</u>	Signed 12/12/2013, commenced 14/12/2013.

1. Public Interest Criterion (PIC) 4022 of Schedule 4 to the Regulations requires an applicant to have signed a code of behaviour that has been approved by the Minister in accordance with Part 4 unless the Minister does not so require. Part 4, cl.4.1 of Schedule 4 requires that the relevant approval for PIC 4022 must be by written instrument. The instrument is to specify for the visa subclass and the codes of behaviour.

2. Paragraph 050.225 of Schedule 2 to the Regulations requires that applicants who are 18 or over at the time of application and hold or have held a Bridging E visa granted under section 195A of the Act to satisfy public interest criterion 4022.



Bridging R visa - definit	ion of c	hemicals	of secu	ity cond	cern - cl	.8551(2) a	nd 8560(2)
Title	Immi ref	FRLI ref	In fo from	In force from until		Explanatory statement	
Definition of chemicals of security concern (Subclauses 8551(2) and 8560(2))	<u>13/083</u>	F2013L01185	01/07/13	current	n/a	<u>ves</u>	Signed 25/06/2013, commenced 01/07/2013.

1. Subclauses 8551(2) and 8560(2) of Schedule 8 to the Regulations provide that 'chemicals of security concern' means chemicals specified in an instrument in writing. The instrument is to refer to chemicals that have been identified, by the Council of Australian Governments, as chemicals of security concern.

2. Conditions 8551 and 8560 are conditions which are applicable to a subclass 070 Bridging R visa. These conditions require, among other things, that the visa holder must obtain the Minister's approval before taking up employment in an occupation that involves the use of, or access to, chemicals of security concern, or before acquiring chemicals of security concern.

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Bridging E visa	a - no wo	ork unless	specifi	ed activ	ity - con	dition 811	6
Title	Immi ref	FRLI ref	In fo	orce	revokes	Explanatory	
The	mmrei	TREFFE	from	until	Tevokes	statement	
No instrument currently specified.							

1. Condition 8116 applies to visas granted as a result of visa applications made on or after 6 October 2014; or visas granted under s.195A(2) or r.2.25 on or after 6 October 2014.



	Bridging Visa A, B, C, D, E & F form and application requirements (Items 1301, 1302, 1303, 1304, 1305 and 1306 - Bridging A, B, C, D, E and F visas)											
Title	lmmi ref	FRLI ref	In force from until		revokes	Explanatory statement						
Arrangements for Applications for Bridging Visas 2018/057 (1301, 1302, 1303, 1304, 1305 and 1306 - Bridging A, B, C, D, E and F visas)	<u>19/186</u>	F2019L00883	1/07/2019	current	18/100	<u>yes</u>	Made 25/06/19, registered 26/6/19, commenced 1/7/19.					
Arrangements for Applications for Bridging Visas 2018/057 (1301, 1302, 1303, 1304, 1305 and 1306 - Bridging A, B, C, D, E and F visas)	<u>18/100</u>	F2018L00904	1/07/2018	30/06/2019	18/057	<u>yes</u>	Made 24/6/18, registered 27/6/18, commecend 1/7/18.					
Arrangements for Applications for Bridging Visas 2018/057 (1301, 1302, 1303, 1304, 1305 and 1306 - Bridging A, B, C, D, E and F visas)	<u>18/057</u>	F2018L00289	18/03/2018	30/06/2018	17/061	<u>yes</u>	Made 15/03/18, registered 16/03/18, commenced 18/03/18.					
Arrangements for Applications for Bridging Visas 2017/061 (Items 1301, 1302, 1303, 1304, 1305 and 1306 - Bridging A, B, C, D, E and F visas)	<u>17/061</u>	F2017L00768	01/07/17	17/03/18	16/095	<u>yes</u>	Made 23/6/17, registered 28/8/17, commenced 1/7/17.					
Arrangements for Applications for Bridging Visas 2016/095 (Items 1301, 1302, 1303, 1304, 1305 and 1306 - Bridging A, B, C, D, E and F visas)	<u>16/095</u>	F2016L01774	19/11/16	30/06/17	16/014	<u>yes</u>	Made 16/11/16, registered, 18/11/16, commenced 19/11/16.					
Arrangements for Applications for Bridging Visas 2016 (Items 1301, 1302, 1303, 1304, 1305 and 1306 - Bridging A, B, C, D, E and F visas)	<u>16/014</u>	F2016L00554	01/07/16	18/11/16	15/044	<u>yes</u>	Made 18 April 2016, registered 22 April 2016, commenced 1 July 2016.					
Arrangements for Applications for Bridging Visas 2015 (Items 1301, 1302, 1303, 1304, 1305 and 1306 - Bridging A, B, C, D, E and F visas)	<u>15/044</u>	F2015L00561	18/04/15	30/06/16	n/a	<u>ves</u>	Made 16 April 2015, registered 17 April 2015, commenced 18 April 2015.					

Title	Gazette	Immi ref	FRLI ref	In fo	orce	revokes	Explanatory	Notes
The	Gazette	IIIIIIII	TREITER	from	until	Tevokes	statement	Notes
Bridging Visa A – Certain applicants exempt from condition 8101 (Paragraph 010.611(2)(c)(i))	-	<u>09/068</u>	F2009L02548	11:59pm; 30/06/09	current	06/019		This notice simply revokes the previous notice It does not specify any classes of persons. Signed 25/06/09, commenced at 11.59pm on 30/06/09.
Bridging Visa A - Certain Applicants Exempt from Condition 8101 (Regulation 010.611(2)(c)(i))	-	<u>06/019</u>	F2007L00005	03/01/07	11:58pm; 30/06/09	<u>=2005B0273</u>	<u>yes</u>	Signed 21/12/06, commenced 03/01/07.
Specification of a Class of Persons for the Purpose of Subparagraph 010.611(2)(c)(i) of the Migration Regulations 1994	<u>SGN480</u>	5	F2005B02736	17/12/03	02/01/07	<u>SGN296</u>	no	Signed 10/12/03, coming into effect on publication 17/12/03.
Specification of a class of persons for the purposes of subparagraphs 010.611(2)(c)(i) and 030.212(3)(b)(ii) of the Migration Regulations 1994	<u>SGN296</u>	5	20	01/08/03	16/12/03		no	Signed 31/07/03; Effective on publication (1/8/03)

1. Paragraph 010.611(2)(c)(i) of Schedule 2 to the Regulations (amended by SLI 2009 no.43 in respect of visa applications made from 1 July 2009) provided that a Bridging A visa granted to an applicant who had been in Australia for 45 days or more in the 12 months immediately before the date of applying for a protection visa, was not subject to condition 8101 ('no work') if the applicant was in a class of persons specified by Gazette Notice.

Bridging C visa - protection	visa ap	plicants	who have	e a com	pelling r	eed to v	vork - cl.0	)30.212(3)(b)(ii)
Title	Gazette	Immi ref	FRLI ref	In fo	orce	revokes	Explanatory	
The	Gazelle	IIIIIIIII	FREITer	from	until	Tevokes	statement	
Bridging Visa C – Satisfaction of criteria by certain applicants (Paragraph 030.212(3)(b)(ii))	-	<u>09/069</u>	F2009L02550	11:59pm; 30/06/09	current	06/020	<u>yes</u>	This notice simply revokes the previous notice. It does not specify any classes of persons. Signed 25/06/09, commenced at 11.59pm on 30/06/09.
Bridging Visa C - Satisfaction of Criteria by Certain Applicants (Regulation 030.212(3)(b)(ii))	-	<u>06/020</u>	F2007L00006	03/01/07	11:58pm; 30/06/09	- <u>2005B0274</u>	Ves	persons for the purposes of cl.010.611(2)(c)(i) in respect of a Bridging visa C to be granted as a result of their Protection Class XA application. Signed 21/12/06, commenced
Specification of a Class of Persons for the Purpose of Subparagraph 030.212(3)(b)(ii) of the Migration Regulations 1994	<u>GN1</u>	5	F2005B02747	7/01/04	2/01/07	SGN296 and GN 42	no	Signed 10/12/03, coming into effect on publication 7/1/04.
Specification of a class of persons for the purposes of subparagraphs 010.611(2)(c)(i) and 030.212(3)(b)(ii) of the Migration regulations 1994	<u>SGN296</u>		20	01/08/03	06/01/04	nil	no	Signed 31/07/03; Effective on publication (1/8/03)
Specification of a class of persons for the purposes of subparagrapghs 030.212(3)(b)(ii) and 050.212(8)(b)(ii) of the Migration Regulations 1994	<u>GN42</u>	5		30/10/02	6/01/04	n/a	no	Signed 16/10/02; published 30/10/02; Note - by apparent oversight, this instrument was not revoked by SGN296 of 2003, and appears to run concurrently to that instrument.

1. Subparagraph 030.212(3)(b)(ii) of Schedule 2 to the Regulations (amended by SLI 2009 no.43 in respect of visa applications made from 1 July 2009) provided for a class of persons to be specified by Gazette Notice.

2. An applicant for a protection visa met the criteria for a Bridging C visa under cl.030.212(3) if, among other things, the applicant was in a class of persons specified under 030.212(3)(b)(ii), held a Bridging C visa subject to a 'no work' condition, and the Minister was satisfied that the applicant had a compelling need to work. Persons specified under 030.212(3)(b)(ii) did not have to meet 030.212(3)(b)(i), which required that the applicant had been in Australia for less than 45 days in the 12 months immediately before the date of their protection visa application.

Bridging E visa - protection	visa ap	plicants	s who have	e a com	pelling r	need to v	work - cl.(	950.212(8)(b)(ii)
Title	Gazette	Immi ref	FRLI	In fo	orce	revokes	Explanatory	
The	Gazelle	iiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiiii	Reference	from	until	Tevokes	statement	
Bridging (General) Visa – Satisfaction of Criteria by Certain Applicants (Subparagraph 050.212(8)(b)(ii))	-	<u>09/070</u>	F2009L02551	11:59pm; 30/06/09	current	06/021		This notice simply revokes the previous notice. It does not specify any classes of persons. Signed 25/06/09, commenced at 11.59pm on 30/06/09.
Bridging (General) Visa - Satisfaction of Criteria by Certain Applicants (Regulation 050.212(8)(b)(ii))	-	<u>06/021</u>	F2007L00004	03/01/07	11:58pm; 30/06/09	GN1	<u>ves</u>	persons for the purposes of cl.010.611(2)(c)(i) in respect of a Bridging (General) visa to be granted as a result of their Protection XA application. Signed 21/12/06, commenced 02/01/07
Specification of a Class of Persons for the Purpose of Subparagraph 050.212(8)(b)(ii) of the Migration Regulations 1994	<u>GN1</u>	-	F2006B00092	7/01/04	2/01/07	GN42	no	Signed 10/12/2003, coming into effect on publication 7/1/2004.
Specification of a class of persons for the purposes of subparagraphs 030.212(3)(b)(ii) and 050.212(8)(b)(ii) of the Migration Regulations 1994	<u>GN42</u>	0	8	30/10/02	6/01/04	n/a	no	Signed 16/10/02; published 30/10/02

1. Subparagraph 050.212(8)(b)(ii) of Schedule 2 to the Regulations (amended by SLI 2009 no.43 in respect of visa applications made from 1 July 2009) provided for a class of persons to be specified by Gazette Notice.

2. An applicant for a protection visa met the criteria for a Bridging E visa under cl.050.212(8) if, among other things, the applicant was in a class of persons specified under 050.212(8)(b)(ii), held a Bridging E visa subject to a 'no work' condition, and the Minister was satisfied that the applicant had a compelling need to work. Persons specified under 050.212(8)(b)(ii) did not have to meet 050.212(8)(b)(i), which required that the applicant had been in Australia for less than 45 days in the 12 months immediately before the date of their protection visa application.

3. For instruments in force from 01/07/09 under the equivalent provisions under cl.050.212(8)(c)(ii), go to:

050-PVapplicants

Subclass 050 (Bridging (General)) Visa Conditions Last updated: 7/01/2018 Division 050.6 of Schedule 2 to the Regulations sets out conditions that may be imposed on a Subclass 050 (Bridging (General)) visa and conditions to which the visa is subject. Generally the applicable conditions depend on the circumstances in which the visa was granted, including which subclause of clause 050.212 of Schedule 2 to the Regulations is met.

NB: This table provides a summary of the relevant provisions under the Regulations as in force at the time of writing and is to be used for reference purposes only. Please refer to the full text of the Regulations for details of each relevant provision. For historical information on the applicable visa conditions at previous points in time, please contact MRD Legal Services.

Due to the disallowance of Migration Legislation Amendments (2017 Measures No.4) Regulations 2017 provisions relating to visa conditions introduced by those amendments will not apply to matters not finally determined as at the time of disallowance. For Subclass 050 visa applications which were made and determined between 18 Nov 2017 to 17:56 on 5 December 2017 the worksheet \*18Nov17-05Dec17\* reflects the provisions that were applicable.

Key	
Y	May be imposed
с	May be imposed, but only where the applicant is in a class of persons specified by the Minister
А	May be imposed, but only where the applicant is applying for a Subclass 103 (Parent) visa or a Subclass 143 (Contributory Parent) visa and is seeking to meet the requirements of cl.103.214(2), 103.313(2), 143.214(2) or 143.313(2)
М	Mandatory condition*
U	Mandatory condition* unless condition 8116 is imposed
Р	Mandatory condition* if this condition applied to relevant visa previously held
s	Mandatory condition <sup>11</sup> if the applicant is applying for a Subclass 103 (Parent) visa or a Subclass 143 (Contributory Parent) visa, is seeking to meet the requirements of cl.103.214(2), 103.313(2), 143.214(2) or 143.313(2) and this condition applied to last substantive visa held
В	Mandatory condition* if person to whom the visa would be granted has signed a code of behaviour in effect for the visa
N	Condition not applicable

Div 050.6 Clause	Applies in the case of:	Relevant subclauses of											Co	ndition	6							
oluubo		cl.050.212	8101	8104	8116	8201	8207	8303*	8401	8402	8403*	8501*	8505	8506	8507	8508	8509	8510	8511	8512	8548	ļ
050.611	non-citizen who applied for a substantive visa, and is not in immigration detention, and held a BVE at the time of application for the substantive visa		Ρ	Ρ	N	Ρ	Ρ	S	Ρ	Ρ	N	A	Ρ	Ρ	N	N	N	N	N	N	Ρ	
050.611B	unlawful non-citizen to whom cl.050.222(3) applies	3	Y	Y	N	Y	Y	s	м	N	N	А	Y	Y	N	N	N	R	N	N	Y	
050.612	visa taken to have been granted by operation of s.75 of the Act (deemed grant where decision not made in specified period)		м	N	N	м	N	s	N	м	N	A	N	м	N	N	м	N	N	N	м	
050.612A	applicant who meets requirements on judicial review or ministerial intervention grounds (as listed in cl.050.612A(1)(a), with exceptions listed in cl.050.612A(1)(b); and who does not fall within cl.050.614(1)	3A, 4(a), 4(aa) 4(d), 4AA, 6AA, 9 excluding 5B, 6, 6A	м	N	N	Y	Y	S	Y	N	¥	A	Y	Y	Y	Y	N	Y	Y	Y	Y	
050.612B	applicant who meets cl.050.212(4AAA) or (4AB)	4AAA, 4AB	N	Ν	Ν	N	N	N*	N	Ν	N	N*	N	N	N	N	Ν	N	N	N	N	
050.613	applicant who meets the requirements of cl.050.212(6A) or (8) (whether or not another clause in Div. 050.6 would otherwise apply)	6A, 8	N	N	N	Y	Y	s	Y	N	Y	А	Y	Y	Y	Y	N	Y	Y	Y	Y	
050.613A	applicant who has applied for a Protection visa, and who is not in a class of persons specified by the Minister by instrument in writing" for the purposes of 4.050.613A(1)(b) (whether or not another classe in Div. 050.6 applies, other than cl.050.613 or 050.616A)		U	z	с	Y	Y	S	Y	N	¥	А	Y	Y	Y	Y	N	Y	Y	Y	Y	
050.614	applicant who has applied for a Protection visa, and who meets the requirements of cl.050.212(3A), (4), (4AA) or (4A)	3A, 4, 4AA, 4A	P	Y	Р	Y	Y	s	Y	Y	Y	A	Y	Y	Y	Y	Y	Y	Y	Y	Y	
050.615	applicant who meets the requirements of cl.050.212(5B) or (6), and was not an unlawful non-chizen after the application for a substantive visa was finally determined up until the time of the request for the Minister to intervene	5B, 6	Ρ	N	Р	Y	Y	s	Y	N	¥	A	Y	Y	Y	Y	N	Y	Y	Y	Y	
050.615A	applicant who meets the requirements of cl.050.212(5B) or (B), and was an untawful non-clitzen for all or part of the period after the application for a substantive visa was finally determined until the time of the request for the Minister to intervene	5B, 6	U	z	с	Y	Y	s	Y	×	¥	А	Y	Y	Y	Y	N	Y	Y	Y	Y	
050.616	applicant who meets the requirements of cl.050.212(6B) (whether or not another clause in Div. 050.6 would otherwise apply)	6B	Ρ	Y	N	Y	Y	s	Y	Y	Y	A	Y	Y	Y	Y	Y	Y	Y	Y	Y	
050.616A	applicant who is granted a visa under s.195A of the Act (Minister grant of visa to detainee)		Y	Y	с	Y	Y	s	Y	Y	N	А	Y	Y	Y	Y	N	Y	Y	Y	Y	
050.617	in any other case	C	Y	Y	с	Y	Y	s	Y	Y	Y	А	Y	Y	Y	Y	N	Y	Y	Y	Y	
			8101	8104	8116	8201	8207	8303*	8401	8402	8403*	8501*	8505	8506	8507	8508	8509	8510	8511	8512	8548	1

Notes:										
Mandatory condition	Mandatory conditions (including conditions which 'must be imposed') are conditions to which the visa is subject.									
Condition 8403	Condition 8403 was effectively omitted from 24 November 2012: item 4, Schedule 5 to the Migration Legislation Amendment Regulation 2012 (No. 5) SLI 2012 No. 256. The transitional provisions operate to omit Condition 8403 upon the visa holder making a request to be given evidence of the visa.									
050.613A	For the current instrument in writing for the purposes of cl.050.613A(1)(b), refer to:	Register of Gazette Notices - Bridging Visas								
Condition 8564	2.1050.618 provides that Condition 8564 may be imposed in addition to any other condition imposed by another provision of Div 050.6. In cases where cl.050.612B applies, the better view appears to be that nil conditions apply to the visa and cl.050.618 has no operation (because it only applies where Condition 8564 is 'in addition to' another condition).									
Condition 8566	CL050.619 provides that Condition 8566 must be imposed in addition to any other condition imposed by another provision of Div 050.6 if the person has signed a code of behaviour in effect for the visa. In cases where cL050.612B applies, the better view appears to be that nil conditions apply to the visa and cL050.619 has no operation (because it only applies where Condition 8566 is 'in addition to' another condition).									
Condition 8303	to whom the visa would be granted is an applicant for a Subclass 103 (Parent) visa or a Subclass 143 (C	another provision of Div. 050.6 if that condition applied to the last substantive visa held by the applicant; and the person contributory Parent) visa and the person is seeking to meet the requirements of cl.103.214(2), 103.313(2), 143.214(2) or the visa and cl.050.620 has no operation (because it only applies where Condition 8303 is 'in addition to' another								
Condition 8501		nother provision of Div. 050.6 if the person to whom the visa would be granted is an applicant for a Subclass 103 ments of c1.103.214(2), 103.313(2), 143.214(2) or 143.313(2), in cases where c1.050.612B applies, the better view swhere Conditions 801 is it in addition to another condition).								
Condition 8116	Condition 8116 applies to visas granted as a result of visa applications made on or after 6 October 2014; or visas granted under s.195A(2) or r.2.25 on or after 6 October 2014. Note: There is currently no instrument in writing for the purposes of condition 8116. For the current instrument in writing, refer to:	tegister of Gazette Notices - Bridging Visas								

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#### Subclass 050 (Bridging (General)) Visa Conditions Application made and determined between 18 Nov 2017 and 17:56 on 5 December 2017

Division 050.6 of Schedule 2 to the Regulations sets out conditions that may be imposed on a Subclass 050 (Bridging (General)) visa and conditions to which the visa is subject. Generally the applicable conditions depend on the circumstances in which the visa was granted, including which subclause of clause 050.212 of Schedule 2 to the Regulations is met.

NB: This table provides a summary of the relevant provisions under the Regulations as in force between 18 November 2017 and 17:56 on 5 December 2017 and is to be used for reference purposes only. For historical information on the applicable visa conditions at previous points in time, please contact MRD Legal Services.

Key	
Y	May be imposed
С	May be imposed, but only where the applicant is in a class of persons specified by the Minister
м	Mandatory condition*
U	Mandatory condition* unless condition 8116 is imposed
Р	Mandatory condition* if this condition applied to relevant visa previously held
В	Mandatory condition* if person to whom the visa would be granted has signed a code of behaviour in effect for the visa
Ν	Condition not applicable

| Applies in the case of:  | Relevant<br>subclauses of  | Conditions<br>r Click on the number to see brief description of condition  |   |   |  |  |   
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	cl.050.212	8101	8104	8116
  | 8304*  | 8401   | 8402   | 8403*   
   
  | 8505  | 8506   
   
  | 8507   
   
  | 8508 | 8509 | 8510 | 8511   | 8512   | 8548   | 8564*  | 8566*   |   
   |  |   |  |
| non-citizen who applied for a substantive visa, and is not<br>in immigration detention, and held a BVE at the time of<br>application for the substantive visa  |  | Ρ  | Ρ   | N   | Ρ  | Ρ  | Y   
  | м  | Ρ  | Ρ  | N   
   
  | Ρ   | Ρ  
   
  | N  
   
  | N    | И    | N    | N  | N  | Ρ  | Y  | в   |   
   |  |   |  |
| unlawful non-citizen to whom cl.050.222(3) applies   | 3  | Y  | Y   | Ν   | Y  | Y  | Y   
  | М  | М  | N  | N   
   
  | Y   | Y  
   
  | N  
   
  | N    | Ν    | Ν    | N  | N  | Y  | Y  | в   |   
   |  |   |  |
| visa taken to have been granted by operation of s.75 of<br>the Act (deemed grant where decision not made in<br>specified period)   |  | м  | N   | Ν   | м  | N  | М   
  | м  | N  | м  | N   
   
  | N   | м  
   
  | N  
   
  | N    | м    | N    | N  | N  | м  | Y  | в   |   
   |  |   |  |
| applicant who meets requirements on judicial review or<br>ministerial intervention grounds (as listed in<br>cl.050.012A(1)(a), with exceptions listed in<br>cl.050.612A(1)(b)); and who does not fall within<br>cl.050.6124(1)   | 3A, 4(a), 4(aa)<br>4(d), 4AA, 6AA,<br>9<br><i>excluding 5B, 6,</i><br>6A   | м  | N   | N   | Y  | Y  | Y   
  | м  | Y  | N  | Ŷ   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | N    | Y    | Y  | Y  | Y  | Y  | в   |   
   |  |   |  |
| applicant who meets cl.050.212(4AAA) or (4AB)  | 4AAA, 4AB  | Ν  | Ν   | Ν   | Ν  | N  | Y   
  | м  | Ν  | N  | N   
   
  | N   | N  
   
  | Ν  
   
  | Ν    | N    | Ν    | Ν  | N  | Ν  | Y*   | B*  |   
   |  |   |  |
| applicant who meets the requirements of cl.050.212(6A)<br>or (8) (whether or not another clause in Div. 050.6 would<br>otherwise apply)  | 6A, 8  | N  | N   | N   | Y  | Y  | Y   
  | м  | Y  | z  | Y   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | z    | Y    | Y  | Y  | Y  | Y  | в   |   
   |  |   |  |
| applicant who has applied for a Protection visa, and who<br>is not in a class of persons specified by the Minister by<br>instrument in writing? for the purposes of<br>cl.050.61341(b) (whether or not another clause in Div.<br>050.6 applies, other than cl.050.613 or 050.616A) | 0  | U  | N   | С   | Y  | Y  | Y   
  | м  | Y  | N  | ¥   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | N    | Y    | Y  | Y  | Y  | Y  | в   |   
   |  |   |  |
| applicant who has applied for a Protection visa, and who<br>meets the requirements of cl.050.212(3A), (4), (4AA) or<br>(4A)  | 3A, 4, 4AA, 4A   | Ρ  | Y   | Ρ   | Y  | Y  | Y   
  | м  | Y  | Y  | ¥   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | Y    | Y    | Y  | Y  | Y  | Y  | в   |   
   |  |   |  |
| applicant who meets the requirements of cl.050.212(5B)<br>or (6), and was not an unlawful non-citizen after the<br>application for a substantive visa was finally determined<br>up until the time of the request for the Minister to<br>intervene                                  | 5B, 6  | Ρ  | N   | Ρ   | Y  | Y  | Y   
  | м  | Y  | z  | ¥   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | N    | Y    | Y  | Y  | Y  | Y  | в   |   
   |  |   |  |
| applicant who meets the requirements of cl.050.212(5B)<br>or (6), and was an unlawful non-clitzen for all or part of<br>the period after the application for a substantive visa was<br>finally determined until the time of the request for the<br>Minister to intervene           | 5B, 6  | U  | Z   | с   | Y  | Y  | Y   
  | м  | Y  | Z  | Ŷ   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | N    | Y    | Y  | Y  | Y  | Y  | в   |   
   |  |   |  |
| applicant who meets the requirements of cl.050.212(6B)<br>(whether or not another clause in Div. 050.6 would<br>otherwise apply)   | 6B   | Ρ  | Y   | N   | Y  | Y  | Y   
  | м  | Y  | Y  | Y   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | Y    | Y    | Y  | Y  | Y  | Y  | в   |   
   |  |   |  |
| applicant who is granted a visa under s.195A of the Act<br>(Minister grant of visa to detainee)  |  | Y  | Y   | с   | Y  | Y  | Y   
  | Y  | Y  | Y  | N   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | N    | Y    | Y  | Y  | Y  | Y  | в   |   
   |  |   |  |
| in any other case  |  | Y  | Y   | с   | Y  | Y  | Y   
  | М  | Y  | Y  | Y   
   
  | Y   | Y  
   
  | Y  
   
  | Y    | N    | Y    | Y  | Y  | Y  | Y  | в   | | | | | | | | | | | | | | | | | | | |
   |  |   |  |
|  | non-citizen who applied for a substantive visa, and is not<br>in immigration detention, and held a BVE at the time of<br>application for the substantive visa<br>unlawful non-citizen to whom cl.050.222(3) applies<br>visa taken to have been granted by operation of s.75 of<br>the Act (deemed grant where decision not made in<br>specified period)<br>applicant who meets requirements on judicial review or<br>ministerial intervention grounds (as listed in<br>cl.050.612A(1)(a), with exceptions listed in<br>cl.050.612A(1)(a), with exceptions listed in<br>cl.050.612A(1)(b)); and who does not fall within<br>cl.050.612A(1)(b)); and who does not fall within<br>cl.050.612A(1)(b)); and who does not fall within<br>cl.050.612A(1)(b)); and who does not fall within<br>cl.050.612A(1)(b) (b) (b) (b) (b) (b) (b) (b) (b) (b) | Applies in the case of:         subclauses of<br>cl.050.212           non-citizen who applied for a substantive visa, and is not<br>in immigration detertion, and held a BVE at the time of<br>application for the substantive visa         3           unlawful non-citizen to whom cl.050.222(3) applies         3           visa taken to have been granted by operation of s.75 of<br>the Act (deemed grant where decision not made in<br>specified period)         3A, 4(a), 4(a)           applicant who meets requirements on judicial review or<br>ministerial intervention grounds (as listed in<br>cl.050.6124(1)(a), with exceptions listed in<br>cl.050.6124(1)(b); and who does not fall within<br>cl.050.6124(1)(b); and who does not fall within<br>cl.050.6124(1)         4AAA, 4AB           applicant who meets the requirements of cl.050.212(6A)<br>or (8) (whether or not another clause in Div. 050.6 would<br>otherwise apply)         6A, 8           applicant who meets the requirements of cl.050.212(6A)<br>of cl.050.6134(1)(b) (whether or not another clause in Div.<br>050.6 applies, other than cl.050.613 or 050.616A)         6A, 8           applicant who meets the requirements of cl.050.212(5B)<br>or (6), and was not an unlawful non-citizen after the<br>applicant who meets the requirements of cl.050.212(5B)<br>or (6), and was not an unlawful non-citizen after the<br>applicant who meets the requirements of cl.050.212(5B)<br>or (6), and was an unlawful non-citizen after the<br>applicant who meets the requirements of cl.050.212(6B)<br>or (6), and was an unlawful non-citizen after the<br>applicant who meets the requirements of cl.050.212(6B)<br>or (6), and was an unlawful non-citizen after the<br>minister to intervene         5B, 6           applicant who meets the requirements of cl.050.212(6B)<br>or (6), and wa | Applies in the case of:subclauses of<br>cl.050.212non-citizen who applied for a substantive visa, and is not<br>in immigration detention, and held a BVE at the time of<br>application for the substantive visaPunlawful non-citizen to whom cl.050.222(3) applies3Yvisa taken to have been granted by operation of s.75 of<br>the Act (deemed grant where decision not made in<br>specified period)3A, 4(a), 4(aa)<br>4(d), 4AA, 6AA,<br>6AA, 6AA, 6AB, 4(b), 4(AA), 6AA, 6AB, 4(c), 4(AA), 6AA, 6AB, 4(c), 6AA, 6AA, 6AB, 6AB, 6AB, 6AB, 6AB, 6AB | Applies in the case of:subclauses of<br>cl.050.212non-citizen who applied for a substantive visa, and is not<br>in immigration detention, and held a BVE at the time of<br>application for the substantive visaPPunlawful non-citizen to whom cl.050.222(3) applies3YYvisa taken to have been granted by operation of s.75 of<br>the Act (deemed grant where decision not made in<br>specified period)NNapplicant who meets requirements on judicial review or<br>ministerial intervention grounds (as listed in<br>cl.050.6124(1)(b); and who does not fall within<br>cl.050.6124(1)(b); and who does not fall within<br>cl.050.6154(1)(b); and who does not fall within<br>cl.050.6154(1)Napplicant who meets cl.050.212(4AAA) or (4AB)4AAA, 4ABNNapplicant who meets cl.050.212(4AAA) or (4AB)6A, 8NNapplicant who meets cl.050.212(4AAA) or (4AB)6A, 8NNapplicant who meets cl.050.212(AAA) or (4AB)6A, 8NNapplicant who meets cl.050.212(AAA) or (4AB)3A, 4, 4AA, 4AAPYapplicant who meets the requirements of cl.050.212(CBA)<br>or (6), and was not an unlawful non-citizen after the<br>applicant who meets the requirements of cl.050.212(CBB)<br>or (6), and was not an unlawful non-citizen after the<br>applicant who meets the requirements of cl.050.212(CBB)<br>or (6), and was an unlawful non-citizen after the<br>applicant who is granted a visa under s. 195A of the Act<br>(Minister or | Applies in the case of:subclauses of<br>cl.050.212 $\overline{111}$ $\overline{1040}$ $\overline{1110}$ non-citizen who applied for a substantive visa, and is not<br>in imnigration detention, and held a BVE at the time of<br>application for the substantive visa $3$ $Y$ $Y$ $N$ unlawful non-citizen to whom cl.050.222(3) applies $3$ $Y$ $Y$ $N$ $N$ visa taken to have been granted by operation of s.75 of<br>the Act (deemed grant where decision not made in<br>specified period) $M$ $N$ $N$ $N$ applicant who meets requirements on judicial review or<br>ministerial intervention grounds (as listed in<br>cl.050.6124(1)(b); and who does not fall within<br>cl.050.6124(1)(b); and who does not fall within<br>cl.050.6134(1)(b); and who does not fall within<br>cl.050.6134(1) $GA, B$ $N$ $N$ $N$ applicant who meets the requirements of cl.050.212(3A),<br>cl.050.6134(1)(b) (whether or not another clause in Div.<br>O50.6 would<br>otherwise apply) $GA, A, AAA, AAB$ $P$ $Y$ $P$ applicant who meets the requirements of cl.050.212(3A),<br>(4), (4AA) or<br>(A). $GA, 4, AAA, AAA$ $P$ $Y$ $P$ applicant who meets the requirements of cl.050.212(2B)<br>or (6), and was not an unlawful non-citizen after the<br>application for a substantive visa was<br>inally determined<br>up unt | Applies in the case of:ubclauses of<br>cl.050.212non-citizen who applied for a substantive visa, and is not<br>in immigration detention, and held a BVE at the time of<br>application for the substantive visa $P$ $P$ $N$ $P$ unlawful non-citizen to whom cl.050.222(3) applies3 $Y$ $Y$ $N$ $Y$ visa taken to have been granted by operation of s.75 of<br>the Act (deemed grant where decision not made in<br>specified period) $M$ $N$ $N$ $N$ applicant who meets requirements on judicial review or<br>ministerial intervention grounds (as listed in<br>cl.050.6124(1)(a), with exceptions listed in<br>cl.050.6124(1)(b), and who does not fall within<br>cl.050.6124(1)(b), and who does not fall within<br>cl.050.6124(1)(b), and who does not fall within<br>cl.050.6124(1)(b), whether or not another clause in Div.<br>050.6 would<br>otherwise apply) $AAAA, AAB$ $N$ $N$ $N$ $N$ applicant who neets the requirements of cl.050.212(6A)<br>or (8), (whether or not another clause in Div.<br>050.6 would<br>otherwise apply) $AAAA, 4AB$ $N$ $N$ $N$ $N$ applicant who has applied for a Protection visa, and who<br>meets the requirements of cl.050.212(3A), (a), (AAA) or<br>(A), (AAA, 4AA, 4AA $P$ $Y$ $Y$ applicant who meets the requirements of cl.050.212(3B)<br>(c)0.6 applies, other than cl.050.613 or 050.616A) $SB, 6$ $P$ $N$ $N$ $N$ applicant who neets the requirements of cl.050.212(3B)<br>(A), (AAA), or<br>(A) $SB, 6$ $P$ $N$ $N$ $N$ applicant who meets the requirements of cl.050.212(3B)<br>(G). (AAA) or<br>(G). and was an unlawful non-citiz | Applies in the case of:subclauses of<br>cl.050.212 $\overline{1010}$ $\overline{1010}$ $\overline{810}$ $\overline{810}$ $\overline{8201}$ $\overline{8201}$ non-citizen who applied for a substantive visa<br>application for the substantive visa $\overline{31}$ $\overline{10}$ $10$ | Applies in the case of:ubclauses of<br>cl.050.212non-clizen who applied for a substantive visa, and is not<br>in immigration determin, and held a BVE at the time of<br>application for the substantive visaSSPPNNPPPNN< | Applies in the case of:Unif unif and the case of the classes of classes | Applies in the case of:         Ublications of the state is the colspan="4">Ublication of the state is the colspan="4">Ublication of the state is the time of a substantive visa, and is not in immigration defension, and held BVE at the time of application for the substantive visa         Part Mark Mark Mark Mark Mark Mark Mark Mark | applies in the case of:         United status           clusplant         clusplant         end         end </td <td>Uniformal problem in the case of close-212         Uniformal problem intermeted in the close of close close of close close of close close of close of close of close of close of clo</td> <td>Note is note case of close 312         <th c<="" colspan="4" td=""><td>Applies in the case of:         subclasses of<br/>cLOSOS.212         intermal of the set of the</td><td>Applies in the cass of:         ubbit is all of a subfame by independent of a subf</td><td>Applies in the case of:         ubbinance of cLGG0.21         ubbinance of cLGG0.21         visual wish operation of wish operation wishoperation wish operation wish operation wish operat</td><td>Applies in the case of:         Unit less of the substrative visa, and to all of the substrative visa, and to all of the substrative visa.         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Image and the substrative visa.</td><td>Applies in the case of:         Unit rank         Interplant         Interplant</td><td>Applies in the case of:         interaction of a substantive visa, and if not infinite marked in the marked into determine of a SUP (2000) and if a SUP (2000) and SUP (2000) and if a SUP (2000) and if a SUP (2000)</td><td>Applies in the case of:         interaction of a substantiant via.         intera</td><td>Applies in heaks of<br/>information of<br/>the closes of the substance via and the substance vi</td><td>Applies in the case of:         Instrument of closes of the constraints of the closes of the clo</td></th> | <td>Applies in the case of:         subclasses of<br/>cLOSOS.212         intermal of the set of the</td> <td>Applies in the cass of:         ubbit is all of a subfame by independent of a subf</td> <td>Applies in the case of:         ubbinance of cLGG0.21         ubbinance of cLGG0.21         visual wish operation of wish operation wishoperation wish operation wish operation wish operat</td> <td>Applies in the case of:         Unit less of the substrative visa, and to all of the substrative visa, and to all of the substrative visa.         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*Notes:								
Mandatory condition	Mandatory conditions (including conditions which 'must be imposed') are conditions to which the visa is subject.							
Condition 8403	Condition 8403 was effectively omitted from 24 November 2012: item 4, Schedule 5 to the Migration Legislation Amendment Regulation 2012 (No. 5) SLI 2012 No. 256. The transitional provisions operate to omit Condition 8403 upon the visa holder making a request to be given evidence of the visa.							
050.613A	For the current instrument in writing for the purposes of cl.050.613A(1)(b), refer to: Register of Gazette Notices - Bridging Visas							
Condition 8564	C1.050.618 provides that Condition 8564 may be imposed in addition to any other condition imposed by another provision of Div 050.6. For visa applications made before 18 November 2017 and after 17:56 on 5 December 2017 in cases where cl.050.6128 applies, the better view appears to be that nil conditions apply to the visa and cl.050.618 has no operation (because it only applies where Condition 8564 is 'in addition to' another condition).							
Condition 8566	CI.050.619 provides that Condition 8566 must be imposed in addition to any other condition imposed by another provision of Div 050.6 if the person has signed a code of behaviour in effect for the visa. For visa applications made before 18 November 2017 and after 17:56 on 5 December 2017 in cases where cl.050.612B applies, the better view appears to be that nil conditions apply to the visa and cl.050.619 has no operation (because it only applies where Condition 366 is in addition to another condition).							
Condition 8116								
Condition 8303	Condition 8303, as amended by Migration Legislation Amendment (2017 Measures No. 4) Regulations 2017, may apply to Subclass 050 visa applications made and determined between 18 November 2017 and 17:56 on 5 December 2017.							
Condition 8304	Condition 8304 was added by Migration Legislation Amendment (2017 Measures No. 4) Regulations 2017 and applies to Subclass 050 visa applications made and determined between 18 November 2017 and 17:56 on 5 December 2017.							